



---

## **Planning and Development Acts 2000 to 2017**

### **Planning Authority: Dun Laoghaire Rathdown County Council**

**Application** for permission under section 4 of the Planning and Development (Housing) and Residential Tenancies Act 2016, in accordance with plans and particulars, lodged with An Bord Pleanála on the 20<sup>th</sup> day of December 2017 by Cairn Homes Properties Limited care of John Spain Associates of 39 Fitzwilliam Place, Dublin 2.

#### **Proposed Development:**

A strategic housing development at the former Blakes and Esmonde Motors sites, Lower Kilmacud Road, the Stillorgan Road (N11) and The Hill, Stillorgan, Co. Dublin. The site is located to the south east of Stillorgan Village Centre, to the west of the N11 National Road, and to the north and north east of The Hill.

The development will consist of the demolition of existing vacant buildings (3,087.4 square metres) and the construction of a mixed use development comprising of a student accommodation development of 179 number student accommodation units (576 number bed spaces) including student amenities such as gym, study spaces and communal lounges; 103 number residential apartment units including private balconies/terraces on all elevations and comprising of 24 number one-bed units, 70 number two-bed units and nine number three-bed units; 907 square metres of retail/restaurant/café/co-working space, and a community sports hall (297.6 square metres), all on a site of 1.345 hectares.

The proposed development will comprise of four number buildings (Building 1 & 2, residential and Building 3 & 4, student accommodation) ranging in height from nine number storeys at the junction of the Lower Kilmacud Road and the N11 National Road, decreasing to four number storeys at the junction of The Hill and the Lower Kilmacud Road and reducing further to three number storeys at the southern boundary of the site adjoining the existing residential dwellings along The Hill.

The proposed development also includes the provision of public, communal, and private open space including children's play area, two number new civic spaces, improvements to the public realm along the Lower Kilmacud Road and The Hill, hard and soft landscaping, set down off the Lower Kilmacud Road and The Hill, new road layout to The Hill, seven number on street car parking spaces on The Hill, 143 number car parking spaces (103 number for residential and 40 number for student accommodation) including two number Go-Car spaces set out over two number individual basements separately accessed from The Hill, 528 number bicycle parking spaces (265 number long stay and 106 number short stay to serve the student accommodation, 21 number short stay and 103 number long stay to serve the residential development, and 26 number short stay and seven number long stay to serve retail/café/restaurant/co-working space) revised boundary treatment, two number ESB substations and switch rooms, fascia signage associated with the retail/café/restaurant/co-working space developments and all ancillary site development works necessary to facilitate the development.

## **Decision**

**GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.**

## **Matters Considered**

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

## **Reasons and Considerations**

In coming to its decision, the Board had regard to the following:

- (a) the site's location in Stillorgan Village centre and proximity to third level institutions on lands zoned District Centre in the Dun Laoghaire Rathdown County Development Plan 2016-2022;
- (b) the Rebuilding Ireland Action Plan for Housing and Homelessness;
- (c) the nature, scale and design of the proposed development;
- (d) the availability locally of a wide range of social infrastructure;
- (e) the pattern of existing and permitted development in the area and wider area;
- (f) the Guidelines for Planning Authorities on Sustainable Urban Housing: Design Standards for New Apartments, issued by the Department of Housing, Planning and Local Government in March 2018;
- (g) the provisions of The Planning System and Flood Risk Management Guidelines for Planning Authorities (including the associated Technical Appendices), issued by the Department of Environment, Heritage and Local Government;
- (h) the submissions and observations received, and
- (i) the report of the Inspector.

It is considered, subject to compliance with the conditions set out below, that the proposed development would not seriously injure the residential or visual amenities of the area or of property in the vicinity, would respect the existing character of the area, would be acceptable in terms of pedestrian and traffic safety and convenience,

and would not give rise to flooding in the area. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

### **Appropriate Assessment Screening:**

The Board completed an Appropriate Assessment Screening exercise in relation to the potential effects of the proposed development on designated European Sites, taking into account the nature, scale and location of the proposed development within a zoned and serviced urban area, the Screening Report for Appropriate Assessment submitted with the application, and the Inspector's report and submissions on file. In completing the screening exercise, the Board adopted the report of the Inspector and concluded that, by itself or in combination with other development in the vicinity, the proposed development would not be likely to have a significant effect on any European Site in view of the sites' conservation objectives, and that a Stage 2 Appropriate Assessment is not, therefore, required.

### **Environmental Impact Assessment Screening:**

The Board completed an environmental impact assessment screening of the proposed development and considered that the environmental report, supported by the documentation submitted by the applicant, identifies and describes adequately the direct, indirect, secondary, and cumulative effects of the proposed development on the environment.

## Conditions

1. The proposed development shall be carried out and completed in accordance with the plans and particulars lodged with the application, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars. In default of agreement, the matter(s) in dispute shall be referred to An Bord Pleanála for determination.

**Reason:** In the interest of clarity.

2. The proposed development hereby permitted shall only be occupied as student accommodation, in accordance with the definition of student accommodation provided under section 13(d) of the Planning and Development (Housing) and Residential Tenancies Act 2016, and shall not be used for any other purpose without a prior grant of planning permission for change of use.

**Reason:** In the interest of residential amenity and to limit the scope of the proposed development to that for which the application was made.

3.
  - (a) The proposed student accommodation and complex shall be operated and managed in accordance with the measures indicated in the Student Accommodation Management Plan submitted with the application.
  - (b) Access to green roofs shall be for maintenance purposes only.
  - (c) Student house units shall not be amalgamated or combined.

**Reason:** In the interest of the amenities of occupiers of the units and surrounding properties.

4. The proposed development shall be amended as follows:
  - (a) Additional common/study rooms shall be provided in Building 04 for the occupants of studio units and located in lieu of units T1 and T3 on floors 01 to 07, inclusive.
  - (b) Appropriate screening material of at least 1.8 metres in height shall be erected along all boundary walls of the roof terraces of apartment types 2C and 2BH on level 03 and Type 3CH on Level 4, all contained in the southern portion of Building 02.
  - (c) A solid wall of at least 2.4 metres in height shall be erected along the north-western and north-eastern boundaries of the existing dwelling house, Dunfanoir, located to the south-east of the proposed development.

Revised drawings showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason:** In the interest of residential amenity.

5. Sun rooms/winter gardens shall be used solely as private amenity space and not as habitable rooms.

**Reason:** In the interest of clarity.

6. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. The requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, shall only apply to residential

apartments contained in Building 01 and Building 02 and shall not apply to student accommodation contained in Building 03 and Building 04. Where such an agreement is not reached within eight weeks from the date of this order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

**Reason:** To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

7. A comprehensive boundary treatment and landscaping scheme shall be submitted to and agreed in writing with the planning authority, prior to commencement of development. This scheme shall include the following:
- (a) details of all proposed hard surface finishes, including samples of proposed paving slabs/materials for footpaths, kerbing and road surfaces within the development;
  - (b) proposed locations of street trees and additional street trees at appropriate intervals, other trees and other landscape planting in the development, including details of proposed species and settings;
  - (c) details of proposed street furniture, including bollards, lighting fixtures and seating;
  - (d) details of proposed boundary treatments at the perimeter of the site, including heights, materials and finishes, and
  - (e) play space shall be in accordance with requirements of planning authority.

The boundary treatment and landscaping shall be carried out in accordance with the agreed scheme.

**Reason:** In the interest of visual amenity.

8. (a) All bicycle parking, motorcycle parking, electric vehicle charging points and car parking shall be in accordance with the detailed requirements of the planning authority for such works.
- (b) The internal road network serving the proposed development, including turning bays, junctions, parking areas, footpaths and kerbs and the underground car parks shall be in accordance with the detailed standards of the planning authority for such works.
- (c) Prior to the commencement of construction on site, the development shall submit to the planning authority for its written agreement details of a revised location for bicycle parking dedicated to the residential apartments.
- (d) The detailed design of and the materials used in any roads/footpaths/pull-in areas/on street parking areas along Lower Kilmacud Lower, The Hill and N11 National Road shall be provided by the developer and shall comply with the detailed standards of the planning authority for such road works.
- (e) The recommendations of the Mobility Management Plan shall be carried out in full and a Travel Plan Manager shall be appointed to assist plan implementation and prepare annual reports for submission to the planning authority.
- (f) The roads and traffic arrangements serving the site (including signage) shall be in accordance with the detailed requirements of the planning authority for such works and shall be carried out at the developer's expense.

**Reason:** In the interests of traffic, cyclist and pedestrian safety.



9.
  - (a) Water supply and drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.
  - (b) Prior to the commencement of construction on site, the development shall submit to the planning authority for its written agreement detailed design proposals with regard to flood storage works, flood routing works and supported by the relevant hydraulic analysis.
  - (c) Prior to the commencement of construction on site, the developer shall submit to the planning authority for its written agreement full technical details of all surface water sewer infrastructure including attenuation tanks, green roofs and wayleaves throughout the site. All completed sewer infrastructure shall be to the full technical requirements of the planning authority.

**Reason:** In the interest of public health and to ensure a proper standard of development.

10. Public lighting shall be provided in accordance with a scheme, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Such lighting shall be provided prior to the making available for occupation of any unit.

**Reason:** In the interests of amenity and public safety.

11. Proposals for a building name, unit numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all building and street signs, and unit numbers, shall be provided in accordance with the agreed scheme. The proposed name shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name.

**Reason:** In the interest of urban legibility and to ensure the use of locally appropriate place names for new residential areas.

12. Notwithstanding the provisions of the Planning and Development Regulations 2001, or any statutory provision amending or replacing them, no advertisement signs (including any signs installed to be visible through the windows), advertisement structures, banners, canopies, flags, or other projecting elements shall be displayed or erected on the buildings or within the curtilage of the site, unless authorised by a further grant of planning permission.

**Reason:** In the interest of visual amenity, and to permit the planning authority to assess all signage on this site through the statutory planning process.

13. Details of the materials, colours and textures of all the external finishes to the proposed buildings shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason:** In the interest of the visual amenities of the area.

14. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

**Reason:** To protect the residential amenities of property in the vicinity and the visual amenities of the area.

15. (a) The communal open spaces, including hard and soft landscaping, car parking areas and access ways, communal refuse/bin storage, and all areas not intended to be taken in charge by the local authority, shall be maintained by a legally constituted management company.
- (b) Details of the management company contract, and drawings/particulars describing the parts of the development for which the company would have responsibility, shall be submitted to, and agreed in writing with, the planning authority before any of the residential units are made available for occupation.

**Reason:** To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

16. Site development and building works shall be carried out only between 0800 to 1800 hours Mondays to Fridays inclusive, between 0800 to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

**Reason:** To safeguard the amenities of property in the vicinity.

17. Prior to the commencement of development, the developer shall submit a construction and demolition waste management plan to the planning authority for agreement prepared in accordance with the Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects published by the Department of the Environment, Heritage and Local Government in July 2006. This shall include details of waste to be generated during site clearance and construction phases and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material.

**Reason:** In the interest of orderly development and sustainable waste management.

18. Prior to commencement of development the developer shall submit, and obtain the written agreement of the planning authority to, a plan for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and for the ongoing operation of these facilities.

**Reason:** To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

19. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed development.

**Reason:** In the interest of orderly development and the visual amenities of the area.

20. The construction of the proposed development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including hours of working, noise management measures and off-site disposal of construction/demolition waste.

**Reason:** In the interests of public safety and residential amenity.

21. The development shall be carried out on a phased basis, in accordance with a phasing scheme which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of any development.

**Reason:** To ensure the timely provision of services, for the benefit of the occupants of the proposed dwellings.

22. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

**Reason:** It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

