

Board Order ABP-303296-18

Planning and Development Acts 2000 to 2018

Planning Authority: Dublin City Council

Application for permission under section 4 of the Planning and Development (Housing) and Residential Tenancies Act 2016, in accordance with plans and particulars, lodged with An Bord Pleanála on the 20th day of December 2018 by Cairn Homes Properties Limited care of Tom Phillips and Associates, 80 Harcourt Street, Dublin 2.

Proposed Development:

A permission for a strategic housing development with a total application site area of circa 4.4 hectares including the extent of Griffith Avenue and Malahide Road required for wastewater network expansion serving the development, of which circa 3.1 hectares relates to the residential development site, on lands located off Griffith Avenue, Marino, Dublin 9, principally bounded by the Marino Institute of Education (MIE) campus and the Christian Brothers European Province Centre to the north; Griffith Avenue to the south; Scoil Mhuire Marino Boys National School to the east and Charlemont Estate to the west.

The development with a total gross floor area of circa 36,556 square metres (excluding basements) will consist of 385 number residential units comprising 377 number apartments and eight number five-bedroom, two and a half storey terraced houses.

ABP-303296-18 Board Order Page 1 of 14

The apartments will be arranged in seven blocks ranging in height from four to eight storeys over basement level comprising:

- 23 number studio apartments;
- 115 number one-bedroom apartments;
- 190 number two-bedroom apartments and
- 49 number three-bedroom apartments.

The development will also include:

- a two-storey mixed use building comprising a creche (279 square metres) with ancillary outdoor play area; cafe and multi-purpose space (222 square metres);
- a resident amenity building, which includes concierge, residents' lounge, gymnasium, meeting room, cinema/games room, manager's office and caretaker's store arranged over the basement and ground floor levels of Block 2 (1,458 square metres);
- private, communal and public open space provision (including balconies and terraces to be provided on all elevations at all levels for each block;
- a new public park and related play areas);
- surface and basement car parking (367 number spaces in total); car club spaces; 682 number cycle parking spaces (long and short stay spaces including secure stands); motorcycle parking;
- storage areas;
- internal roads and pathways;
- pedestrian access points;
- hard and soft landscaping and boundary treatments;
- the provision of a new surface water and foul drainage pipes from the site running eastwards under Griffith Avenue terminating just beyond its junction with Malahide Road;
- a new 177-metre internal access road running north-south from the proposed site access at Griffith Avenue to the Marino Institute of Education lands to the north including the proposed junction with the existing internal road network serving the Marino Institute of Education (including vehicular and pedestrian gates);

ABP-303296-18 Board Order Page 2 of 14

- the provision of a new signalised junction at the access to the site and Griffith Avenue;
- changes in level;
- services provision and related pipework; plant; electric vehicle charging points;
- ESB substation;
- waste management areas;
- photovoltaic panels;
- green roofs;
- attenuation tanks;
- signage;
- public lighting and
- all site development and excavation works above and below ground.

Vehicular access to the site will be from Griffith Avenue.

Permission for 3 years is sought for a temporary marketing suite and associated signage in relation to the proposed development.

Decision

Grant permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

ABP-303296-18 Board Order Page 3 of 14

Reasons and Considerations

In coming to its decision, the Board had regard to the following:

- (a) the policies and objectives in the Dublin City Development Plan 2016-2022;
- (b) the Rebuilding Ireland Action Plan for Housing and Homelessness 2016;
- (c) the Design Manual for Urban Roads and Streets (DMURS) issued by the Department of Transport, Tourism and Sport and the Department of the Environment, Community and Local Government in March 2013;
- (d) the Guidelines for Sustainable Residential Developments in Urban Areas and the accompanying Urban Design Manual – a Best Practice Guide, issued by the Department of the Environment, Heritage and Local Government in May 2009;
- (e) the Sustainable Urban Housing: Design Standards for New Apartments issued by the Department of the Environment, Community and Local Government in March 2018;
- (f) Urban Development and Building Heights Guidelines for Planning Authorities, prepared by the Department of Housing, Planning and Local Government in December 2018;
- (g) the site's location adjoining in an established urban area on lands zoned as 'Z12' 'To ensure existing environmental amenities are protected in the predominantly residential future use of these lands';
- (h) the nature, scale and design of the proposed development;
- (i) the availability in the area of a wide range of social community and transport infrastructure.
- (j) the pattern of existing and permitted development in the area,
- (k) the submissions and observations received and
- (I) the report of the Inspector.

It is considered that, subject to compliance with the conditions set out below, the proposed development would constitute an acceptable residential density in this suburban location, would not seriously injure the residential or visual amenity of the area or of property in the vicinity, would respect the character of the protected structure and would be acceptable in terms of pedestrian and traffic safety and would encourage permeability in line with national policy. The proposed development

would, therefore, be in accordance with the proper planning and sustainable development of the area.

Appropriate Assessment Screening

The Board completed an Appropriate Assessment screening exercise in relation to the potential effects of the proposed development on designated European Sites, taking into account the nature, scale and location of the proposed development within a zoned and serviced urban area, the Screening Report for Appropriate Assessment submitted with the application, the Inspector's report, and submissions on file. In completing the screening exercise, the Board adopted the report of the Inspector and concluded that, by itself or in combination with other development in the vicinity, the proposed development would not be likely to have a significant effect on any European Site in view of the conservation objectives of such sites, and that a Stage 2 Appropriate Assessment is not, therefore, required.

Conditions

1. The proposed development shall be carried out and completed in accordance with the plans and particulars lodged with the application except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars. In default of agreement, such issues may be referred to An Bord Pleanála for determination.

Reason: In the interest of clarity.

- 2. The proposed development shall comply with the following pedestrian/cycle and roads requirements:
 - (a) The roads and traffic arrangements serving the site (including road signage) shall be in accordance with the detailed requirements of the planning authority for such works and shall be carried out at the developer's expense.
 - (b) The internal road network serving the proposed development including turning bays, junctions, parking areas, footpaths, cycle paths and kerbs, pedestrian crossings, car parking bay sizes and set down area road access shall comply with the requirements of the Design Manual for Urban Roads and Streets, in particular carriageway widths and corner radii. Cycle tracks within the development shall be in accordance with the guidance provided in the National Cycle Manual. Clarification of cycle access to the basement car park shall be provided to the satisfaction of the planning authority.
 - (c) The materials used in any roads/footpaths provided by the developer shall comply with the detailed standards of the planning authority for such road works.
 - (d) The existing historic gateway at the south-eastern corner of the site shall be opened for use as a pedestrian access to the development.
 - (e) The developer shall carry out a Stage 3 Road Safety Audit of the constructed development on completion of the works, which shall be submitted to the planning authority for its written agreement. The developer shall carry out all agreed recommendations contained in the audit, at the developer's expense.
 - (f) A Mobility Management Plan for the development, to include parking management, shall be prepared and submitted to the planning authority for its written consent prior to the commencement of development.
 - (g) Car parking and cycle parking shall comply with the requirements of the planning authority. The proposed cycle parking provision shall be revised

such that cycle parking at basement level is distributed throughout the basement levels.

(h) A public lighting plan shall be submitted to the planning authority.

Revised drawings and particulars showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. In default of agreement, the matter(s) in dispute shall be referred to An Bord Pleanála for determination.

Reason: In the interests of pedestrian, cyclist and traffic safety and to provide adequate bicycle parking in line with the applicable standards, including that set out in section 4.17 of the Design Standards for New Apartments.

3. The proposed development shall be amended as follows:

Floor to ceiling heights of ground floor units shall be 2.7 metres in accordance with specific planning policy requirement 5 of the Sustainable Urban Housing: Design Standards for New Apartments Guidelines for Planning Authorities.

Revised drawings showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In order to achieve a satisfactory standard of residential development in accordance with national planning policy.

4. Water supply and drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interest of public health.

5. The proposed development shall make provision for the charging of electrical vehicles. All car parking spaces, serving both individual houses and apartments, shall be provided with electrical connections, to allow for the provision of future charging points and in the case of 10% of each of these spaces, shall be provided with electrical charging points by the developer. Details of how it is proposed to comply with these requirements, including details of design of, and signage for, the electrical charging points and the provision for the operation and maintenance of the charging points (where they are not in the areas to be taken in charge) shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: in the interests of sustainable transportation.

- 6. (a) Prior to commencement of development, the developer shall submit to, and obtain the written consent of, the planning authority for:
 - (i) A tree protection plan.
 - (ii) A programme of tree surgery works.
 - (iii) A detailed landscaping plan including specific details as to the plant sizes and species to be used.
 - (iv) Details of root zone design and specification for street trees proposed.
 - (v) Detailed design proposals for the proposed play area.
 - (vi) Details of all proposed hard surface finishes, including samples of proposed paving slabs/materials for footpaths, kerbing and road surfaces within the development.
 - (vii) Details of all boundary treatments.
 - (b) All front and rear private garden spaces shall be soiled and seeded prior to the making available for occupation by the developer of any dwelling unit within each phase.
 - (c) The central public open spaces shall be developed and left free from any development and shall not be enclosed by any means.

- (d) A suitably qualified landscape architect shall be appointed prior to the commencement of any development on the subject site to oversee and monitor the project construction and early operational stages of development in regard to the implementation and monitoring of tree protection measures outlined in the environmental report received by the planning authority.
- (e) Landscaping of the overall development shall be carried out in accordance with the agreed landscaping plan required under condition
 6(a) above and shall be carried out and completed prior to the completion of development and prior to the occupation of any units hereby permitted.

Reason: To protect the amenity value of existing trees and ensure a highquality landscape design throughout the scheme in the interest of proper planning and sustainable development.

7. The mitigation and monitoring measures outlined in the Ecological Impact
Statement and Bat Survey submitted with this application shall be carried out in
full, except where otherwise required by conditions of this permission.

Reason: To protect the environment.

- 8. The developer shall facilitate the archaeological appraisal of the site and shall provide for the preservation, recording and protection of archaeological materials or features which may exist within the site. In this regard, the developer shall:
 - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development, and
 - (b) employ a suitably-qualified archaeologist prior to the commencement of development. The archaeologist shall assess the site and monitor all site development works including the removal of topsoil in all areas identified during the geophysical survey and confirmed by archaeological test

excavations to be archaeological in nature. No sub-surface work shall be undertaken in the absence of the archaeologist without his / her express consent. Full archaeological excavation of these features shall be carried out in accordance with the terms of an excavation licence issued by the Department of Culture, Heritage and the Gaeltacht.

The developer shall submit the following to the planning authority and the Department of Culture, Heritage and the Gaeltacht:

- (i) A report, containing the results of the monitoring to include photographs of the area before, during and after monitoring has taken place, as well as detailed photographs of specific areas, as required.
- (ii) A key plan, clearly showing the location and direction from which the photographs were taken should be included with the report (an annotated site location map will suffice for this purpose).

Where archaeological material is shown to be present, further mitigatory measures will be required; these may include redesign (in whole or in part) to allow for preservation in situ, and/or additional excavation or monitoring. The Department will advise the planning authority and the developer with regard to these matters. In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the area and to secure the preservation (in-situ or by record) and protection of any archaeological remains that may exist within the site.

9. Prior to commencement of development, the developer shall submit to and agree in writing with the planning authority a properly constituted Owners' Management Company. Membership of this company shall be compulsory for all purchasers of apartments in the development. Confirmation that this company has been set up shall be submitted to the planning authority prior to the making available for occupation by the developer of the first residential unit.

Reason: To provide for the satisfactory completion and maintenance of the development in the interest of residential amenity.

ABP-303296-18 Board Order Page 10 of 14

10. Proposals for a street naming and apartment unit numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all estate and street signs, and apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility and to ensure the use of locally appropriate place names for new residential areas.

11. Details of the materials, colours and textures of all the external finishes to the proposed buildings shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of the visual amenities of the area.

12. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interest of orderly development and the visual amenities of the area.

13. A plan containing details for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

14. Prior to the commencement of development, the developer shall submit a construction and demolition waste management plan to the planning authority for agreement prepared in accordance with the Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects published by the Department of the Environment, Heritage and Local Government in July 2006. This shall include details of waste to be generated during site clearance and construction phases and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material.

Reason: In the interest of orderly development and sustainable waste management.

15. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the proposed development, including hours of working, noise management measures, construction traffic management plan and off-site disposal of construction/demolition waste.

Reason: In the interests of public safety and residential amenity.

16. Site development and building works shall be carried out only between 0800 to 1900 hours Mondays to Fridays inclusive, between 0800 to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

17. Prior to commencement of development, the developer or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

18. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion and maintenance until taken in charge by the local authority of roads, footpaths, watermains, drains, public lighting and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion or maintenance of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer

ABP-303296-18 Board Order Page 13 of 14

or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: In the interest of traffic safety and the proper planning and sustainable development of the area.

19. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Paul Hyde

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2019

ABP-303296-18 Board Order Page 14 of 14