

Board Order ABP-304054-19

Planning and Development Acts 2000 to 2019 Planning Authority: Tipperary County Council Planning Register Reference Number: 18/600406

Appeal by Highfield Storage Limited care of Highfield Energy Services Limited of Design Studio 7, Old Castle View, Kilgobbin Road, Dublin against the decision made on the 5th day of March, 2019 by Tipperary County Council to refuse permission for the proposed development.

Proposed Development: A 10 year permission for construction of an energy storage facility within a total site of up to 0.86 hectares, to include one single storey electrical substation building and electrical compound, electrical transformer/inverter station modules, containerised battery storage modules and spare parts containers on concrete support structures, access tracks, associated electrical ducting, cable racking and cabling, security fencing and CCTV security monitoring system, lightning protection poles, communications equipment and ancillary infrastructure, all at Ballyglasheen, Kilfeakle, County Tipperary. The proposed development was revised by further public notices received by the planning authority on the 8th day of February, 2019.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

Having regard to:

- (a) National and local policies in relation to renewable energy, in particular,
 - the National Renewable Energy Action Plan 2010,
 - the Strategy for Renewable Energy 2012-2020,
 - Ireland's Transition to a Low Carbon Energy Future 2015-2030,
 - the Tipperary Renewable Energy Strategy 2016, in favour of the deployment of renewable energy, and
 - the South Tipperary County Development Plan, 2009 (as varied) and specifically the strategic core aim relating to the facilitation of appropriately located renewable energy developments,

- (b) the scale, extent and layout of the proposed development, and
- (c) the pattern of development in the area, including the location adjoining an existing sub-station, 110kv line and the existing access arrangements to the site,

it is considered that, subject to compliance with the conditions set out below, the proposed development would be in accordance with national and local policy, would not seriously injure the visual or residential amenities of the area, would be acceptable in terms of landscape impacts and traffic safety and convenience and would not endanger human health or the environment. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars received by the planning authority on the 15th day of January, 2019, and by the further plans and particulars received by An Bord Pleanála on the 26th day of March, 2019, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The period during which the development hereby permitted may be carried out shall be five years from the date of this order.

Reason: In the interest of clarity.

 Prior to commencement of development, the developer shall submit to and agree in writing with the planning authority, details of an Accident and Emergency Action Plan which sets out the detailed procedures to be followed in the event of an accident or fire.

Reason: To ensure the protection of the environment and surrounding lands and properties in the event of an emergency at the site.

- 4. (a) This permission shall be for a period of 30 years from the date of the commissioning of the energy storage facility. The battery container units, transformers and all other permitted equipment and ancillary structures shall then be removed unless, prior to the end of the period, planning permission shall have been granted for their retention for a further period.
 - (b) Prior to commencement of development, a detailed restoration plan, including a timescale for its implementation, providing for the removal of all permitted equipment including the battery container units including all foundations, transformers, substation, CCTV cameras, fencing and site access to a specific timescale, shall be submitted to, and agreed in writing with, the planning authority.

Reason: To enable the planning authority to review the operation of the solar farm over the stated time period, having regard to the circumstances then prevailing, and in the interest of orderly development.

5. This permission shall not be construed as any form of consent or agreement to a connection to the national grid or to the routing or nature of any such connection.

Reason: In the interest of clarity.

6. The site shall be landscaped in accordance with a comprehensive scheme of landscaping, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This scheme shall include the following:

A plan to scale of not less than 1:500 showing -

- The species, variety, number, size and locations of all proposed trees and shrubs.
- Details of screen planting to the southern and eastern boundaries of the site.
- (iii) A timescale for implementation.

All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from the completion of the development shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interest of residential and visual amenity.

- (a) No artificial lighting shall be installed or operated on site unless authorised by a prior grant of planning permission.
 - (b) CCTV cameras shall be fixed and angled to face into the site and shall not be directed towards adjoining property or the road.
 - (c) The battery containers and transformers shall be dark green in colour. The external walls of the proposed substation shall be finished in a neutral colour such as light grey or off-white and the roof shall be of black slate or tiles.

Reason: In the interests of clarity, protection of visual and residential amenity.

 Prior to commencement of development, details of the proposed surface water drainage system shall be submitted to and agreed in writing with the planning authority.

Reason: To protect the environment and to ensure that measures are implemented to address any potential flooding arising from this development.

- 9. The developer shall facilitate the archaeological appraisal of the site and shall provide for the preservation, recording and protection of archaeological materials or features which may exist within the site. In this regard, the developer shall:
 - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development, and

 (b) employ a suitably-qualified archaeologist prior to the commencement of development. The archaeologist shall assess the and monitor all site development works.

The assessment shall address the following issues:

- (i) the nature and location of archaeological material on the site, and
- (ii) the impact of the proposed development on such archaeological material.

A report, containing the results of the assessment, shall be submitted to the planning authority and, arising from this assessment, the developer shall agree in writing with the planning authority details regarding any further archaeological requirements including, if necessary, archaeological excavation prior to commencement of construction works.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the area and to secure the preservation (in-situ or by record) and protection of any archaeological remains that may exist within the site. 10. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including but not limited to, hours of working, noise and dust management measures, surface water management proposals, the off-site disposal of construction waste and proposals for the management of construction traffic including details of the timing and routing of construction traffic to and from the site, signage/traffic management measures and proposals to facilitate the safe delivery of materials and equipment to the site;

Reason: In the interests of public safety, residential amenity and protection of the environment.

11. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or such other security as may be acceptable to the planning authority, to secure the satisfactory reinstatement of the site on cessation of the project, coupled with an agreement empowering the planning authority to apply such security or part thereof to such reinstatement. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure satisfactory reinstatement of the site.

12. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Terry Prendergast Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this day of 2019.