

# Board Order ABP-304469-19

# Planning and Development Acts 2000 to 2019

Planning Authority: Dun Laoghaire-Rathdown County Council

**Application** for permission under section 4 of the Planning and Development (Housing) and Residential Tenancies Act 2016, in accordance with plans and particulars, lodged with An Bord Pleanála on the 16th day of May 2019 by Crekav Trading GP Limited care of Brady Shipman Martin of Canal House, Canal Road, Dublin 6.

# **Proposed Development:**

A planning permission for a strategic housing development at site which comprises the three parcels of land of, Green Acres Convent (1.23 hectares), Drumahill House (0.26 hectares), and the Long Acre (0.27 hectares), all at Upper Kilmacud Road, Dundrum, Dublin 14. The site is bound by Upper Kilmacud Road to the north, Drumahill and Holywell residential development to the east, and Eden Farm (part of Airfield Estate) and Airfield Estate to the west and south of the site.

The proposed development will consist of:

- 1. The demolition of the former Green Acres Convent (circa. 425 square metres), and Drumahill House (circa. 378 square metres) and associated out-buildings.
- 2. The construction of 253 number apartments in 3 number blocks ranging in height from 4 to 6 storeys, over single level basement parking, all on a site of circa. 1.76 hectares at Kilmacud Road Upper comprising:

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- Block A 4 to 6 storey building, with a total floor area of approximately 11,362 square metres (excluding basement), over basement parking, comprising 118 number apartments with 47 number one-bedroom apartments, 61 number two-bedroom apartments, and 10 number threebedroom apartments, including balconies on all elevations.
- Block B 4 to 6 storey building of approximately 8,244 square metres, (excluding basement), part over basement parking, comprising 94 number apartments with 53 number one-bedroom apartments, 32 number two-bedroom apartments, and 9 number three-bedroom apartments, with balconies on all elevations.
- Block C 4 to 6 storey building of approximately 3,624 square metres, (excluding basement), over basement parking, comprising 41 number apartments with 15 number one-bedroom apartments, 22 number twobedroom apartments, and 4 number three-bedroom apartments, with balconies on all elevations.
- Basement area of approximately 5,620 square metres below Blocks A-C.
- Residential amenity space is provided at ground floor of Block A and Block C amounting to a total floor area of approximately 387 square metres
- Communal open space area of approximately 3,833 square metres.
- 3. A crèche of approximately 236 square metres is provided within Block A with associated external play space.
- 4. Car parking is provided on site with 212 number car parking spaces (198 at basement level), and 348 number bicycle spaces at basement level plus 52 visitor bicycle spaces at ground level (totalling 400 bicycle spaces). 7 number motorbike spaces.
- 5. The principal vehicular access is provided via a relocated new entrance off Kilmacud Road Upper proximate to the current Greenacres entrance. Visitor vehicular entrance and services entrance is at the existing Drumahill House entrance. A cycle path is provided along Kilmacud Road Upper. A pedestrian access is provided to Drumahill Estate to the east.

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6. Site development and landscape works, including a sub-station, provision of bin stores at basement level, boundary treatment, hard and soft landscaping, provision of green roofs, and provision of foul, surface water and water services on site with connections to existing.

#### Decision

Grant permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

# **Matters Considered**

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

# **Reasons and Considerations**

In coming to its decision, the Board had regard to the following:

- (a) The site's location within an area with a zoning objective that permits residential development in principle;
- (b) The policies and objectives in the Dun Laoghaire Rathdown County Development Plan 2016 to 2022;
- (c) Nature, scale and design of the proposed development and the availability in the area of a wide range of social and transport infrastructure including the LUAS:
- (d) Pattern of existing and permitted development in the area and on the site itself;
- (e) The Rebuilding Ireland Action Plan for Housing and Homelessness 2016;

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- (f) The Design Manual for Urban Roads and Streets (DMURS) issued by the Department of Transport, Tourism and Sport and the Department of the Environment, Community and Local Government in March 2013;
- (g) The Guidelines for Sustainable Residential Developments in Urban Areas and the accompanying Urban Design Manual a Best Practice Guide, issued by the Department of the Environment, Heritage and Local Government in May 2009;
- (h) The Sustainable Urban Housing Design Standards for New Apartments Guidelines for Planning Authorities issued by the Department of the Environment, Community and Local Government in March 2018;
- (i) The Urban Development and Building Heights Guidelines for Planning Authorities issued by the Department of Housing, Planning and Local Government in December 2018;
- (j) Submissions and observations received;
- (k) The inspectors report.

The Board considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the residential or visual amenities of the area or of property in the vicinity, would respect the existing character of the area and would be acceptable in terms of traffic and pedestrian safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

# **Conditions**

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

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In default of agreement, the matter(s) in dispute shall be referred to An Board Pleanála for determination.

**Reason**: In the interest of clarity.

 Details of the materials, colours and textures of all the external finishes to the proposed dwelling shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

Reason: In the interest of visual amenity.

3. All parking areas serving the apartments shall be provided with active electric vehicle charging points. Details of how it is proposed to comply with these requirements, including details of design of, and signage for, the electrical charging points shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason**: in the interest of sustainable transportation.

4. No dwelling units within the proposed development shall be sold separately, independent from the associated car parking provision where appropriate. All the proposed car parking spaces shall be for occupants of the residential units and shall be sold off with the units where appropriate and not sold separately or let independently from the residential development.

**Reason**: In the interest of orderly development.

5. Proposals for the development name and dwelling numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all signs, and dwelling numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning

authority's written agreement to the proposed name(s).

**Reason**: In the interest of urban legibility and to ensure the use of locally appropriate place-names for new residential areas.

6. All service cables associated with the proposed development (such as electrical, telecommunications and communal television) shall be located underground. Ducting shall be provided by the developer to facilitate the provision of broadband infrastructure within the proposed development.

**Reason**: In the interests of visual and residential amenity.

7. Water supply and drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interest of public health.

- 8. The developer shall facilitate the preservation, recording and protection of archaeological materials or features that may exist within the site. In this regard, the developer shall -
  - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,
  - (b) employ a suitably-qualified archaeologist who shall monitor all site investigations and other excavation works, and
  - (c) provide arrangements, acceptable to the planning authority, for the recording and for the removal of any archaeological material which the authority considers appropriate to remove.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

**Reason:** In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within

the site.

9. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

**Reason:** To protect the residential amenities of property in the vicinity and the visual amenities of the area.

- 10. The following requirements in terms of traffic, transportation and mobility shall be incorporated and where required, revised drawings/reports showing compliance with these requirements shall be submitted to and agreed in writing with the planning authority prior to commencement of development:
  - (a) The roads and traffic arrangements serving the site (including footpath connections and signage) shall be in accordance with the detailed requirements of the planning authority for such works and shall be carried out at the developer's expense.
  - (b) The roads layout including junctions, parking areas, footpaths, cycle paths and kerbs, pedestrian crossings, car parking bay sizes and road access to the development shall comply with the requirements of the Design Manual for Roads and Streets and with any requirements of the Planning Authority for such road works.
  - (c) Cycle tracks within the development shall be in accordance with the guidance provided in the National Cycle Manual.
  - (d) The materials used in any roads/footpaths/set down areas provided by the developer shall comply with the detailed standards of the planning authority for such road works.
  - (e) A Mobility Management Plan shall be prepared and submitted to the planning authority for approval prior to the commencement of development.

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(f) The developer shall carry out a Stage 2 and Stage 3 Quality Audit (which shall include a Road Safety Audit, Access Audit, Cycle Audit and Walking Audit), which shall be submitted to the planning authority for its written agreement. The developer shall carry out all agreed recommendations contained in the audits, at the developer's expense.

**Reason:** In the interests of traffic, cyclist and pedestrian safety.

11. Prior to first occupation of any of the units, the proposed pedestrian and cyclist links shall be satisfactorily completed at the applicant's expense and available for public use. This shall include the proposed new footpath/cycle link along the Upper Kilmacud Road as shown in Option B of the Traffic Impact Assessment report (Appendix E).

**Reason:** In the interests of traffic, cyclist and pedestrian safety.

12. Prior to the commencement of development, the developer shall retain the professional services of a qualified Landscape Architect as Landscape Consultant throughout the life of the site development works and shall notify the planning authority of that appointment in writing. The developer shall engage the Landscape Consultant to procure, oversee and supervise the landscape contract for the implementation of the permitted landscape proposals. When all landscape works are inspected and completed to the satisfaction of the Landscape Consultant, he/she shall submit a Practical Completion Certificate (PCC) to the planning authority for written agreement, as verification that the approved landscape plans and specification have been fully implemented.

**Reason**: To ensure full and verifiable implementation of the approved landscape design proposals for the permitted development, to the approved standards and specification.

13. Prior to commencement of any permitted development, the developer shall engage the services of a qualified Arborist as an Arboricultural Consultant, for the entire period of construction activity. The developer shall inform the planning authority in writing of the appointment and name of the consultant, prior to commencement of development. The consultant shall visit the site at a minimum on a monthly basis, to ensure the implementation of all of the recommendations in the tree reports and plans. To ensure the protection of trees to be retained within the site, the developer shall implement all the recommendations pertaining to tree retention, tree protection and tree works, as detailed in the submitted Tree Survey Report. All tree felling, surgery and remedial works shall be completed upon completion of the works. All works on retained trees shall comply with proper arboricultural techniques conforming to BS 3998: 2010 Tree Work – Recommendations. The clearance of any vegetation including trees and shrub shall be carried out outside the birdbreeding season (1 March-31 August inclusive) or as stipulated under the Wildlife Acts 1976 and 2000. The Arborist shall carry out a post construction tree survey and assessment on the condition of the retained trees. A completion certificate is to be signed off by the arborist when all permitted development works are completed and in line with the recommendations of the tree report. The certificate shall be submitted to the planning authority upon completion of the works.

**Reason:** To ensure and give practical effect to the retention, protection and sustainability of trees during and after construction of the permitted development.

14. The pedestrian gate linking the development to Holywell/Drumahill to the east shall be omitted from the proposed development. The link shall be provided by way of 24-hour access.

**Reason:** In the interests of permeability and proper planning.

15. Prior to commencement of development the developer shall submit a plan for the written agreement of the planning authority, containing details for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and for the ongoing operation of these facilities.

**Reason:** To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

Prior to the commencement of development, the developer shall submit a Construction and Demolition Waste Management Plan to the planning authority for agreement prepared in accordance with the Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects published by the Department of the Environment, Heritage and Local Government in July 2006. The plan shall include details of waste to be generated during site clearance and demolition of the two houses, construction phases and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material.

**Reason**: In the interest of orderly development and sustainable waste management.

16. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to and agreed in writing with the planning authority prior to commencement of development. The plan shall provide, inter alia, details and location of proposed construction compounds, details of intended construction practice for the development, including hours of working, noise management measures, details of arrangements for routes for construction traffic, parking during the construction phase, and off-site disposal of construction/demolition waste.

**Reason:** In the interests of public safety and residential amenity.

17. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company, or by the local authority in the event of the development being taken in charge. Detailed proposals in this regard shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

**Reason:** To ensure the satisfactory completion and maintenance of this development.

18. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates, shall enter into an agreement in writing with the planning authority in relation to the provision of

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housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

**Reason**: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

19. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the reinstatement of public roads which may be damaged by the transport of materials to the site, to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

**Reason:** To ensure the satisfactory completion of the development.

20. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of

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the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

**Reason:** It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Paul Hyde Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this day of 2019

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