

Board Order ABP-305763-19

Planning and Development Acts 2000 to 2019

Planning Authority: South Dublin County Council

Application for permission under section 4 of the Planning and Development (Housing) and Residential Tenancies Act 2016, in accordance with plans and particulars, lodged with An Bord Pleanála on the 25th day of October 2019 by Power Scaffolding Services Limited care of Thornton O'Connor, Town Planning, Number 1 Kilmacud Road Upper, Dundrum, Dublin 14.

Proposed Development

A planning permission for a strategic housing development on a 1.19 hectare site at the corner of Airton Road and Belgard Road, Tallaght, Dublin 24.

The proposed development will consist of the demolition of the existing industrial buildings on site (4,800 square metres) and the construction of two number blocks comprising 328 number apartments (93 number one-bed, 222 number two-bed and 13 number three-bed), ancillary residential support facilities and commercial floorspace measuring 31,147 square metres gross floor space above a single basement level measuring 5,861 square metres.

- Block A is a part-five to part-seven number storey (13,710 square metres) over basement block comprising 149 number apartments with office space (222 square metres).
- 2. Block B is a part-six to part-nine number storey (17,437 square metres) over basement block comprising 179 number apartments, two number double-height

ABP-305763-19 Board Order Page 1 of 16

retail/commercial (Class 1/Class 2) units (354 square metres), a café/restaurant (313 square metres), a creche (360 square metres), internal residents amenity area (644 square metres) at ground floor including reception (37.7 square metres), residents lounge (91.3 square metres), private dining area (52.6 square metres), co-working space (45.5 square metres), games room (47.3 square metres), gym (80 square metres) and communal lounge (220 square metres) at sixth floor level.

The development also consists of: -

- the provision of a landscaped courtyard;
- public plaza at the corner of Airton and Belgard Road;
- pedestrian access from Airton Road to the Technological University campus;
- balconies;
- landscaped roof terrace at sixth floor level (seventh storey) of Block B (671 square metres);
- 184 number car parking spaces at basement level including 14 number club car spaces, 10 number disabled parking spaces and 4 number crèche parking spaces;
- 727 number basement and surface bicycle parking spaces;
- Four number motorbike parking spaces;
- bin storage; boundary treatments; green roofs; hard and soft landscaping;
 plant; lighting;
- Vodafone cabin sub-station; ESB sub-stations, switch rooms and generators;
 and
- all other associated site works above and below ground.

ABP-305763-19 Board Order Page 2 of 16

Decision

Grant permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

In coming to its decision, the Board had regard to the following:

- (a) the site's location within an area with a zoning objective that permits residential development in principle;
- (b) the policies and objectives of the South Dublin County Development Plan 2016-2022;
- (c) the nature, scale and design of the proposed development and the availability in the area of a wide range of community, social, retail and transport infrastructure, including Tallaght Town Centre and the Luas Line;
- (d) the Rebuilding Ireland Action Plan for Housing and Homelessness 2016;
- (e) the Urban Development and Building Heights Guidelines for Planning Authorities, prepared by the Department of Housing, Planning and Local Government in December 2018;
- (f) the Sustainable Urban Housing: Design Standards for New Apartments issued by the Department of Housing, Planning and Local Government in March 2018;

ABP-305763-19 Board Order Page 3 of 16

- (g) the Guidelines for Sustainable Residential Developments in Urban Areas and the accompanying Urban Design Manual a Best Practice Guide, issued by the Department of the Environment, Heritage and Local Government in May 2009;
- (h) the nature, scale and design of the proposed development;
- (i) the pattern of existing and permitted development in the area;
- (j) the submissions and observations received, and
- (k) the report of the Inspector.

The Board considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the residential or visual amenities of the area or of property in the vicinity and would be acceptable in terms of pedestrian and traffic safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

Appropriate Assessment Screening

The Board completed an Appropriate Assessment screening exercise in relation to the potential effects of the proposed development on designated European Sites, taking into account the nature, scale and location of the proposed development within a zoned and serviced urban area, the Appropriate Assessment Screening document submitted with the application, the Inspector's report, and submissions on file. In completing the screening exercise, the Board adopted the report of the Inspector and concluded that, by itself or in combination with other development in the vicinity, the proposed development would not be likely to have a significant effect on any European Site in view of the conservation objectives of such sites, and that a Stage 2 Appropriate Assessment is not, therefore, required.

ABP-305763-19 Board Order Page 4 of 16

Environmental Impact Assessment Screening

The Board completed an environmental impact assessment screening of the proposed development and considered that the Environmental Impact Assessment Screening Report submitted by the applicant, identifies and describes adequately the direct, indirect, secondary, and cumulative effects of the proposed development on the environment.

Having regard to:

- (a) the nature and scale of the proposed development on an urban site served by public infrastructure,
- (b) the absence of any significant environmental sensitivities in the area,
- (c) the location of the development outside of any sensitive location specified in article 109(3) of the Planning and Development Regulations 2001 (as amended),

the Board concluded that, by reason of the nature, scale and location of the subject site, the proposed development would not be likely to have significant effects on the environment. The Board decided, therefore, that an environmental impact assessment report for the proposed development was not necessary in this case.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars. In default of agreement, such issues may be referred to An Bord Pleanála for determination.

Reason: In the interest of clarity.

- 2. The developer shall comply with all requirements of the planning authority in relation to roads, access, lighting and parking arrangements, including facilities for the recharging of electric vehicles. In particular: -
 - (a) 14 number car parking spaces shall be reserved for communal car sharing use (car club use) only and shall be clearly delineated and signed for such use;
 - (b) All other car parking spaces, with the exception of visitor parking, shall be let/sold with the residential units and shall not be sold or let separately or independently;
 - (c) The roads and traffic arrangements serving the site, including footpath connections and signage, shall be in accordance with the detailed requirements of the planning authority for such works and shall be carried out at the developer's expense;
 - (d) The materials used in any roads/footpaths provided by the developer shall comply with the detailed standards of the planning authority for such road works;
 - (e) Car parking allocation shall be as follows: -
 - 14 number car club spaces;
 - 10 accessible car parking spaces;
 - Four number crèche parking spaces.

Details of how it is proposed to comply with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interests of traffic, cyclist and pedestrian safety and to protect residential amenity.

ABP-305763-19 Board Order Page 6 of 16

3. All parking areas serving the apartments shall be provided with ducting for electric vehicle charging points. Details of how it is proposed to comply with these requirements, including details of design of, and signage for, the electrical charging points shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of sustainable transportation.

- 4. Prior to the commencement of development, the following details shall be submitted to, and agreed in writing with the planning authority:
 - (a) Signage throughout the development, including the shopfronts to the commercial/retail units and restaurant/café.
 - (b) Public lighting throughout the development.
 - (c) The operating hours of the proposed retail/commercial units and restaurant/café unit shall be agreed in writing with the planning authority prior to first occupation of the units.

Reason: In the interests of visual and residential amenity.

- 5. Prior to the commencement of development, the following details shall be submitted to, and agreed in writing with the planning authority: -
 - (a) Revised drawings indicating a gated access at the north-west corner of the site (serving the pedestrian link to Technical University of Dublin);
 - (b) Written agreement of the landowners of the Technical University of Dublin Campus to the pedestrian link to their lands;
 - (c) A management proposal for the pedestrian link including proposed hours of access.

Reason: In the interest of proper planning and development.

- 6. (a) The proposed restaurant/café area shall not be used for the sale of hot food for consumption off the premises (that is, as a takeaway) unless authorised by a further grant of planning permission, and
 - (b) The use of the proposed retail/commercial units shall be restricted to uses which fall within Class 1 and Class 2 of Part 4 of Schedule 2 of the Planning and Development Regulations, 2001 as amended and shall exclude use as a betting office, take-away or stand-alone off-licence. Any other use shall require a separate grant of permission.

Reason: In the interests of proper planning and orderly development.

7. Details and samples of the materials, colours and textures of all the external finishes and boundaries to the proposed development including external facades, signage, pavement finishes, and bicycle stands shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of the visual amenities of the area.

8. The landscaping scheme submitted shall be carried out within the first planting season following substantial completion of external construction works, details of which shall be submitted to the planning authority for written agreement prior to the commencement of development. All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from completion of the development shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interests of residential and visual amenity.

9. No advertisement or advertisement structure (other than those shown on the drawings submitted with the application) shall be erected or displayed on the building (or within the curtilage of the site) in such a manner as to be visible from outside the building, unless authorised by a further grant of planning permission.

Reason: In the interest of visual amenity.

10. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

Reason: To protect the residential amenities of property in the vicinity and the visual amenities of the area.

11. Proposals for the development name, apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all signs, and apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility and to ensure the use of locally appropriate place names for new residential areas.

12. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed

development.

Reason: In the interests of orderly development and the visual amenities of

the area.

13. All plant including extract ventilation systems and refrigerator condenser units

shall be sited in a manner so as not to cause nuisance at sensitive locations

due to odour or noise. All mechanical plant and ventilation inlets and outlets

shall be sound insulated and/or fitted with sound attenuators to ensure that

noise levels do not pose a nuisance at noise sensitive locations.

Reason: In the interest of residential amenity.

Water supply and drainage arrangements, including the attenuation and

disposal of surface water, shall comply with the requirements of the planning

authority for such works and services.

Reason: In the interests of public health and water quality.

15. Prior to commencement of development, the developer shall enter into water

and/or wastewater connection agreement(s) with Irish Water.

Reason: In the interest of public health.

16. All mitigation measures as set out in the Flood Risk Assessment submitted

with this application shall be implemented in full.

Reason: To minimise flood risk and in the interest of proper planning and

sustainable development of the area.

Board Order ABP-305763-19 Page 10 of 16

- 17. (a) All foul sewage and soiled water shall be discharged to the public foul sewer.
 - (b) Only clean, uncontaminated storm water shall be discharged to the surface water drainage system.

Reason: In the interest of public health.

18. A plan containing details for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

19. Construction and demolition waste shall be managed in accordance with a construction waste and demolition management plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. The plan should include details of a programme of works that amongst other items provides for interception containment and treatment of construction runoff. No construction runoff should be diverted to the proposed SuDS measures such as the permeable paving, green roofs or attenuation systems. Any surface water sewer pipes used to convey construction runoff should be thoroughly cleaned before subsequent connection to SuDS elements.

This plan shall be prepared in accordance with the "Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects", published by the Department of the Environment, Heritage and Local Government in July 2006.

ABP-305763-19 Board Order Page 11 of 16

Reason: In the interest of sustainable waste management.

20. Site development and building works shall be carried out only between the hours of 0700 to 1900 Mondays to Fridays inclusive, between 0800 to 1300 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

21. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including hours of working, noise management measures and off-site disposal of construction/demolition waste.

Reason: In the interests of public safety and residential amenity.

22. A detailed construction traffic management plan shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. The plan shall include details of arrangements for routes for construction traffic, parking during the construction phase, the location of the compound for storage of plant and machinery and the location for storage of deliveries to the site.

Reason: In the interests of public safety and residential amenity.

23. The applicant shall undertake to implement the measures outlined in the Mobility Management Plan and to ensure that future tenants of the proposed development comply with this strategy. A Mobility Manager for the scheme

ABP-305763-19 Board Order Page 12 of 16

shall be appointed to oversee and co-ordinate the preparation of the plan.

Reason: In the interest of encouraging the use of sustainable modes of transport.

24. Prior to commencement of development on site, the developer shall submit, for the written agreement of the planning authority, details of the Management Company, established to manage the operation of the development.

Reason: In the interests of orderly development and the proper planning and sustainable development of the area.

25. Prior to commencement of development the developer shall submit, for the written agreement of the planning authority, a schedule of Ecological Mitigation Measures, as detailed in the Preliminary Ecological Appraisal and as detailed in the Bat Report submitted with the application. The schedule shall set out the timeline for implementation of each measure and assign responsibility for implementation. All of the mitigation measures shall be implemented in full and within the timescales stated.

Reason: In the interests of clarity, protection of the environment and the proper planning and sustainable development of the area.

- 26. The developer shall facilitate the preservation, recording and protection of archaeological materials or features that may exist within the site. In this regard, the developer shall: -
 - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,
 - (b) employ a suitably qualified archaeologist who shall monitor all site investigations and other excavation works, and

ABP-305763-19 Board Order Page 13 of 16

(c) provide arrangements, acceptable to the planning authority, for the recording and for the removal of any archaeological material which the authority considers appropriate to remove.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within the site.

- 27. Prior to commencement of development, the developer shall: -
 - (a) Notify the Irish Aviation Authority Safety Regulation Division 30 days in advance of erection of tower or mobile crane. All cranes used during construction shall be fitted with aviation warning lights. The lighting scheme shall be agreed with the Authority prior to installation.
 - (b) Engage directly with the operator of Casement Aerodrome to determine if obstacle lighting is required for the permanent structure and agree the exact requirements regarding any such lighting. The lighting shall be provided on the structure as required by the operator of the Casement Aerodrome.

Reason: In the interests of aviation and public safety.

28. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this order, the

ABP-305763-19 Board Order Page 14 of 16

matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority, or any other prospective party to the agreement, to An Bord Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

29. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion and maintenance until taken in charge by the local authority of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion or maintenance of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion and maintenance of the development until taken in charge.

30. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and

ABP-305763-19 Board Order Page 15 of 16

the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Stephen Bohan

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020

ABP-305763-19 Board Order Page 16 of 16