

Board Order ABP-306532-20

Planning and Development Acts 2000 to 2019

Planning Authority: Cork County Council

Planning Register Reference Number: 19/05372

APPEAL by Jeanette De Groot of Willow House, Clash Road, Curraheen, Carrigrohane, County Cork, by Michael and Margaret O'Sullivan and Others care of Ellersly, Clash Road, Curraheen, Cork, and by the Munster Agricultural Society Company Limited by Guarantee care of HW Planning of 5 Joyce House, Barrack Square, Ballincollig, County Cork against the decision made on the 14th day of January, 2020 by Cork County Council to grant subject to conditions a permission to the Munster Agricultural Society Company Limited by Guarantee.

Proposed Development: Construction of a multi-purpose sports, exhibition and education facility, two number ancillary buildings and site development works. The proposed multi-purpose facility will be constructed over two-storeys and will comprise three number exhibition halls, tiered seating, restaurant/lounge with outdoor terrace, kitchen, changing facilities, office/admin/staff facilities, toilets and rooftop solar panels. Ancillary buildings to include single storey multi-purpose storage and livestock shed and a single storey service building to include a generator room, ESB substation and toilets. Ancillary site development works include provision of a marshalling area, internal circulation roads, surface car parking, bicycle shelter, site

landscaping including water feature and underground water treatment system, including three stage treatment plant, temporary underground effluent holding tank and tertiary treatment percolation tanks. The proposed development also makes provision for a new bus stop and shelter on the Curraheen Road and for the upgrade of the Curraheen Road to provide for the continuation of the existing footpath, access to the proposed development will be via proposed pedestrian and vehicular entrances to Curraheen Road (L2222-34), all at Curraheen (townland), Curraheen Road, County Cork.

Decision

REFUSE permission for the above proposed development in accordance with the reasons and considerations set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

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Reasons and Considerations

- 1. Having regard to -
 - the location of the site within the Metropolitan Greenbelt for Cork
 City in an unserviced remote rural location,
 - Objective RCI 5-3 of the current Cork County Development Plan
 which is to preserve the character of the Metropolitan Greenbelt
 and to reserve generally for use as agriculture, open space,
 recreation uses and protection/enhancement of biodiversity of
 those lands that lie within it,
 - Objective RCI 5-6 of the development plan which is to recognise
 the requirements of long established commercial or institutional
 uses located entirely within the Greenbelt which may make
 proposals for expansion/intensification of existing uses, where such
 expansion proposals of an appropriate scale would only be
 considered in special circumstances, having regard to the overall
 function and open character of the Greenbelt and where
 development would be in accordance with normal proper planning
 and sustainable development considerations,
 - Objective RCI 5-7 of the development plan which recognises that there may be development of a strategic and exceptional nature that may not be suitably located within zoned lands and that such development may be accommodated successfully in Greenbelt locations, and that, during the lifetime of the plan, consideration will be given to the establishment of a Showgrounds, and ancillary facilities, located on the Munster Agricultural Society grounds, at Curraheen.
 - the nature and extent of a showground use, and

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the established nature of this use at the site.

it is considered that the proposed development of a multi-purpose sports, exhibition and education facility at this location would constitute an incompatible use within the Greenbelt, would significantly intensify non-showground and commercial operations in this Greenbelt, would contribute substantially to the erosion of the Greenbelt, and would constitute an undesirable precedent for development of this nature in the immediate vicinity. Furthermore, it is considered that the proposed development would undermine the viability of established serviced urban areas in the wider area, where there is a defined catchment, where public transport and provisions for other road users are established, and where the availability of public infrastructure and support facilities to service such development exist. The proposed development would, therefore, be contrary to the objectives of the development plan, would undermine the orderly development of such facilities in Cork City and its environs, and would therefore, be contrary to the proper planning and sustainable development of the area.

2. The proposed development would access a local road network that is limited in alignment and restricted in width, and which is in close proximity to the heavily trafficked N40 National Primary Road and its associated interchanges in the vicinity of the site. It is an objective of the current Cork County Development Plan to prevent the undermining of the strategic transport function of national roads and to protect the capacity of interchanges from locally generated traffic. Furthermore, it is a provision of the Spatial Planning and National Roads Guidelines for Planning Authorities, issued by the Department of the Environment, Community and Local Government in January 2012, that planning authorities are required to exercise particular care in their assessment of development at or close to interchanges where such development could generate significant additional traffic with potential to impact on the national road.

It is considered that the siting of the proposed multi-purpose facility would substantially add to the volumes of traffic accessing the inadequate local road network at this location, would significantly increase the traffic turning movements at heavily trafficked junctions in this section of the road network in the immediate vicinity of the N40 National Primary Road, would adversely affect the carrying capacity and safety profile of the local road network, and would adversely affect the capacity and efficiency of the nearby N40 interchanges. The proposed development would, therefore, constitute a significant traffic hazard, would conflict with the development plan objectives and the requirements of the Guidelines, and would therefore, be contrary to the proper planning and sustainable development of the area.

Michelle Fagan

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020.

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