

Board Order ABP-306702-20

Planning and Development Acts 2000 to 2020

Planning Authority: South Dublin County Council

Planning Register Reference Number: SD19A/0008

Appeal by Balgaddy Working Together Community Group care of Donna Mayne of 19 Foxdene Park, Lucan, County Dublin and by Orla Hunt and others care of 12 Abbeywood Crescent, The Oaks, Lucan, County Dublin against the decision made on the 23rd day of January, 2020 by South Dublin County Council to grant subject to conditions a permission to South Dublin Maktab Limited care of Paul O'Connell and Associates of 3 Vesey Terrace, Main Street, Lucan, County Dublin in accordance with plans and particulars lodged with the said Council:

Proposed Development: Demolition of two existing unoccupied, unused and dilapidated single storey buildings and the construction of a Community Centre and Place of Worship (Mosque) in a detached three-storey over basement building (basement, ground, first and second floors), part pitched and part flat roofed, incorporating solar PV panels and a feature minaret and dome on/over roof levels and including: (a) at basement level - circulation spaces, car parking, bicycle parking, exercise room, service rooms, service plant and bin storage; (b) at ground floor level - main entrance and circulation

spaces, administrative spaces, toilets and ablutions areas, storage rooms, tea stations, mortuary, prayer room with supporting service rooms, two classrooms, a library/book store, three retailing/services units, child minding rooms; (c) at first floor level - circulation spaces, administrative spaces, toilets and ablutions areas, two apartments, community health rooms, events room, kitchen/servery, prayer gallery overlooking the prayer room; (d) at second floor level - circulation spaces, administrative spaces, toilets, restaurant, kitchen; external to the building will be main vehicular and pedestrian site entrances including gates in the new northern boundary, limited car and bicycle parking, ramp entrance/exit to and from the underground basement car park, service yard, external circulation, children's play space, hard and soft landscaped areas, boundary treatments including walls and metal fencing, all on site at Balgadddy, South Lucan, County Dublin, as revised by the further public notice received by the planning authority on the 18th day of December, 2019.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

Having regard to the provisions of the South Dublin County Development Plan 2016 - 2022, the nature and scale of the proposed development, the proximity of other community facilities including schools and places of worship, it is considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the visual or residential amenities of the area, would be acceptable in terms of traffic safety and convenience and would, therefore, be in accordance with the proper planning and sustainable development of the area.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars submitted on the 4th day of December, 2019, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The use of the retail units and caretaker's residential unit shall remain ancillary to the main use on the site as a religious, cultural, community facility, and the units shall not be leased or sold as separate

independent units.

Reason: In the interests of clarity and orderly development.

Details, including samples of the materials, colours and textures of all
the external finishes to the proposed building shall be submitted to, and
agreed in writing with, the planning authority prior to commencement of
development.

Reason: In the interest of the visual amenities of the area.

 Details of all external signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interests of amenities of the area and visual amenity.

5. No advertisement or advertisement structure, the exhibition or erection of which would otherwise constitute exempted development under the Planning and Development Regulations 2001, or any statutory provision amending or replacing them, shall be displayed or erected (on the building/within the curtilage of the site) unless authorised by a further grant of planning permission.

Reason: In the interest of visual amenity.

- 6. The development shall comply with the following tree protection requirements:-
 - (a) Prior to commencement of development, all trees, groups of trees, hedging and shrubs which are to be retained shall be enclosed within stout fences not less than 1.5 metres in height. This protective fencing shall enclose an area covered by the crown spread of the branches, or at minimum a radius of two metres from the trunk of the tree or the centre of the shrub, and to a distance of two metres on each side of the hedge for its full length, and shall be maintained until the development has been completed.
 - (b) No construction equipment, machinery or materials shall be brought onto the site for the purpose of the development until all the trees which are to be retained have been protected by this fencing. No work shall be carried out within the area enclosed by the fencing and, in particular, there shall be no parking of vehicles, placing of site huts, storage compounds or topsoil heaps, storage of oil, chemicals or other substances, and no lighting of fires, over the root spread of any tree to be retained.

Reason: To protect trees and planting during the construction period in the interest of visual amenity.

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7. The tree planting and landscaping schemes for the open spaces shall

be carried out within the first planting season following substantial

completion of external construction works. All planting shall be

adequately protected from damage until established. Any plants which

die, are removed or become seriously damaged or diseased, within a

period of five years from the completion of the development or until the

development is taken in charge by the local authority, whichever is the

sooner, shall be replaced within the next planting season with others of

similar size and species, unless otherwise agreed in writing with the

planning authority.

Reason: In the interest of visual amenity and to protect wildlife and

biodiversity.

8. The recommendations of the Ecology Report with respect to Bats shall

be carried out. Details of the location of bat boxes shall be submitted

to, and agreed in writing with, the planning authority prior to

commencement of development.

Reason: To protect wildlife and biodiversity.

9. Water supply and drainage arrangements, including the attenuation

and disposal of surface water, shall comply with the requirements of

the planning authority for such works and services.

Reason: In the interest of public health.

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10. Prior to commencement of development, the developer shall enter into

water and/or waste water connection agreement(s) with Irish Water.

Reason: In the interest of public health.

11. The internal road network serving the proposed development, including

turning bays, junctions, parking areas, footpaths and kerbs shall

comply with the detailed standards of the planning authority for such road works, and shall comply in all respects with the standards set out

in the Design Manual for Urban Roads and Streets (DMURS), with

particular reference to kerb radii and internal road widths.

Reason: In the interests of amenity and of pedestrian and traffic safety.

12. The proposed development shall make provision for the charging of

electric vehicles. In the case of the basement car parking spaces, 100

per cent of spaces shall be provided with electrical ducting and

termination points to allow for the provision of future charging points

and 10 per cent of the car parking spaces shall be provided with

electrical vehicle charging points initially.

Reason: In the interest of sustainable transportation.

13. There shall be no use of a public address system either in the minaret

or externally elsewhere on the site.

Reason: In order to protect existing amenities.

- 14. The following requirements in relation to noise shall be complied with:-
 - (a) During the operational phase of the proposed development, the noise level arising from the development, as measured at the nearest dwelling shall not exceed: -
 - (i) An Leq, 1 hour value of 55 dB(A) during the period 0800 to 2200 hours from Monday to Saturday inclusive.
 - (ii) An Leq,15 min value of 45 dB(A) at any other time. The noise at such time shall not contain a tonal component.
 - (b) All sound measurement shall be carried out in accordance with ISO Recommendation 1996:2007: Acoustics - Description and Measurement of Environmental Noise.

Reason: To protect the residential amenities of property in the vicinity.

15. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

Reason: To protect the residential amenities of property in the vicinity and the visual amenities of the area.

16. Comprehensive details of the proposed public lighting system to serve the development shall be submitted to, and agreed in writing with, the planning authority, prior to commencement of development. The agreed lighting system shall be fully implemented and operational, before the proposed development is made available for occupation.

Reason: In the interests of public safety and visual amenity.

17. All service cables associated with the proposed development (such as electrical, telecommunications and communal television) shall be located underground. Ducting shall be provided by the developer to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interests of visual and residential amenity.

18. Construction and demolition waste shall be managed in accordance with a construction waste and demolition management plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall be prepared in accordance with the "Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects", published by the Department of the Environment, Heritage and Local Government in July 2006. The plan shall include details of waste to be generated during site clearance and construction phases, and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material in accordance with the provision of the Waste Management Plan for the Region in which the site is situated.

Reason: In the interest of sustainable waste management.

19. The site works and building works required to implement the development shall be carried out only between the hours of 0700 and 1800 from Mondays to Fridays, between 0800 and 1400 hours on Saturdays and not at all on Sundays or public holidays.

Reason: To safeguard the residential amenities of adjacent dwellings.

20. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the planning authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to the Board for determination.

Reason: To ensure the satisfactory completion of the development.

21. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

22. The developer shall pay to the planning authority a financial contribution as a special contribution under section 48(2)(c) of the Planning and Development Act 2000, as amended, in respect of a signalised pedestrian crossing that will traverse Lucan/ Newlands Road and benefit the proposed development in the area of the planning authority and that is provided, or that is intended will be provided, by or on behalf of the local authority. The amount of the contribution shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to the Board for determination. The contribution shall be paid prior to the commencement of the development or in such phased payments as the planning authority may facilitate and shall be updated at the time of payment in accordance with changes in the Wholesale Price Index – Building and Construction (Capital Goods), published by the Central Statistics Office.

Reason: It is considered reasonable that the developer should contribute towards the specific exceptional costs which are incurred by the planning authority which are not covered in the Development Contribution Scheme and which will benefit the proposed development.

23. The developer shall pay to the planning authority a financial contribution in respect of the Irish Rail Kildare Route Project in accordance with the terms of the Supplementary Development Contribution Scheme made by the planning authority under section 49 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Supplementary Development Contribution Scheme made under section 49 of the Act be applied to the permission.

Maria FitzGerald

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020.