

Board Order ABP-306743-20

Planning and Development Acts 2000 to 2019

Planning Authority: Cork City Council

Planning Register Reference Number: 18/38157

Appeal by Blackrock National Hurling Club care of Coakley O'Neill Town Planning Limited of NSC Campus, Mahon, Cork against the decision made on the 30th day of January, 2020 by Cork City Council refuse permission for the proposed development.

Proposed Development: Construction of a residential development comprising 30 number apartment units, 38 number car parking spaces, new vehicular and pedestrian access, bicycle parking, landscaping, boundary treatments, bin storage and all ancillary drainage and site development works on lands off Cherry Lawn, Church Road, Blackrock, Cork.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

Having regard to:

- (a) the National Planning Framework,
- (b) the Regional Economic and Spatial Strategy for the Southern Region,
- (c) the Guidelines for Planning Authorities on Sustainable Residential Development in Urban Areas (Cities, Towns & Villages) issued by the Department of the Environment, Heritage and Local Government in May, 2009,
- (d) the Sustainable Urban Housing: Design Standards for New Apartments Guidelines for Planning Authorities issued by the Department of Housing, Planning and Local Government in March, 2018,
- (e) the location of the site at the periphery of the Blackrock National Hurling Club sports grounds, and
- (f) the pattern of development in the vicinity, including permissions granted for residential development in the vicinity since the adoption of the current Cork City Development Plan,

it is considered that, subject to compliance with the conditions set out below, the proposed development would not adversely impact or diminish the function and usability of the sports ground, would comply with national and regional policy objectives relating to residential development, would not seriously injure the character of the area or the amenities of property in the vicinity and would be acceptable in terms of traffic safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

The Board considered that a grant of permission that would materially contravene the zoning objective for the site, as set out in the Cork City Development Plan 2015-2021, would be justified in accordance with section 37(2)(b) (iii) of the Planning and Development Act 2000, as amended, having regard to -

- the Government's policy to ramp up delivery of housing from its current under-supply as set out in Rebuilding Ireland – Action Plan for Housing and Homelessness issued in July 2016,
- the National Policy Objectives 2a and 3b of the National Planning
 Framework which set a target of half (50%) of future population and
 employment growth to be focused in the existing five cities in and
 their suburbs and National Policy Objectives 33 and 35 which
 prioritise the provision of new homes at locations that can support
 sustainable development and at an appropriate scale of provision
 relative to location and increase residential densities in settlements,
 and
- Objective RPO 10 of the Regional Spatial and Economic Strategy for the Southern Region,

which support compact growth in metropolitan areas by prioritising housing development in locations within and contiguous to existing city footprints, as is proposed in this case.

Conditions

1. The development shall be carried out and completed in accordance

with the plans and particulars lodged with the application, as amended

by the further plans and particulars submitted on the 1st day of August,

2019 and the 1st day of November, 2019, except as may otherwise be

required in order to comply with the following conditions. Where such

conditions require details to be agreed with the planning authority, the

developer shall agree such details in writing with the planning authority

prior to commencement of development and the development shall be

carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. Details of the materials, colours, and textures of all the external finishes

to the proposed development and the boundary and surface

treatments, including boundary treatments to private rear garden areas,

shall be submitted to, and agreed in writing with the planning authority

prior to commencement of development.

Reason: In the interest of visual amenity.

3. Revised plans and particulars detailing the proposed shared surface

including pedestrian only zones, widths, materials and finishes, which

shall be in accordance with the Design Manual for Urban Roads and

Streets (DMURS), shall be submitted for the written agreement of the

planning authority prior to commencement of development.

Reason: In the interest of pedestrian safety.

4. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

Reason: To protect the residential amenities of property in the vicinity and the visual amenities of the area.

5. A plan containing details for the management of waste (and, in particular, recyclable materials) within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials and for the ongoing operation of these facilities for each apartment unit shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: In the interest of residential amenity, and to ensure the provision of adequate refuse storage.

6. All of the communal parking areas serving the residential units shall be provided with functional electric vehicle charging points. Details of how it is proposed to comply with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of sustainable transportation.

7. Drainage arrangements, including the attenuation and disposal of

surface water, shall comply with the requirements of the planning

authority for such works and services.

Reason: In the interests of public health and surface water

management.

8. The developer shall enter into water and/or wastewater connection

agreements with Irish Water, prior to commencement of development.

Reason: In the interest of public health.

9. The areas of public open space shown on the lodged plans shall be

reserved for such use. These areas shall be soiled, seeded and

landscaped in accordance with the landscaping scheme submitted to

the planning authority on the 30th day of November, 2018. The works

shall be completed before any of the apartment units are made

available for occupation.

Reason: In order to ensure the satisfactory development of the public

open space areas.

10. Public lighting shall be provided in accordance with a scheme, details

of which shall be submitted to, and agreed in writing with, the planning

authority prior to commencement of development. Such lighting shall

be provided prior to the making available for occupation of the

development.

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Reason: In the interests of amenity and public safety.

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All service cables associated with the proposed development (such as electrical, telecommunications and communal television) shall be located underground. Ducting shall be provided by the developer to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interests of visual and residential amenity.

12. Proposals for a development name, apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Thereafter, all development signs, and apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility.

13. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company. A management scheme providing adequate measures for the future maintenance of public open spaces, roads and communal areas shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

14. Site development and building works shall be carried out only between the hours of 0700 to 1900 Mondays to Fridays inclusive and between 0900 and 1300 on Saturdays, and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

- 15. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
 - (a) location of the site and materials compound(s) including area(s)identified for the storage of construction refuse,
 - (b) location of areas for construction site offices and staff facilities,
 - (c) details of security fencing and hoardings,
 - (d) details of on-site car parking facilities for site workers during the course of construction,
 - (e) details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site,

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- (f) measures to obviate queuing of construction traffic on the adjoining road network,
- (g) measures to prevent spillage or deposit of clay, rubble or other debris on the public road network,
- (h) alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works,
- (i) details of appropriate mitigation measures for noise, dust and vibration and monitoring of such levels,
- (j) containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater,
- (k) off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil, and
- (I) means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.

A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be kept for inspection by the planning authority.

Reason: In the interests of amenities, public health and safety.

16. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion of the development.

17. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Terry Prendergast

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020.
