

Board Order ABP-307485-20

Planning and Development Acts 2000 to 2020

Planning Authority: Cork City Council

Planning Register Reference Number: 20/39055

Appeal by Frank Ryan of 10 Carrigdubh, Blackrock Road, Cork and by KPH Construction care of Meitheal Architects of 15 Father Matthew Quay, Cork against the decision made on the 22nd day of June, 2020 by Cork City Council to grant subject to conditions a permission to KPH Construction in accordance with plans and particulars lodged with the said Council:

Proposed Development: Planning permission is sought for: (A) Various demolition of poor quality, late 20th century additions to the property, namely the demolition of the existing single storey annexes to the rear (south) and part demolition of the three-storey escape stairs annex to the side (west) of Drumcora House. (B) The change of use from social club to residential use of Drumcora House. The remaining ground floor, part of the west annex, will be subject to a change of use from social club to residential use. (C) The construction of part two- and three-storey extension to the east of the existing Drumcora House. The change of use of Drumcora House and the proposed extension will facilitate the provision of 12 number apartments in total comprising of nine number two-bedroom apartments, one number one-

bedroom apartment and two number two-bedroom duplex apartments. (D) All necessary and ancillary site works required to facilitate the proposed change of use and extensions, connections to public foul and surface water sewers and public mains water and bin store enclosure. The development consists of work to a protected structure, Drumcora House PS502 and works adjacent to a protected structure, stone entrance and gates PS520, all at the property and site known as Drumcora House, Blackrock Road, Cork.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

Having regard to the nature, design and scale of the proposed development, to the pattern of development in the vicinity and the policies of the Cork City Development Plan 2015 – 2021 and to the "Architectural Heritage Protection Guidelines for Planning Authorities" issued by the Department of Arts, Heritage and the Gaeltacht in October 2011, it is considered that, subject to compliance with the conditions set out below, the proposed development would not have a significant adverse effect on the character or setting of the protected structures, would not detract from the character of the area, would not seriously injure the amenities of adjacent residential neighbourhoods or of the property in the vicinity, would not be prejudicial to public and environmental health and would be acceptable in terms of traffic safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars submitted on the 11th day of May, 2020, except as may otherwise be required to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

Details, including samples, of the materials, colours and textures of all
the external finishes to the proposed development shall be submitted
to, and agreed in writing with, the planning authority prior to
commencement of development.

Reason: In the interest of visual amenity.

- 3. (a) A suitably qualified conservation expert shall be employed to manage, monitor and implement the works on the site and to ensure adequate protection of the historic fabric during the works. In this regard, all permitted works shall be designed to cause minimum interference to the building's structure and/or fabric.
 - (b) All repair works shall be carried out in accordance with the best conservation practice as detailed in the application and the "Architectural Heritage Protection Guidelines for Planning Authorities" issued by the Department of Arts, Heritage and the Gaeltacht in October 2011. The works shall retain the maximum amount of surviving historic fabric in situ, including structural elements, plasterwork (plain and decorative) and joinery and shall be designed to cause minimum interference to the building structure and/or fabric. Items that have to be removed for repair shall be recorded prior to removal, catalogued and numbered to allow for authentic reinstatement.

(c) All existing original features, including interior and exterior

fittings/features, joinery, plasterwork, features (including

cornices and ceiling mouldings) staircases including balusters,

handrail and skirting boards, shall be protected during the

course of refurbishment.

Reason: To ensure that the integrity of the protected structure is

maintained and that the structures are protected from unnecessary

damage or loss of fabric.

4. Prior to commencement of development, detailed structural drawings

and a construction methodology statement indicating the means

proposed to ensure the protection of the structural stability and fabric of

all the retained structures shall be submitted to, and agreed in writing

with, the planning authority. These details shall include demonstrating

the methods proposed to retain the existing building, demolition and

excavation arrangements, the proposed foundation system and

underpinning, structural bracing and support and method of

construction.

Reason: In the interests of preserving the architectural integrity and

heritage value of the retained structures.

5. No works shall be carried out to the loft during the nesting season for

swallows.

ABP-307485-20

Reason: To protect nesting swallows.

Page 5 of 17

6. No materials or features, including fixtures and fittings, shall be removed from the site without prior consultation with the planning authority. Full details of the proposed treatment of such materials and features, including the storage, re-use or disposal arrangements shall be agreed in writing with the planning authority prior to their removal from the site.

Reason: To ensure that any materials, features, fabric, fixtures or fittings removed from the site which are worthy of retention are stored/re-used in accordance with good conservation practice, and that materials considered not worthy of retention or re-use are disposed of only with the agreement of the planning authority.

7. The applicant shall ensure that a photographic record of concealed features or fabric exposed during works is maintained and submitted to the planning authority and the Irish Architectural Archive, within six months of the completion of works.

Reason: In the interest of the architectural heritage of the area.

- 8. The developer shall facilitate the preservation, recording and protection of archaeological materials or features that may exist within the site. In this regard, the developer shall -
 - (a) notify the planning authority in writing at least four weeks prior to commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,

(b) employ a suitably qualified archaeologist who shall monitor all

site investigations and other excavation works, and

(c) provide arrangements, acceptable to the planning authority, for

the recording and for the removal of any archaeological material

which the authority considers appropriate to remove.

In default of agreement on any of these requirements, the matter shall

be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the site

and to secure the preservation and protection of any remains that may

exist within the site.

9. Notwithstanding the exempted development provisions of the Planning

and Development Regulations, 2001, as amended, no additional plant,

machinery or telecommunications structures shall be erected on the

roofs of any of the building. No fans, louvres or ducts shall be installed

without a prior grant of planning permission.

Reason: In the interest of visual amenity.

10. No signage, advertising structures/advertisements, security shutters or

other projecting elements, including flagpoles, shall be erected within

the site unless authorised by a further grant of planning permission.

Reason: To protect the visual amenities of the area.

11. The applicant or developer shall enter into water and/or waste water connection agreement(s) with Irish Water, prior to commencement of development.

Reason: In the interest of public health.

12. Drainage arrangements, including the disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interest of public health.

- 13. The site shall be landscaped in accordance with a comprehensive scheme of landscaping, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This scheme shall include the following:
 - (a) A plan to scale of not less than 1:500 showing
 - (i) The species, variety, number, size and locations of all proposed trees and shrubs which shall comprise predominantly native species such as mountain ash, birch, willow, sycamore, pine, oak, hawthorn, holly, hazel, beech, or alder.
 - (ii) Details of screen planting which shall not include cupressocyparis x leylandii.

- (iii) Details of roadside/street planting which shall not include prunus species.
- (iv) Hard landscaping works, specifying surfacing materials, furniture, play equipment and finished levels.
- (b) Specifications for mounding, levelling, cultivation, and other operations associated with plant and grass establishment.
- (c) A timescale for implementation including details of phasing.

All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from the completion of the development shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interests of residential and visual amenity.

- (a) A maximum of 15 car parking spaces shall be provided within the site.
 - (b) 40 number covered and secure bicycle/scooter parking spaces shall be provided within the site.

Prior to commencement of development, the layout and demarcation of

these spaces shall be submitted to, and agreed in writing with, the

planning authority.

Reason: To ensure an adequate off-street parking, bicycle and scooter

parking provision is available to serve the development.

15. Lighting shall be provided in accordance with a scheme, which shall be

designed to minimise glare and light pollution and shall include lighting

of pedestrian/vehicular/cycle routes through the site and car parking

areas, details of which shall be submitted to, and agreed in writing with,

the planning authority prior to the commencement of development.

Such lighting shall be provided prior to the occupation of the school.

There shall be no lighting outside operational hours.

Reason: In the interest of residential amenity and public safety.

16. The roadworks serving the development and the setting out of the

entrance, road markings, junction, footpaths, and kerbs shall comply

with the detailed standards of the planning authority for such road

works.

Reason: In the interests of amenity and of traffic safety.

17. Site development and building works shall be carried out only between the hours of 0700 and 1800 from Mondays to Fridays inclusive, between 0800 and 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

18. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company. A management scheme providing adequate measures for the future maintenance of public open spaces, roads and communal areas shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

Page 11 of 17

ABP-307485-20

19. Construction and demolition waste shall be managed in accordance with a construction waste and demolition management plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall be prepared in accordance with the "Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects", published by the Department of the Environment, Heritage and Local Government in July 2006. The plan shall include details of waste to be generated during site clearance and construction phases, and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material in accordance with the provision of the Waste Management Plan for the Region in which the site is situated.

Reason: In the interest of sustainable waste management.

- 20. The construction of the development shall be managed in accordance with a construction and demolition management plan which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
 - (a) Location of the site and materials compound including area identified for the storage of construction refuse;
 - (b) Location of areas for construction site offices and staff facilities;
 - (c) Details of site security fencing and hoardings;
 - (d) Details of parking/transport facilities for site workers during the course of construction;

- (e) Details of timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site;
- (f) Measures to obviate queuing of construction traffic on the adjoining road network;
- (g) Measures to prevent the spillage or deposit of clay rubble or other debris on the public road network;
- (h) Alternative arrangements to be put in place for pedestrians and vehicles in the case of closure of any public road or footpath during the course of site development works;
- (i) Details of appropriate mitigation measures for noise, dust and vibration and monitoring of such levels;
- (j) Containment of all construction related fuel and oil within specifically constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater;
- (k) Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil;
- (I) Means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.

Reason: In the interests of amenities, public health and safety.

21. A plan containing details for the management of waste (and, in particular, recyclable materials) within the development, including the provision of facilities for the storage, separation and collection of the waste and recyclable materials and for the ongoing operation of these facilities shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

22. All of the parking areas serving the residential units shall be provided with functional electric vehicle charging points. Details of how it is proposed to comply with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of sustainable transportation.

23. Proposals for a naming and numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all signs, and numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility and to ensure the use of locally appropriate place names for new residential area.

24. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

25. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme.

26. The developer shall pay to the planning authority a financial contribution in respect of the Cork Suburban Rail Project in accordance with the terms of the Supplementary Development Contribution Scheme made by the planning authority under section 49 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to the commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to the Board to determine the proper application of the terms of the scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Supplementary Development Contribution Scheme made under section 49 of the Act be applied to the permission.

Terry Prendergast

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020.