

Board Order ABP-308111-20

Planning and Development Acts 2000 to 2020

Planning Authority: Cork City Council

Application for permission under section 4 of the Planning and Development (Housing) and Residential Tenancies Act 2016, in accordance with plans and particulars, lodged with An Bord Pleanála on the 8th day of September 2020 by Stonecrest Construction Limited care of HW Planning of 5 Joyce House, Barrack Square, Ballincollig, County Cork.

Proposed Development comprises of the following:

113 number residential units, a two-storey creche, road improvement works and all ancillary site works.

The proposed development includes the construction of 59 number two-storey dwellings consisting of 21 number four-bedroom semi-detached dwellings, 15 number three-bedroom semi-detached dwellings, four number three-bedroom terraced dwellings, 19 number two-bedroom terraced dwellings and an apartment building ranging in height between four and five storeys over basement containing 54 number apartments and comprising five number three-bedroom apartments, 38 number two-bedroom apartments, and 11 number one-bedroom apartments.

Road improvement works provide for the upgrade of the Maglin Road from its junction with Castle Road to the proposed site entrance and will include the upgrade of the Maglin Road and Castle Road junction including the provision of a pedestrian crossing and the provision of crossing points and dedicated pedestrian and cycle paths along both sides of Maglin Road. Ancillary site development works include the provision of a pedestrian and cycle path along the northern boundary of

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the site, landscaping to provide courtyard garden, informal play area and kick about area, habitat area on lands to the south of the site, shared bin stores, Electricity Supply Board meter room.

Access to the proposed development to be provided via a proposed shared vehicular, pedestrian and cyclist entrance, a pedestrian and cyclist entrance to Maglin Road and makes provision for three number pedestrian and cyclist entrances from the adjacent Maglin View estate to the north all located at Maglin Road, Ballincollig, Cork.

Decision

Grant permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

In coming to its decision, the Board had regard to the following:

- (a) The site's location within the administrative area of Cork City Council with a zoning objective for residential development;
- (b) The policies and objectives as set out in the Ballincollig to Carrigaline Local Area Plan 2017-2023 and the Cork County Development Plan 2014-2020;
- (c) The nature, scale, density and design of the proposed development;
- (d) The pattern of existing and permitted development in the area;

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- (e) The provisions of Rebuilding Ireland Action Plan for Housing and Homelessness 2016;
- (f) The provisions of Project Ireland 2040, National Planning Framework;
- (g) The Regional Spatial and Economic Strategy for the Southern Region, 2020;
- (h) The Design Manual for Urban Roads and Streets (DMURS) issued by the Department of Transport, Tourism and Sport and the Department of the Environment, Community and Local Government in March 2019, as amended;
- (i) The Sustainable Urban Housing: Design Standards for New Apartments,
 Guidelines for Planning Authorities issued by the Department of the
 Environment, Community and Local Government in March 2018;
- (j) The Urban Development and Building Heights Guidelines for Planning Authorities prepared by the Department of Housing, Planning and Local Government in December 2018;
- (k) The Planning System and Flood Risk Management for Planning Authorities (including the associated Technical Appendices), issued by the Department of the Environment, Heritage and Local Government in 2009;
- (I) Submissions and observations received;
- (m) The Chief Executive's Report of the planning authority;
- (n) The report and recommendation of the Inspector including the examination, analysis and evaluation undertaken in relation to appropriate assessment screening and environmental impact assessment screening.

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Appropriate Assessment Screening

The Board completed an Appropriate Assessment screening exercise in relation to the potential effects of the proposed development on designated European Sites, taking into account the nature, scale and location of the proposed development within a zoned and serviced urban area, the lack of direct connections with regard to the source-pathway-receptor model, the report for the purposes of Stage 1 Appropriate Assessment Screening Report submitted with the application, the Inspector's report and submissions on file. In completing the screening exercise, the Board adopted the report of the Inspector and concluded that the proposed development, individually or in combination with other plans or projects, would not be likely to have a significant effect on any European site, in view of the conservation objectives of such sites, and that a Stage 2 Appropriate Assessment and submission of a Natura impact statement is not, therefore, required.

Environmental Impact Assessment Screening

The Board completed an environmental impact assessment screening of the proposed development and considered that the Environmental Screening Report submitted by the developer, identifies and describes adequately the direct, indirect, secondary, and cumulative effects of the proposed development on the environment.

Having regard to:

- (a) The nature and scale of the proposed development, which is below the threshold in respect of Class 10(b)(iv) of Part 2 of Schedule 5 of the Planning and Development Regulations 2001, as amended;
- (b) The location of the site on BG-R-11 'Medium A' density zoned lands in the Maglin UEA forming part of the Ballincolig to Carrigaline Local Area Plan 2017-2023;
- (c) The existing use on the site and pattern of development in the surrounding area;
- (d) The availability of mains water and wastewater services to serve the proposed development;

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- (e) The location of the development outside of any sensitive location specified in article 299(C)(1)(a)(v) of the Planning and Development Regulations 2001, as amended;
- (f) The guidance set out in the "Environmental Impact Assessment (EIA) Guidance for Consent Authorities regarding Sub-threshold Development", issued by the Department of the Environment, Heritage and Local Government August 2003;
- (g) The criteria set out in Schedule 7 of the Planning and Development Regulations 2001, as amended.

It is considered that the proposed development would not be likely to have significant effects on the environment and that the preparation and submission of an environmental impact assessment report would not therefore be required.

Conclusions on Proper Planning and Sustainable Development

It is considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the residential or visual amenities of the area or of property in the vicinity. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

The Board considered that, subject to compliance with the conditions set out below, that the proposed development would not seriously injure the residential or visual amenities in the area or of property in the vicinity, would be acceptable in terms of urban design, height and quantum of development, would not have a negative impact on the character or setting of Ballincollig Castle to the west of the site and would be acceptable in terms of traffic and pedestrian safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars. In default of agreement, the matter(s) in dispute shall be referred to An Bord Pleanála for determination.

Reason: In the interest of clarity.

2. The internal road network serving the proposed development, including turning bays, junctions, parking areas, footpaths and kerbs, shall be in accordance with the detailed construction standards of the planning authority for such works and design standards outlined in the Design Manual for Urban Roads and Streets. In default of agreement the matter(s) in dispute shall be referred to An Bord Pleanála for determination.

Reason: In the interest of amenity and of traffic and pedestrian safety.

 The proposed cycle infrastructure be designed so as to comply with all necessary standards in the National Transport Authority National Cycle Manual.

Details of the layout, marking demarcation and security provisions for the cycle spaces and cycle infrastructure shall be as submitted to An Bord Pleanála with this application, unless otherwise agreed in writing with, the planning authority prior to commencement of development.

Reason: To ensure that adequate bicycle parking provision is available to serve the proposed development, in the interest of sustainable transportation.

- 4. The developer shall facilitate the protection of archaeological materials or features which may exist within the site. In this regard, the developer shall -
 - (a) undertake an Archaeological Impact Assessment, submitted prior to commencement of any development to the planning authority for written approval,
 - (b) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,
 - (c) submit to and agree in writing with the planning authority any revised proposals for the design which is deemed necessary to ensure that the development will not cause avoidable disturbance to archaeological material and will limit any unavoidable disturbance,
 - (d) submit full details relating to the proposed buffer zone around Record of Monuments and Places Monument Number C0073-161 including the long-term management of this buffer zone.
 - (e) employ a suitably-qualified archaeologist who shall monitor all site investigations and other excavation works, and
 - (f) provide arrangements, acceptable to the planning authority, for the recording and for the removal of any archaeological material which the authority considers appropriate to remove.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within the site.

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5. Mitigation and monitoring measures outlined in the plans and particulars, including the Section 11 of the EclA 'Mitigation Measures', shall be carried out in full, except where otherwise required by conditions attached to this permission. A qualified ecological specialist shall monitor these works.

Reason: In the interest of protecting the environment and in the interest of public health.

6. Site development and building works shall be carried out only between the hours of 0700 hours to 1900 hours Mondays to Fridays inclusive, between 0800 hours to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

7. (a) Detailed arrangements for the pedestrian and cycling infrastructure on the Maglin Road, the Maglin Road to Kilumney junction and the pedestrian and cyclist crossing of Castle Road shall be carried out in full by the developer at the developer's expense. A final design of each of the above measures shall be submitted to, and agreed in writing with, the planning authority prior to commencement of the development. The final design shall comply with the provisions of the Design Manual for Urban Roads and Streets and include the recommendations of the Stage 1/2 Road Safety Audit. A Stage 3/4 Road Safety Audit and a Quality Audit shall be agreed and discharged with the planning authority.

(b) The residential units shall not be made available by the developer for occupation until such time as the works to the Maglin Road have been constructed and completed in full to the written satisfaction of the planning authority.

Reason: To facilitate safe pedestrian and vehicular access to the proposed development.

8. Prior to the opening or occupation of the development, a Mobility Management Strategy shall be submitted to and agreed in writing with the planning authority. This shall provide for incentives to encourage the use of public transport, cycling, walking and carpooling by residents, occupants or staff employed in the development and to reduce and regulate the extent of parking. The mobility strategy submitted shall include proposals for implementation.

Reason: In the interest of encouraging the use of sustainable modes of transport.

9. A minimum of 10% of all car parking spaces shall be provided with electric vehicle charging stations or points, and ducting shall be provided for all remaining car parking spaces facilitating the installation of electric vehicle charging points or stations at a later date. Detailed proposals to comply with this requirement shall be submitted to, and agreed in writing with, the planning authority prior to the occupation of the development.

Reason: To provide for and or future proof the development such as would facilitate the use of electric vehicles.

- 10. (a) The communal open spaces, including hard and soft landscaping, car parking areas and access ways, communal refuse or bin storage, and all areas not intended to be taken in charge by the local authority, shall be maintained by a legally constituted management company.
 - (b) Details of the management company contract, and plans and particulars describing the parts of the development for which the company would have responsibility, shall be submitted to, and agreed in writing with, the planning authority before any of the residential units are made available for occupation.

Reason: To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

- 11. The landscaping scheme and play facilities shown on Drawing number 4000, Landscape Masterplan, as submitted to An Bord Pleanála as part of this application, shall be carried out within the first planting season following substantial completion of external construction works. In addition to the proposals in the submitted scheme, the following shall be carried out: The site shall be landscaped, using only indigenous deciduous trees and hedging species, and shall include:
 - (a) the relocation of a bin store from the front of the site to an appropriate accessible and overlooked location to the rear of the apartment building.
 - (b) the submission of a revised landscaping plan to incorporate trees and hedgerow on the southern site boundary as part of the central amenity area and trees to the northeast of the site at the location of the relocated bin store.
 - (c) submission of a tree planting scheme including details of the type, quantity and location.
 - (d) the planting shall integrate the recommendations as proposed in the Ecological Impact Assessment.

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- (e) play facilities shall be provided within the communal areas of the apartment development in line with the requirements of Section 4.13 of the Sustainable Urban Housing: Design Standards for New Apartments. Guidelines for Planning Authorities issued by the Department of the Environment, Community and Local Government in March 2018.
- (f) all details of the play facilities and passive recreation facilities
- (g) details of all boundary treatments.
- (h) provision of a designated pedestrian path through the biodiversity corridor.

Revised plans and particulars and documentation showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

All planting shall be adequately protected from damage until established. Any plants which die, are removed, or become seriously damaged or diseased, within a period of five years from the completion of the development or until the development is taken in charge by the local authority, whichever is the sooner, shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interest of residential and visual amenity.

12. Prior to the commencement of development, the developer shall submit an Invasive Species Management Action Plan for the written agreement of the planning authority to include full details of the eradication of the Japanese Knotweed from the site prior to any construction works commencing. An annual update report to include photographs shall be submitted to the Planning Authority for their written approval

Reason: In the interest of clarity and the protection of the environment during construction and operational phases of development.

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13. Details of the materials, colours and textures of all the external finishes to the proposed dwellings or buildings shall be as submitted with the application, unless otherwise agreed in writing with, the planning authority prior to commencement of development. In default of agreement the matter(s) in dispute shall be referred to An Bord Pleanála for determination.

Reason: In the interest of visual amenity.

14. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

Reason: To protect the residential amenities of property in the vicinity and the visual amenities of the area.

15. Prior to commencement of development, the developer shall enter into water and or wastewater connection agreement(s) with Irish Water.

Reason: In the interest of public health.

16. Drainage arrangements including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Prior to commencement of development the developer shall submit to the planning authority for written agreement a Stage 2 - Detailed Design Stage Storm Water Audit. Upon completion of the development, a Stage completion Stormwater Audit to demonstrate Sustainable Urban Drainage System measures have been installed, and are working as designed and that there has been no misconnections or damage to storm water drainage infrastructure during construction, shall be submitted to the planning authority for written agreement.

Reason: In the interest of public health and surface water management

17. Public lighting shall be provided in accordance with a scheme, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interests of amenity and public safety

18. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interests of orderly development, the visual amenities of the area and for satisfactory future maintenance.

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18. A plan containing details for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

19. Proposals for an estate and street name, house numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all estate and street signs, and house numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements or marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility and to ensure the use of locally appropriate place names for new residential areas.

20. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including hours of working, noise management measures and off-site disposal of construction or demolition waste.

Reason: In the interests of public safety and residential amenity

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21. Prior to commencement of development, the developer or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.

22. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion of the development.

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23. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Terry Prendergast

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this day of 2020

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