

Board Order ABP-308542-20

Planning and Development Acts 2000 to 2020

Planning Authority: Dublin City Council

Planning Register Reference Number: 2372/20

Appeal by Alanna Homes care of Delphi Architects and Planners of 13 Seapoint Building, 44/45 Clontarf Road, Clontarf, Dublin against the decision made on the 6th day of October, 2020 by Dublin City Council to refuse permission for the proposed development.

Proposed Development: Demolition of The Blackhorse Inn public house and the adjoining pair of semi-detached houses at numbers 229 and 231 Tyrconnell Road (total demolition: 976 square metres). The proposed development consists of the construction of a three to seven storey building, accommodating 56 number apartments, comprised of 37 number one bed apartments and 19 number two bedroom apartments, with all apartments to have balconies/ground floor terraces. The proposed development also provides for a ground floor cafe (106.4 square metres), with associated outdoor terrace. Vehicular access to the development will be from Tyrconnell Road, with a proposed car lift to the underground car park which accommodates 13 number car parking spaces and 56 number bicycle parking spaces. At surface level, there will be four number car spaces and 22 number bicycle parking spaces. The development also provides for all associated site



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development works, hard and soft landscaping, boundary treatments, ground floor refuse/storage/plant rooms (43.5 square metres), all on a site area of 0.16 hectares at 229 to 235 Tyrconnell Road, Inchicore, Dublin.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

In coming to its decision the Board had regard to the following:

- (a) the location of the site in the established urban area of Dublin City in an area zoned, Z1, for residential development,
- (b) the policies and objectives of the Dublin City Development Plan 2016-2022.



- (c) the National Planning Framework (NPF) the Government's high-level strategic plan for shaping the future growth and development of Ireland to the year 2040,
- (d) the Sustainable Urban Housing: Design Standards for New Apartments -Guidelines for Planning Authorities, issued by the Department of Housing, Local Government and Heritage in 2020. The following Section and Specific Planning Policy Requirements are relevant-
 - Section 3.8 Safeguarding Higher Standards
 - Specific Planning Policy Requirement 1, 2 and 3
- (e) the Rebuilding Ireland Action Plan for Housing and Homelessness 2016,
- (f) the Guidelines for Sustainable Residential Developments in Urban Areas and the accompanying Urban Design Manual a Best Practice Guide, issued by the Department of the Environment, Heritage and Local Government in May 2009,
- (g) the Urban Development and Building Heights Guidelines for Planning Authorities, prepared by the Department of Housing, Planning and Local Government in December 2018 and particularly Specific Planning Policy Requirement 3,
- (h) the Design Manual for Urban Roads and Streets (DMURS) issued by the Department of Transport, Tourism and Sport and the Department of the Environment, Community and Local Government in March 2013 (and as amended in 2020, reflecting Covid-19 requirements),



- the nature, scale and design of the proposed development and the availability in the area of a wide range of social, transport and water services infrastructure,
- (j) the pattern of existing and permitted development in the area.
- (k) the submissions and observations received, and
- (I) the report of the Planning Inspector.

The Board considered that, subject to compliance with the conditions set out below, the proposed development would constitute an acceptable quantum and density of development in this accessible urban location, would not seriously injure the residential or visual amenities of the area, would be acceptable in terms of urban design, height and quantum of development, and would be acceptable in terms of pedestrian safety. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

In deciding not to accept the Inspector's recommendation to refuse permission, the Board was satisfied that, subject to the amendments set out in condition number 2 below, the proposed development would comply with Specific Planning Policy Requirement 1, 2 and 3 and the requirements of section 3.8 of the Sustainable Urban Housing: Design Standards for New Apartments Guidelines for Planning Authorities, December 2020, issued under Section 28 of the Planning and Development Act, 2000-20, as amended. The proposed development would, therefore, be in accordance with the Ministerial Guidelines, and with the proper planning and sustainable development of the area.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars submitted to the planning authority on the 9th day of September, 2020, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

- 2. The proposed development shall be amended as follows:
 - (a) apartments numbers 8 and 9 on the first floor shall be combined into one two bed apartment,
 - (b) apartments numbers 18 and 19 on the second floor shall be combined into one two bed apartment,
 - (c) apartments numbers 46/47 and 48/49 on the fifth floor shall be combined into two two bed apartments, and
 - (d) apartments numbers 52/53 and 54/55 on the sixth floor shall be combined into two two bed apartments.

This will result in the removal of 12 numbers bed apartmentss and the inclusion of six new two bed apartments.

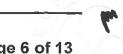
Revised plans and particulars showing compliance with these amendments shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

Reason: In the interest of residential amenity and compliance with Ministerial Guidelines.

3. Details of the materials, colours and textures of all the external finishes to the proposed development shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of visual amenity.

- 4. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
 - (a) Location of the site and materials compound(s) including areas identified for the storage of construction refuse;
 - Location of areas for construction site offices and staff facilities; (b)
 - (c) Details of site security fencing and hoardings:
 - (d) Details of on-site car parking facilities for site workers during the course of construction;



- (e) Details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site;
- (f) Measures to obviate queuing of construction traffic on the adjoining road network;
- (g) Measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network;
- (h) Alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works;
- (i) Provision of parking for existing properties during the construction period;
- (j) Details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels;
- (k) Containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater;
- Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil;
- (m) Means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.



A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be kept for

inspection by the planning authority.

Reason: In the interest of amenities, public health and safety.

5. Site development and building works shall be carried out only between

the hours of 0800 to 1900 Mondays to Fridays inclusive, between 0800

to 1400 hours on Saturdays and not at all on Sundays and public

holidays. Deviation from these times will only be allowed in exceptional

circumstances where prior written approval has been received from the

planning authority.

Reason: In order to safeguard the residential amenities of property in

the vicinity.

6. Prior to commencement of development, the developer shall enter into

water and/or waste water connection agreement(s) with Irish Water.

Reason: In the interest of public health.

7. Water supply and drainage arrangements, including the attenuation and

disposal of surface water, shall comply with the requirements of the

planning authority for such works and services.

Reason: In the interest of public health.

- 8. The site shall be landscaped in accordance with a comprehensive scheme of landscaping, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This scheme shall include the following:
 - (a) A plan to scale of not less than 1:500 showing -
 - (i) The species, variety, number, size and locations of all proposed trees and shrubs which shall comprise predominantly native species such as mountain ash, birch, willow, sycamore, pine, oak, hawthorn, holly, hazel, beech or alder and which shall not include prunus species.
 - (ii) Details of screen planting which shall not include cupressocyparis x leylandii.
 - (iii) Details of roadside/street planting which shall not include prunus species.
 - (iv) Hard landscaping works, specifying surfacing materials, furniture and finished levels.
 - (b) Specifications for mounding, levelling, cultivation and other operations associated with plant and grass establishment.
 - (c) A timescale for implementation.

All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from the completion of the development shall be replaced within the next planting season with

others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interest of residential and visual amenity.

9. Proposals for an estate name, apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all estate signs, and apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name.

Reason: In the interest of urban legibility and to ensure the use of locally appropriate placenames for new residential areas.

10. Public lighting shall be provided in accordance with a scheme, which shall include lighting along pedestrian routes through open spaces, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Such lighting shall be provided prior to the making available for occupation of the development.

Reason: In the interests of amenity and public safety.



11. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company. A management scheme providing adequate measures for the future maintenance of public open spaces, roads and communal areas shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

12. All of the communal parking areas serving the residential units shall be provided with functional electric vehicle charging points. Details of how it is proposed to comply with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of sustainable transportation.

13. (a) A plan containing details for the management of waste (and, in particular, recyclable materials) within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials and for the ongoing operation of these facilities for each apartment unit shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

(b) This plan shall provide for screened communal bin stores, the locations and designs of which shall be included in the details to be submitted.

Reason: In the interest of residential amenity, and to ensure the provision of adequate refuse storage.

14. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion of the development.

15. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be

agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

