

Board Order ABP-309252-21

Planning and Development Acts, 2000 to 2020

Planning Authority: Wicklow County Council

Application for approval under section 182A(1) of the Planning and Development Act 2000, as amended, in accordance with plans and particulars, including an environmental impact assessment report, lodged with An Bord Pleanála on the 22nd day of January, 2021 by Crag Digital Avoca Limited care of John Spain Associates of 39 Fitzwilliam Place, Dublin.

Proposed Development: The proposed development primarily comprises the demolition of existing structures on site and the provision of a substation compound along with associated and ancillary works and is described as follows:

- The existing structures on site to be demolished comprise of four number industrial commercial buildings, an associated hut/outbuilding, a gas enclosure, and a tank with bund wall. The remains of a previously demolished building, areas of hard standing, and existing surface treatments will also be removed as part of the site clearance works.
- The proposed substation compound is subdivided into two parts. The northern part of the compound will accommodate a two storey 110 kilovolt Gas Insulated Switchgear substation building (with a gross floor area of circa 1,377 square metres). The southern part of the compound will accommodate four transformers and a single storey client control building (with a gross floor area of circa 416 square metres) and associated underground services. Both parts

- of the substation compound will be enclosed within 2.6 metre-high security fencing. The overall compound will be enclosed within a property fence of 1.4 metres in height.
- The development includes access paths, landscaping, security fencing, provision of access roads, car parking within the Gas Insulated Switchgear substation compound, provision of a rural supply electricity connection (connecting to existing electrical services to the east of the proposed substation compound) for the Gas Insulated Switchgear substation building, a unit substation, lightning masts, drainage and attenuation systems, services, all associated construction works, and all ancillary works.
- The proposed development is to be located on a site within the existing Avoca River Park, Arklow, County Wicklow. The proposed development is to be located within the townland of Shelton Abbey, within an existing area of development comprising an industrial estate and comprises an area of circa 1.69 hectares. The application site is located to the west of the site of a permitted data storage development (permitted under Planning Register Reference number: 18940 and An Bord Pleanála case reference number ABP-303938-19), which is subject to a further current application for an alternate data storage facility development (under Planning Register Reference number: 201285).

Decision

APPROVE the proposed development under section 182A of the Planning and Development Act, 2000, as amended, for the following reasons and considerations and subject to the conditions set out below, and

DETERMINE under section 182B of the Planning and Development Act, 2000, as amended, the sum to be paid by the undertaker in respect of costs associated with the application, as set out in the Schedule of Costs below.

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

Reasons and Considerations

In coming to its decision, the Board had regard to the following:

European legislation, including of particular relevance:

- Directive 92/43/EEC (Habitats Directive) and Directive 79/409/EEC as amended by 2009/147/EC (Birds Directives) which set the requirements for Conservation of Natural Habitats and of Wild Fauna and Flora throughout the European Union, and
- EU Renewable Energy Directive 2009/28/EC which aims to promote the use of renewable energy.

National and regional planning and related policy, including:

- National Planning Framework: Ireland 2040, and
- Government Policy Statement on the Strategic Importance of Transmission and Other Energy Infrastructure, July 2012.

Regional and local level policy, including:

 The Regional Spatial and Economic Strategy for the Eastern and Midlands Region.

Local planning policy including:

- Wicklow County Development Plan 2016-2021, and
- the Arklow and Environs Local Area Plan 2018.

The following matters:

- (a) other relevant guidance documents,
- (b) the nature, scale and design of the proposed development as set out in the planning application and the pattern of development in the vicinity, including the permitted Data Centre within the vicinity of the proposed development site,
- (c) the likely consequences for the environment and the proper planning and sustainable development of the area in which it is proposed to carry out the proposed development and the likely significant effects of the proposed development on European Sites,
- (d) the submissions made to An Bord Pleanála in connection with the planning application, and

the report and recommendation of the Inspector, including the examination, analysis and evaluation undertaken in relation to the environmental impact assessment.

Appropriate Assessment Screening

The Board noted that the proposed development is not directly connected with or necessary to the management of a European Site. In completing the screening for Appropriate Assessment, the Board accepted and adopted the screening assessment and conclusion carried out in the Inspector's report in respect of the identification of the European Sites which could potentially be affected, and the identification and assessment of the potential likely significant effects of the proposed development, either individually or in combination with other plans or projects, on these European Sites in view of the sites' Conservation Objectives. The Board was satisfied that the proposed development, either individually or in combination with other plans or projects, would not be likely to have a significant effect on any European Sites, in view of the sites' Conservation Objectives.

Environmental Impact Assessment

The Board completed an environmental impact assessment of the proposed development taking account of:

- (a) the nature, scale, location and extent of the proposed development on the site,
- (b) the environmental impact assessment report and associated documentation submitted in support of the application,
- (c) the submissions received from the prescribed bodies and planning authority, and
- (d) the Inspector's report.

The Board considered that the environmental impact assessment report, supported by the documentation submitted by the applicant, adequately considers alternatives to the proposed development and identifies and describes adequately the direct, indirect, secondary and cumulative effects of the proposed development on the environment.

The Board agreed with the examination, set out in the Inspector's report, of the information contained in the environmental impact assessment report and associated documentation submitted by the applicant and submissions made in the course of the application. The Board considered that the main significant direct and indirect effects of the proposed development on the environment are, and would be mitigated, as follows:

- The risk of pollution of ground and surface waters during the construction
 phase which would be mitigated by the implementation of measures set out in
 the environmental impact assessment report and the outline Construction and
 Environment Management Plan (oCEMP) which include specific provisions
 relating to groundwater, surface water and drainage.
- Noise, vibration and dust during the construction and/or the operational phases
 would be avoided by the implementation of the measures set out in the
 environmental impact assessment report and the outline Construction and
 Environment Management Plan (oCEMP) which include specific provisions
 relating to the control of dust and noise.

- The increase in vehicle movements and resulting traffic during the construction and operational phases would be avoided by the implementation of the measures set out in the environmental impact assessment report and the outline Construction and Environment Management Plan (oCEMP).
- The impacts on residential amenity during the construction and operational
 phases would be avoided by the implementation of the measures set out in the
 environmental impact assessment report and the outline Construction and
 Environment Management Plan (oCEMP) which include specific provisions
 relating to the control and management of dust, noise, water quality and traffic
 movement.

The Board completed an environmental impact assessment in relation to the proposed development and concluded that, subject to the implementation of the mitigation measures proposed, and subject to compliance with the conditions set out below, the effects of the proposed development on the environment, by itself and in combination with other plans and projects in the vicinity, would be acceptable. In doing so, the Board adopted the report and conclusions of the Inspector.

Proper Planning and Sustainable Development

It is considered that the proposed development would accord with European, national, regional and local planning and that it would be acceptable in respect of its likely effects on the environment and its likely consequences for the proper planning and sustainable development of the area.

CONDITIONS

1. The development shall be carried out and completed in accordance with the

plans and particulars lodged with the application, except as may otherwise be

required in order to comply with the following conditions. Where such conditions

require details to be agreed with the planning authority, the undertaker shall

agree such details in writing with the planning authority prior to commencement

of development and the development shall be carried out and completed in

accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The mitigation measures identified in the environmental impact assessment

report and other plans and particulars submitted with the planning application,

shall be implemented in full by the undertaker, except as may otherwise be

required in order to comply with the conditions of this permission.

Reason: In the interest of clarity and the protection of the environment during

the construction and operational phases of the proposed development.

3. Water supply and drainage arrangements, including the attenuation and

disposal of surface water, shall comply with the requirements of Irish Water and

the planning authority for such works and services as appropriate.

Reason: In the interest of public health and to ensure a proper standard of

development.

4. The undertaker shall comply with the transportation requirements of the

planning authority for such works and services as appropriate.

Reason: In the interest of traffic and pedestrian safety.

- 5. The construction of the development shall be managed in accordance with a Construction and Environment Management Plan and a Demolition Waste Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. These plans shall provide details of intended construction practice for the development, including:
 - (a) Location of the site and the materials compound including area identified for the storage of construction refuse.
 - (b) Location of areas for construction site offices and staff facilities.
 - (c) Details of site security fencing and hoardings.
 - (d) Details of on-site car parking facilities for site workers during the course of construction.
 - (e) Details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site.
 - (f) Measures to obviate queuing of construction traffic on the adjoining road network.
 - (g) Measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network.
 - (h) Details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels,
 - (i) Containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained; such bunds shall be roofed to exclude rainwater.
 - (j) Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil.

- (k) Details of on-site re-fuelling arrangements, including use of drip trays.
- (l) Details of how it is proposed to manage excavated soil.
- (m) Means to ensure that surface water run-off is controlled such that no deleterious levels of silt or other pollutants enter local surface water drains or watercourses.

A record of daily checks that the works are being undertaken in accordance with the Construction and Environment Management Plan and Demolition Waste Management Plan shall be kept for inspection by the planning authority.

Reason: In the interest of environmental protection, amenities, public health and safety.

- 6. (A) During the operational phase of the proposed development, the noise level arising from the development, as measured at the nearest noise sensitive location shall not exceed:
 - (i) An LAeqT value of 55 dB(A) during the period 0800 to 2200 hours from Monday to Saturday inclusive. [The T value shall be one hour].
 - (ii) An LAeqT value of 45 dB(A) at any other time. [The T value shall be 15 minutes]. The noise at such time shall not contain a tonal component.

At no time shall the noise generated on site result in an increase in noise level of more than 10 dB(A) above background levels at the boundary of the site.

(B) All sound measurement shall be carried out in accordance with ISO Recommendation R 1996 "Assessment of Noise with respect to Community Response" as amended by ISO Recommendations R 1996 1, 2 or 3 "Description and Measurement of Environmental Noise" as applicable.

Reason: To protect the amenities of property in the vicinity of the site.

7. All new surface water outfalls shall be constructed in a manner which protects riparian habitat and does not result in excessive erosion of such habitat.

Reason: In the interest of habitat protection.

8. Site development and building works shall be carried out only between the hours of 0700 to 1900 Mondays to Fridays inclusive, between 0700 to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exception of circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

- 9. (a) No additional artificial lighting shall be installed or operated on site unless authorised by a prior grant of planning permission.
 - (b) CCTV cameras shall be fixed and angled to face into the site and shall not be directed towards adjoining property or the road. Their location within the compound shall be agreed with the planning authority prior to commencement of work on site.
 - (c) All lighting shall be operated in such a manner as to prevent light overspill to areas outside of the compound.
 - (d) Prior to the commencement of development, the undertaker shall submit a detailed lighting plan for the written agreement of the planning authority. The plan shall include the type, duration, colour of light and direction of all external lighting to be installed within the external areas of the development site.

Reason: In the interests of clarity, and of visual and residential amenity and the protection of local biodiversity.

- 10. The undertaker shall facilitate the preservation, recording and protection of archaeological materials or features which may exist within the site. In this regard, the undertaker shall:
 - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,
 - (b) employ a suitably qualified archaeologist who shall monitor all site investigations and other excavation works, and
 - (c) provide arrangements, acceptable to the planning authority, for the recording and for the removal of any archaeological material which the authority considers appropriate to remove.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within the site.

11. The delivery of abnormal loads for the construction of the development shall be managed in accordance with a Traffic Management Plan, which shall be submitted to, and agreed in writing with the planning authority prior to commencement of development. This plan shall provide details of the road network to be used by construction traffic, including over-sized loads, and detailed arrangements for the protection of bridges, culverts or other structures to be traversed, as may be required. The plan should also contain details of how the undertaker intends to engage with and notify the local community in advance of the delivery of oversized loads.

Reason: In the interests of public safety and residential amenity.

- 12. (a) The undertaker shall ensure that all plant and machinery used during the works should be thoroughly cleaned and washed before delivery to the site to prevent the spread of hazardous invasive species and pathogens.
 - (b) In the event that invasive plant species are found prior to or during works at the site, the undertaker shall submit an Invasive Management Species Action Plan for the written approval of the planning authority which shall include full details of the eradication of such invasive species from the site prior to construction on the site or if discovered during construction as soon as is practicably possible.

Reason: In the interest of nature conservation and mitigating ecological damage associated with the development.

13. Trees to be felled and buildings to be demolished shall be examined prior to felling and demolition to determine the presence of bat roosts. Any works shall be in accordance with the Transport Infrastructure Ireland Guidelines for the Treatment of Bats during the construction of National Road Schemes.

Reason: In the interest of wildlife protection.

Schedule of Costs

In accordance with the provisions of section 182B of the Planning and Development Act 2000, as amended, the amount due to be reimbursed to the applicant is €84,345.

A breakdown of the Board's costs is set out in the attached Appendix 1.

Dave Walsh

Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this 19th day of August 2021



Board Order -Appendix 1

ABP-309252-21

Strategic Infrastructure Development

Costs of determining the Application

Case Number: ABP-309252-21

Proposed Development: The proposed development primarily comprises the demolition of existing structures on site and the provision of a substation compound along with associated and ancillary works to be located on a site within the existing Avoca River Park, Arklow, County Wicklow.

| Board Costs | |
|--|------------|
| Cost (calculated based on Inspector's time) Inspector 1 (pre-application consultation) €7,311.20 | |
| Inspector 2 (application) €12,844 | €20,155.20 |
| Costs invoiced to Board | N/A |
| Total chargeable costs | € |
| Board Fees | |
| Application Fee - €100,000 | €104,500 |
| Pre-application Consultation Fee- €4,500 | |
| Observer fees paid | N/A |
| Total | €104,500 |
| Net amount due to be refunded to applicant | €84,344.80 |
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Dave Walsh

Member of An Bord Pleanála duly authorised to authenticate

the seal of the Board.

Dated this /9 day of Huguet 2021