

## Board Order ABP-309908-21

Planning and Development Acts 2000 to 2021

**Planning Authority: Dublin City Council** 

Planning Register Reference Number: 2489/20

**Appeal** by Brian O'Regan care of BPS Planning Consultants of Ballinatone, Grennan, County Wicklow against the decision made on the 12<sup>th</sup> day of March, 2021 by Dublin City Council to grant subject to conditions a permission to Red Carnation Hotels (UK) Limited care of John Spain Associates of 39 Fitzwilliam Place, Dublin in accordance with plans and particulars lodged with the said Council:

**Proposed Development:** The proposed development will consist of the following:

Refurbishment of Hatch Hall and its change of use from residential institutional use to hotel use. The proposed hotel development includes two number bars, lounge and hotel shop. The conversion of the former chapel building to meeting room/restaurant. The proposal involves alteration and conservation works to the existing fabric including amendments to the internal layout of the building, including the removal of internal partitions and screens to provide for bedrooms and the addition of a lift core. On the southern and eastern sides of the internal

courtyard, a single storey glazed extension shall wrap around the protected structure, adjacent to the outdoor terrace. Opes shall be created at the southern side of Hatch Lane at first floor level (internal to the courtyard) to provide access to ground floor roof level for use as terrace. An enclosed fire escape from the upper floor of the chapel building shall be provided to the courtyard;

- Demolition of a section of the existing three and four number storey building at the junction of Hatch Lane and Hatch Place and construction of an eight number storey extension, with plant at roof level;
- An additional floor is provided on the existing four number storey Hatch
   Lane elevation, setback from the existing edge;
- Provision of two number levels of basement. The second basement level
  will accommodate plant; welfare facilities, and storage, with kitchen,
  administration, gym, and associated facilities at the first basement level.
   A fire escape corridor shall be provided to the courtyard;
- The existing pedestrian entrances are retained from Hatch Street Lower and Hatch Place. A new pedestrian entrance is provided from Hatch Lane. New delivery goods accesses/service entrances are provided from Hatch Place and Hatch Lane and new fire escape doors are provided from Hatch Lane;
- Eight number bicycle spaces for visitors and 12 number bicycle spaces for staff will be provided;
- Works to the public road and footpaths shall be undertaken to provide for a new drop-off area to the front of the proposed hotel and provision of additional eight number bicycle spaces for visitors. A glazed canopy over the entrance to the proposed hotel will be provided;

- Green roofs shall be provided over the fire escape corridors, adjacent to the former chapel, at fifth floor over the additional floor and at eighth floor in the new extension;
- Landscaping works shall be carried out to the internal courtyard.

The proposal also includes for all associated site development works, including substation accessed off Hatch Place.

The proposed development will have a gross floor area of 7,292 square metres. Hatch Hall currently ranges in height from three number floors to five number floors. Development all on a gross site area of 0.2242 hectares at Hatch Hall (Protected Structure reference 3642), 28A Hatch Street Lower, Hatch Place and Hatch Lane, Dublin.

## Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

## Reasons and Considerations

Having regard to the city centre location of the site in close proximity to a wide range of public transport options and facilities, to the provisions of the Dublin City Council Development Plan 2016-2022, the Urban Development and Building Heights, Guidelines for Planning Authorities issued by the Department of Housing, Planning and Local Government in 2018, the National Planning Framework, which seeks to direct new development in cities into built-up serviced areas, the pattern and character of development in the area, and the design and scale of the proposed development, it is considered that. subject to compliance with the conditions set out below, the proposed development would constitute an acceptable quantum of development in this accessible urban location, would not detract from the mixed-use character of the area, would not seriously injure the amenities of surrounding properties or the visual amenities of the area, would not detract from the character and setting of the protected structure on site (Hatch Hall) or other protected structures in the vicinity of the site, would not detract from the conservation area of which the site forms part and would be acceptable in terms of pedestrian and traffic safety. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.



## **Conditions**

The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars submitted to the planning authority on the 15<sup>th</sup> day of February 2021, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

The proposed development shall be amended as follows:

The new building façade systems and material finish shall be as originally proposed in the documentation submitted to the planning authority on the 13<sup>th</sup> day of March 2020.

Revised drawings showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason:** To ensure that the new insertions are clearly legible from the existing protected structure and in the interest of visual amenity.

Details of the materials, colours and textures of all other external finishes
to the proposed development shall be submitted to and agreed in writing
with the planning authority prior to commencement of development.

Reason: In the interest of visual amenity.

4. The external courtyard sitting area shall not be open between the hours of 2300 and 0700 on any day.

**Reason:** In the interest of residential amenity.

- 5. Prior to commencement of development, the developer shall provide for the following:-
  - (a) The appointment of a conservation expert who shall manage, monitor and implement works on the site and ensure adequate protection of the historic fabric during those works.
  - (b) The submission of a schedule of all existing original features to be retained and reused where possible, including interior and exterior fittings/features, joinery, fenestration, plasterwork, features (cornices and ceiling mouldings), roofs, staircases including balusters, handrail and skirting boards.

All repair/restoration works shall be carried out in accordance with best conservation practice as detailed in the application and the "Architectural Heritage Protection Guidelines for Planning Authorities" issued by the Department of Arts, Heritage and the Gaeltacht in 2011. The repair/restoration works shall retain the maximum amount possible of surviving historic fabric in-situ including structural elements, plasterwork

and joinery and shall be designed to cause minimum interference to the building structure and/or fabric. Items that have to be removed for repair shall be recorded prior to removal, catalogued and numbered to allow for authentic re-instatement.

**Reason:** To ensure that the integrity of the historic structure is maintained, and that the structure is protected from unnecessary damage or loss of fabric.

 Section drawings and construction methodology of basement level -1 shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

**Reason:** To ensure that the integrity of the historic structure is protected from unnecessary damage.

- 7. (a) Full details of all external signage for the hotel and the bar shall be submitted to and agreed in writing with the planning authority prior to commencement of development. The external signage for the hotel, which shall be for informational purposes only, shall consist of individual lettering of an appropriate scale.
  - (b) Notwithstanding the exempted development provisions of the Planning and Development Regulations 2001 (or any statutory provisions amending or replacing them), no further advertisement signs (including signs installed to be visible through the windows), advertising structures, banners, canopies, flags or other projecting elements other than those agreed in writing with the planning authority prior to commencement of development shall be

displayed or erected on the building or within the curtilage of the site unless authorised by a further grant of planning permission.

**Reason:** In the interest of visual amenity and to restrict the extent of advertising signage in the area.

8. No additional development shall take place above roof level including lift motors, air handling equipment, storage tanks, ducts or other external plant other than those shown on the drawings hereby approved, unless authorised by a prior grant of planning permission.

**Reason:** To safeguard the amenities of surrounding occupiers and the visual amenities of the area in general.

- 9. The developer shall facilitate the archaeological appraisal of the site and shall provide for the preservation, recording and protection of archaeological materials or features which may exist within the site. In this regard, the developer shall:
  - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development, and
  - (b) employ a suitably qualified archaeologist prior to the commencement of development. The archaeologist shall assess the site and monitor all site development works.

The assessment shall address the following issues:

- (i) the nature and location of archaeological material on the site, and
- (ii) the impact of the proposed development on such archaeological material.

A report, containing the results of the assessment, shall be submitted to the planning authority and, arising from this assessment, the developer shall agree in writing with the planning authority details regarding any further archaeological requirements (including, if necessary, archaeological excavation) prior to commencement of construction works.

In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

**Reason:** In order to conserve the archaeological heritage of the area and to secure the preservation (in-situ or by record) and protection of any archaeological remains that may exist within the site.

- 10. (a) During the operational phase of the proposed development, the noise level arising from the development, as measured at the nearest noise sensitive location or at any point along the boundary of the site, shall not exceed: -
  - (i) An Leq,1h value of 55 dB(A) during the period 0800 to 2200 hours from Monday to Saturday inclusive.
  - (ii) An Leq,15 min value of 45 dB(A) at any other time. The noise at such time shall not contain a tonal component.

(b) All sound measurement shall be carried out in accordance with ISO

Recommendation 1996:2007: Acoustics - Description and

Measurement of Environmental Noise.

Reason: To protect the residential amenities of property in the vicinity of

the site.

11. Site development and building works shall be carried out only between

the hours of 0700 to 1800 Monday to Friday inclusive and between 0800

hours to 1400 hours on Saturdays and not at all on Sundays or public

holidays. Deviations from these times will only be allowed in exceptional

circumstances where prior written approval has been received from the

planning authority.

Reason: To safeguard the residential amenities of property in the

vicinity.

12. All service cables associated with the proposed development (such as

electrical, telecommunications and communal television) shall be located

underground. Ducting shall be provided by the developer to facilitate the

provision of broadband infrastructure within the proposed development.

All existing over ground cable shall be relocated underground as part of

the site development works.

Reason: In the interests of visual and residential amenity.

13. Construction and demolition waste shall be managed in accordance with a construction and demolition waste management plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall be prepared in accordance with the "Best Practice Guidelines on the Preparation of Waste Management Plans for Construction and Demolition Projects", published by the Department of the Environment, Heritage and Local Government in July 2006. The plan shall include details of waste to be generated during site clearance and construction phases, and details of the methods and locations to be employed for the prevention, minimisation, recovery and disposal of this material in accordance with the provision of the Waste Management Plan for the Region in which the site is situated.

Reason: In the interest of sustainable waste management.

- 14. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
  - (a) Location of the site and materials compound(s) including area(s) identified for the storage of construction refuse;
  - (b) Location of areas for construction site offices and staff facilities;
  - (c) Details of site security fencing and hoardings;

- (d) details of car parking facilities for site workers during the course of construction,
- (e) details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate abnormal loads to the site.
- (f) Measures to obviate queuing of construction traffic on the adjoining road network;
- (g) Measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network;
- (h) Alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works;
- provision of parking/vehicular access for existing properties during the construction period,
- (j) Details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels;
- (k) Containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater;
- Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil;

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(m) Means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.

A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be kept for inspection by the planning authority.

Reason: In the interest of amenities, public health and safety.

15. Prior to commencement of development the developer shall submit to and agree in writing with the planning authority a plan containing details for the management of waste (and in particular recycle materials) within the development including the provision of facilities for the storage, separation and collection of the waste and in particular recyclable materials and for the on-going operation of the development. No raw materials, finished or unfinished product or parts, crates, packaging materials or waste shall be stacked or stored on the site at any time except within the curtilage of the building or storage areas as may have been approved beforehand in writing by the planning authority.

**Reason:** To provide an appropriate management of waste and in particular recyclable materials in the interest of protecting the environment and in the interest of the amenity of the area.

16. Water supply and drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interest of public health.

 The applicant or developer shall enter into a water and/or wastewater connection agreement with Irish Water prior to commencement of development.

Reason: In the interest of orderly development.

18. Any alterations to the public road or footpath shall be in accordance with the requirements of the planning authority and where required, all repairs to the public road and serviced shall be carried out to the satisfaction of the planning authority at the developer's expense.

Reason: In the interest of clarity, public safety and amenity.

19. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion and maintenance until taken in charge by the local authority of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion or maintenance of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

**Reason:** To ensure the satisfactory completion and maintenance of the development until taken in charge.

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20. The developer shall pay to the planning authority a financial contribution in respect of LUAS Cross City Scheme in accordance with the terms of the Supplementary Development Contribution Scheme made by the planning authority under section 49 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

**Reason:** It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Supplementary Development Contribution Scheme made under section 49 of the Act be applied to the permission.

21. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of

such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

**Reason:** It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission

**John Connolly** 

Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this 3 day of MAY 2022.