

# Board Order ABP-311745-21

Planning and Development Acts, 2000 to 2021

**Planning Authority: Carlow County Council** 

**Application** by Carlow County Council for approval under section 177AE of the Planning and Development Act 2000, as amended, in accordance with plans and particulars, including a Natura Impact Statement, lodged with An Bord Pleanála on the 22<sup>nd</sup> day of October, 2021.

**Proposed Development:** Construction of the River Barrow Water Activity Centre. The proposed development consists of:

Construction of an activity centre comprising the following:

- (a) 2 storey facilities building with mono-pitch roof containing changing rooms & ancillary facilities, storage area, drying room, showers, plant room, universally accessible facilities and 2 social enterprise units on ground floor with community space, training room and associated storage on first floor.
- (b) 1.5 storey café building with mono-pitch roof & outdoor terrace facing south. Building comprises seating area, kitchen, storage, toilets and plant.
- (c) Canopy spanning between facilities building and café, part covering outdoor seating area.
- (d) New public access from activity centre to Bachelor's Walk comprising steps and seating area.

- (e) Single storey boat storage building with part flat, part raked roof to contain 3 separate storage zones with a social enterprise unit and associated plant room.
- (f) Alterations to existing vehicular access from Barrow Street with turnaround/loading & unloading area.
- (g) Associated car and bicycle parking split between 2 sites: A and B.
- (h) Public lighting to all pedestrian areas and associated car-parking.
- (i) Hard landscaped central space with boat wash-down area and associated surface water UV filtration system.
- (j) Site drainage works including connection to existing public foul & storm systems.
- (k) Removal of existing public toilet and storage containers adjacent to the site and removal of existing trees on site to facilitate the works.
- (I) Site boundary and all associated site development works.

All at Carlow Town Park, Carlow Town, County Carlow.

## Decision

Approve the above proposed development based on the reasons and considerations under and subject to the conditions set out below.

## Reasons and Considerations

In coming to its decision, the Board had regard to the following:

- (a) the EU Habitats Directive (92/43/EEC),
- (b) the European Union (Birds and Natural Habitats) Regulations 2011-2015,
- (c) the Regional Economic & Spatial Strategy for the Southern Region, 2022,

- (d) the likely consequences for the environment and the proper planning and sustainable development of the area in which it is proposed to carry out the proposed development and the likely significant effects of the proposed development on a European Site,
- (e) the conservation objectives and qualifying interests for the River Barrow & River Nore Special Area of Conservation (Site Code: 002162),
- (f) the policies and objectives of the Carlow County Development Plan, 2022-2028,
- (g) the policies and objectives of the Joint Spatial Plan for the Greater Carlow Graiguecullen Urban Area, 2012-2018 (as extended),
- (h) the nature and extent of the proposed works as set out in the application for approval,
- (i) the information submitted in relation to the potential impacts on habitats, flora and fauna, including the Natura Impact Statement, and
- (j) the report and recommendation of the Inspector assigned who prepared a report and recommendation.

# **Appropriate Assessment:**

The Board agreed with and adopted the screening assessment and conclusion carried out in the Inspector's report that the River Barrow & River Nore Special Area of Conservation (Site Code: 002162), is the only European Site in respect of which the proposed development has the potential to have a significant effect.

The Board considered the Natura Impact Statement and associated documentation submitted with the application for approval, the mitigation measures contained therein, the submissions and observations on file, and the Inspector's assessment. The Board completed an appropriate assessment of the implications of the proposed development for the affected European Site, namely the River Barrow & River Nore

Special Area of Conservation (Site Code:002162), in view of the site's conservation objectives.

The Board considered that the information before it was adequate to allow the carrying out of an appropriate assessment. In completing the appropriate assessment, the Board considered, in particular, the following:

- i. the likely direct and indirect impacts arising from the proposed development both individually or in combination with other plans or projects,
- ii. the mitigation measures which are included as part of the current proposal, and
- iii. the conservation objectives for the European Site.

In completing the appropriate assessment, the Board accepted and adopted the appropriate assessment carried out in the Inspector's report in respect of the potential effects of the proposed development on the integrity of the aforementioned European Site, having regard to the site's conservation objectives.

In overall conclusion, the Board was satisfied that the proposed development, by itself or in combination with other plans or projects, would not adversely affect the integrity of the European Site, in view of the site's conservation objectives.

# Proper Planning and Sustainable Development and Likely effects on the environment

It is considered that, subject to compliance with the conditions set out below, the proposed development would not have significant negative effects on the environment or the community in the vicinity, would not give rise to a risk of pollution, would not be detrimental to the visual or landscape amenities of the area, would not seriously injure the amenities of property in the vicinity, would not adversely impact on the cultural, archaeological and built heritage of the area and would not interfere with the existing land uses in the area. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area and it would not give rise to likely effects on the environment.

#### CONDITIONS

 The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, except as may otherwise be required in order to comply with the following conditions.

Reason: In the interest of clarity.

2. The mitigation and monitoring measures outlined in the plans and particulars relating to the proposed development or as may be required in order to comply with the following conditions shall be implemented. Prior to the commencement of development, details of a time schedule for implementation of mitigation measures and associated monitoring shall be prepared by the local authority and placed on file and retained as part of the public record.

**Reason**: In the interest of protecting the environment and European Sites.

3. Prior to the commencement of development, the local authority, or any agent acting on its behalf, shall prepare in consultation with the relevant statutory agencies, a final Construction Environmental Management Plan (CEMP), incorporating all mitigation measures indicated in the Natura Impact Statement, and demonstration of proposals to adhere to best practice and protocols.

The CEMP shall include measures to ensure that all plant and machinery used during the works would be thoroughly cleaned and washed before delivery to the site to prevent the spread of hazardous invasive species and pathogens

Reason: In the interest of protecting the European Sites and biodiversity.

- 4. The following nature conservation requirements shall be complied with:
  - (a) The works shall be carried out in compliance with the Inland Fisheries Ireland document "Guidelines on protection of fisheries during construction works in and adjacent to waters."

- (b) The treated effluent from the boat washdown holding area shall be discharged to the public sewer for Carlow Town.
- (c) No vegetation removal shall take place during the period 1<sup>st</sup> day of March to the 31<sup>st</sup> day of August (inclusive).
- (d) Swift nest boxes and bat bricks shall be incorporated in to the built fabric of the buildings.
- (e) A pre-construction otter survey by a suitably qualified ecologist shall be carried out before works commence, any destruction of otter holts or relocation of otter species shall be carried out by a suitably qualified ecologist under a Derogation Licence granted by the Minister for Housing, Local Government and Heritage.
- (f) A pre-construction bat survey shall be carried out by a suitably qualified ecologist during the active bat season; any destruction of bat roosting sites or relocation of bat species shall be carried out by a suitably qualified ecologist under a Derogation Licence granted by the Minister for Housing, Local Government and Heritage; and the works shall be undertaken in accordance with the Bat Conservation of Ireland document "Bats and Lighting, Guidance Notes for: Planners, engineers, architects and developers 2010".

**Reason**: In the interest of biodiversity and nature conservation.

5. A suitably qualified ecologist shall be retained by the local authority to oversee the site set up and construction of the proposed development and implementation of mitigation measures relating to ecology. The ecologist shall be present on site for the duration of the works. Upon completion of works, an ecological report of the site works shall be prepared by the appointed ecologist to be kept on file as part of the public record.

**Reason:** In the interest of nature conservation and biodiversity.

6. The local authority and any agent acting on its behalf shall facilitate the preservation, recording, protection or removal of archaeological materials or features that may exist within the site. A suitably qualified archaeologist shall be appointed by the local authority to oversee the site set-up and construction of the proposed development and the archaeologist shall be present on-site to direct and oversee archaeological monitoring during construction works.

**Reason:** In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within the site.

Patricia Calleary

Member of An Bord Pleanála duly authorised to authenticate

the seal of the Board.

Dated this | day of October 2022