

Board Order ABP-313598-22

Planning and Development Acts 2000 to 2022

Planning Authority: Dublin City Council

Planning Register Reference Number: 3411/22

Appeal by Capital Estate Management Limited care of McCutcheon Halley of Kreston House, Arran Court, Arran Quay, Dublin against the decision made on the 26th day of April, 2022 by Dublin City Council to refuse permission for the proposed development.

Proposed Development: Permission and retention. Conservation and restoration of historic fabric and the refurbishment and restoration of active use to number 6 College Street providing for change of the historic retail use to use as a café/bar and reception area at ground floor level and provision of three number one-bedroom apartments at the upper floors. The proposal also includes minor alterations within the upper floor interiors only of 31 Fleet Street in order to provide universally accessible bathrooms. It will further include for the removal of the existing two-storey extension to the rear of 6 College Street and the first floor extension to the rear of 31 Fleet Street. New works include a replacement extension to the rear of 6 College Street with a glazed atrium containing a lift and enhanced circulation spaces and interconnection which provide for universal access and compliant fire safety and escape to the upper floors of both buildings.

In addition to the above, the proposal will also provide for the following works at ground, first, second and third floor levels:

Ground Floor Level:

- (i) Conservation works to existing historic fabric, reinstatement of original cabinetry, panelling, fire upgrading of door and partitions to lobby on west side.
- (ii) Change of use at ground-floor level of umber 6 College Street from retail to use as a café/bar and reception area and use of the existing stairwell as access to proposed new apartments at first, second and third floor levels.
- (iii) Retention permission is sought for minor alterations including the removal of two number modern partitions.

First, Second and Third Floor Levels:

- (i) Provision of new opes in the rear façade of 6 College Street and the side façade of 31 Fleet Street.
- (ii) Reconfiguration of non-original partition walls to existing en-suite in 30 Fleet Street at first floor level only.
- (iii) Demolition of non-original timber-clad structure to the rear of 7 College Street and reinstatement of original, multi-pane sash window to rear façade of 7 College Street at first floor level only.
- (iv) Provision of one number apartment at each of the first, second and third floor levels including extension to rear of 6 College Street.



- (v) Glazed atrium to rear of number 6 College Street containing a lift and enhanced circulation spaces and interconnection which provide for universal access and compliant fire safety and escape to the upper floors of both 6 College Street and 31 Fleet Street.
- (vi) Reconfiguration of existing modern partitions and en-suites to provide universally accessible bathrooms to second and third floor levels of 31 Fleet Street.
- (vii) Demolition of modern extension at first floor level of 31 Fleet Street to reveal and reinstate the original multi-pane sash window to the rear façade and removal of cementitious render and repair and repointing of brickwork to rear façade.
- (viii) Structural repair works to the basement of 6 College Street in order to save the ground floor structure and coverings.

Permission is also sought for works to stabilise the debonding brickwork on the front façade, cleaning and repair of brickwork, repointing of the brickwork, reinstatement of quoins and stencilled historic paintwork, repairs to carved timber shopfront, refurbishment and reinstatement of multi-pane, single-glazed sash windows to the rear façade of 31 Fleet Street and reinstatement of the original front entrance door to the east side all to front of 6 College Street, all on a site (0.0185 hectares) within the existing four-storey over basement properties comprising the former Irish Yeast Company at 6 College Street (RPS Reference 2010), The Times Hostel (upper floors only) at 31 Fleet Street (RPS Reference 2925), and minor changes to the rears of 7 College Street (RPS Reference 2011) and 30 Fleet Street (RPS Reference 2924) at first floor only, Dublin. (Protected Structures).

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Reasons and Considerations

Having regard to the 'Z5' zoning objective pertaining to the site it is considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the architectural character of the Protected Structure or give rise to loss of historic setting, character, fabric and legibility of Protected Structures in the vicinity, would be acceptable from a visual amenity perspective, and would generally be acceptable in terms of compliance with the criteria stipulated under Policy BHA2 (a) – (h) in relation to Protected Structures, and to policies BHA7 (Architectural Conservation Areas), QHSN7 (Upper Floor Residential Use) and QHSN8 (reduction of vacancy) of the Dublin City Development Plan 2022 -2028. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

Conditions

The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The works hereby approved shall be carried out under the professional supervision on-site of an architect or expert with specialised conservation expertise, in accordance with the Department of the Environment, Heritage and Local Government, Architectural Heritage Protection, Guidelines for Planning Authorities and in accordance with Best Conservation Practice.

Reason: To ensure that the integrity of this protected structure is maintained and that all works are carried out in accordance with best conservation practice.

3. The proposed development shall be amended as follows:

The first, second and third floor en-suite windows overlooking the courtyard/void area shall be opaque glazed.

Revised drawings showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interests of visual and residential amenity.

4. Prior to commencement of development, the developer shall submit to the planning authority for agreement in writing both a schedule and timescale of all conservation and refurbishment of the historic fabric and structural repair works. **Reason:** To ensure the integrity of this protected structure is maintained and in the interest of the visual amenity of this important conservation area.

- 5. The developer shall facilitate the preservation, recording and protection of archaeological materials or features that may exist within the site. In this regard, the developer shall:
 - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development,
 - (b) employ a suitably qualified archaeologist who shall monitor all site investigations and other excavation works, and
 - (c) provide arrangements, acceptable to the planning authority, for the recording and for the removal of any archaeological material which the authority considers appropriate to remove. In default of agreement on any of these requirements, the matter shall be referred to An Bord Pleanála for determination.

Reason: In order to conserve the archaeological heritage of the site and to secure the preservation and protection of any remains that may exist within the site.

6. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of all intended construction practice for the development, including measures for protection of existing development and boundary walls, construction traffic routing and management, construction parking, materials storage, site compound, noise management measures and off-site disposal of construction/demolition waste.

Reason: In the interests of public safety and residential amenity.

7. Site development and building works shall be carried only out between the hours of 0700 to 1800 Mondays to Fridays inclusive, between 0800 hours to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of property in the vicinity.

Details of the materials, colours and textures of all the external finishes
to the proposed development, shall be submitted to, and agreed in
writing with, the planning authority prior to commencement of
development.

Reason: In the interest of visual amenity.

 No music or amplified sound shall be audible outside the premises in such a manner as to cause nuisance to the occupants of nearby property.

Reason: In the interest of amenity.

 Drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interest of public health.

11. The developer shall enter into water supply and wastewater connection agreements with Irish Water, prior to commencement of development.

Reason: In the interest of public health.

12. A plan containing details for the management of waste, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials and for the ongoing operation of these facilities shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste, especially recyclable materials, in the interest of protecting the environment.

13. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interest of orderly development and the visual amenities of the area.

14. The site development works and construction works shall be carried out in such a manner as to ensure that the adjoining street(s) are kept clear of debris, soil and other material and if the need arises for cleaning works to be carried out on the adjoining public roads, the said cleaning works shall be carried out at the developer's expense.

Reason: To ensure that the adjoining roadways are kept in a clean and safe condition during construction works in the interest of orderly development.

- 15. Before the use hereby permitted commences, a scheme shall be submitted to, and agreed in writing with the planning authority, for the effective control of fumes and odours from the premises. The scheme shall be implemented before the use as a bar/café commences and thereafter permanently maintained. The following matters should be addressed in any such proposal:
 - (a) No emissions, including odours, from the activities carried out at the site shall result in an impairment of, or an interference with, amenities or the environment beyond the site boundary or any other legitimate uses of the environment beyond the site boundary.

- (b) A suitably qualified and experienced person shall undertake the design and installation of the ventilation system.
- (c) A suitable filtration system shall be installed to neutralise odours (if applicable) prior to their discharge.
- (d) The fan used to propel the extract shall be installed and be of sufficient power to ensure high exit velocity of the fumes during all weather conditions.
- (e) The ventilation system shall be designed and be so sited to ensure the emissions will cause no nuisance.

Reason: In the interests of the amenities of both the immediate neighbours and general surroundings.

16. Noise from plant/extraction systems: Noise levels should not be so loud, so continuous, so repeated, of such duration or pitch or occurring at such times, as to give reasonable cause for annoyance to a person in any premises in the neighbourhood or to a person lawfully using any public place. The noise levels from the site, during the operational phase, measured as an LAeq (5 min at night, 15 min in day) when all proposed plant is operating, shall not exceed the LA90 by 5dB(A) or more.

Reason: To protect the residential amenities of residents in adjacent premises.

17. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

18. The developer shall pay to the planning authority a financial contribution in respect of The Luas Cross City Supplementary Development Contribution Scheme - St. Stephen's Green to Broombridge Line - in accordance with the terms of the Supplementary Development Contribution Scheme made by the planning authority under section 49 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of

such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Supplementary Development Contribution Scheme made under section 49 of the Act be applied to the permission.

Stephen Bohan

Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this 3/ day of forming

2024.