

Board Order ABP-314181-22

Planning and Development Acts 2000 to 2022

Planning Authority: Donegal County Council

Planning Register Reference Number:

Application for Substitute Consent by Ian Tinney care of Joe Bonner Town Planning Consultant of The Airport Hub, Unit 1 Furry Park, Old Swords Road, Santry, Dublin in accordance with section 177E of the Planning and Development Act, 2000, as amended by the insertion on section 57 of the Planning and Development (Amendment) Act, 2010, as amended.

Location of Quarry: Trentaghmucklagh, St Johnstown, County Donegal.

Decision

The Board, in accordance with section 177K of the Planning and Development Act, 2000, as amended, and based on the Reasons and Considerations set out below, decided to **GRANT** substitute consent in accordance with the following conditions.

Reasons and Considerations

In coming to its decision, the Board had regard to the following:

- (a) the provisions of the Planning and Development Act, 2000, as amended,
- (b) the National Planning Framework
- (c) the 'Quarries and Ancillary Activities, Guidelines for Planning Authorities', issued by the Department of the Environment, Heritage and Local Government, April 2004,
- (d) the provisions of the current Donegal County Development Plan, 2018-2024,
- (e) the remedial Environmental Impact Statement and the remedial Natura Impact Statement submitted with the application for substitute consent, and documentation on file generally,
- (f) the report and the opinion of the planning authority under section 177l of the Planning and Development Act 2000, as amended,
- (g) the submissions made in accordance with regulations under section 177N of the said Act, as amended,
- (h) the planning history of the site,
- (i) the pattern of development in the area,

- (j) the nature and scale of the development the subject of this application for substitute consent, and
- (k) the report of the Board's Inspector, including in relation to potential significant effects on the environment.

Appropriate Assessment Screening

The Board considered the Appropriate Assessment Screening Report submitted with the application, and all the other relevant submissions on file, and carried out an Appropriate Assessment screening exercise in relation to the potential effects of the proposed development on designated European sites. The Board agreed with the screening assessment and conclusion carried out in the Inspector's Report that the River Finn Special Area of Conservation (Site Code 002301) and the River Foyle and Tributaries Special Area of Conservation (Site Code UK0030320) are the only European Sites in respect of which the proposed development has the potential to have a significant effect in view of the Conservation Objectives for the site and that Stage 2 Appropriate Assessment is, therefore, required.

Appropriate Assessment: Stage 2

The Board considered the Natura Impact Statement, and all the other relevant submissions on file, and carried out an appropriate assessment of the implications of the proposed development on the River Finn Special Area of Conservation (Site Code 002301) and the River Foyle and Tributaries Special Area of Conservation (Site Code UK0030320) in view of the sites' Conservation Objectives. The Board considered that the information before it was sufficient to undertake a complete assessment of all aspects of the proposed development in relation to the site's Conservation Objectives using

the best scientific knowledge in the field. In completing the assessment, the Board considered, in particular, the following:

- (i) the site-specific Conservation Objectives for the European Sites,
- the likely direct and indirect impacts arising from the proposed development, both individually or in combination with other plans or projects, and
- (iii) mitigation measures which are included as part of the current proposal.

The Board accepted and adopted the Appropriate Assessment carried out in the Inspector's Report in respect of the potential effects of the proposed development on the aforementioned European Site. The Board considered that the development, either individually or in combination with other plans or projects, would not have adverse effects on the integrity of the River Finn Special Area of Conservation (Site Code 002301) and the River Foyle and Tributaries Special Area of Conservation (Site Code UK0030320), in view of the sites' conservation objectives.

The conclusion is based on a complete assessment of all aspects of the project and there is no reasonable doubt as to the absence of adverse effects. This conclusion is based on:

- A full and detailed assessment of the project, including mitigation measures, in relation to the conservation objectives of the River Finn Special Area of Conservation (Site Code 002301) and the River Foyle and Tributaries Special Area of Conservation (Site Code UK0030320).
- An assessment of in combination effects with other plans and projects.
- No reasonable scientific doubt as to the absence of adverse effects on the integrity of European Sites', the River Finn Special Area of Conservation (Site Code 002301) and the River Foyle and Tributaries Special Area of Conservation (Site Code UK0030320).

Environmental Impact Assessment

The Board completed an Environmental Impact Assessment in relation to the proposed development, taking account of:

- the remedial Environmental Impact Assessment Report and associated documentation submitted in support of the application,
- the submissions received from the planning authority, prescribed bodies and the applicant's response,
- the Inspector's assessment on environmental effects as set out in the Inspector's Report.

The Board considered that the Environmental Impact Assessment Report, supported by information provided by the applicant during the application, identifies and describes adequately the direct and indirect effects of the proposed development on the environment. The Board is satisfied that the information contained in the remedial Environmental Impact Assessment Report complies with the provisions of EU Directive 2014/52/EU amending Directive 2011/92/EU. The Board concluded that, subject to the implementation of the mitigation measures proposed in the remedial Environmental Impact Assessment Report, and subject to compliance with the conditions set out below, the effects of the proposed development on the environment, by itself and in combination with other plans and projects in the vicinity, would be acceptable. In doing so, the Board generally adopted the report and conclusions of the Inspector.

Reasoned Conclusions on the Significant Effects

The Board considered, and agreed with the Inspector's reasoned conclusions, that the main significant direct and indirect effects of the proposed development on the environment and measures to avoid, prevent or reduce such effects are as follows:

- The impact on biodiversity from loss of habitat, which has been mitigated by hedgerow planting on berms, and which would be further mitigated by additional hedgerow planting and a comprehensive restoration plan. The environmental effects of quarrying in terms of risk to water quality, noise and vibration, and dust, have also impacted biodiversity. Mitigation of these effects are described below.
- The impact on water quality in the Saint Johnston Stream arising from suspended sediment and hydrocarbons in surface water run-off, which has been mitigated by the settlement ponds and which would be further implemented by the installation of a pipe and a hydrocarbon interceptor between these ponds.
- The impact of noise and vibration, which has been mitigated by the changing configuration of the quarry, the formation of berms, and the adoption of relevant protocols by plant and machinery operators.
- The impact of dust on air quality, which has been mitigated by the
 formation of berms, and the adoption of relevant protocols by plant and
 machinery operators, and which would be further mitigated by
 dampening down stockpiles during dry/windy weather and the
 installation of a wheel wash.
- Landscape and visual impacts, which would be mitigated by berm formation and tree planting and a comprehensive restoration plan.

In the light of the above, the Board considers that the proposal has not had and would not have any unacceptable direct or indirect effects on the environment.

Proper Planning and Sustainable Development

Having regard to the nature, scale and extent of the development and noting that the integrity of European Sites would not be adversely affected, in view of the relevant sites' conservation objectives, as set out above, and subject to compliance with the conditions set out below, the Board is satisfied that exceptional circumstances exist and that to grant substitute consent would be in accordance with the proper planning and sustainable development of the area.

Conditions

This grant of substitute consent shall be in accordance with the plans and particulars submitted to An Bord Pleanála with the application on the 22nd day of July, 2022, as amended by the further information response received by An Bord Pleanála on the 7th day of February, 2023, except as may otherwise be required in order to comply with the following conditions.

Reason: In the interest of clarity.

- 2. (a) All environmental mitigation measures identified within the remedial Environmental Impact Assessment Report and the remedial Natura Impact Statement shall be implemented in full, except as may otherwise be required in order to comply with the conditions attaching to this order.
 - (b) An additional standby water pump shall be procured and retained at all times for use at the site.
 - (c) Within three months of the date of this order, a timetable for the implementation of (a) and (b) shall be submitted to and agreed in writing with the planning authority.

Reason: To protect the environment and amenities of the area, to ensure that flooding can at all times be dealt with, and in the interest of the proper planning and sustainable development of the area.

Within three months of the date of this order, a plan to ensure that a western sightline is available to drivers exiting from the L5414 onto the L1264 in perpetuity shall be submitted to and agreed in writing with the planning authority. This sightline shall have an x distance of 3.05 metres

and a y distance of 68 metres and it shall ensure that no obstruction exists above 1.06 metres. The agreed plan shall be fully implemented within one month of its written agreement.

Reason: In the interest of road safety.

- 4. (a) Within six months of the date of this order, a survey of the hedgerow along the southern boundary of the site shall be submitted to and agreed in writing with the planning authority. This survey shall identify any dead or dying hedging and any gaps in the existing hedgerow. The numbers and types of replacement and additional hedging shall be specified, and a timetable for the planting of such hedging shall be stated.
 - (b) Within six months of the date of this order, a survey of the berms within the site identified for tree planting shall be submitted to and agreed in writing with the planning authority. This survey shall identify where the strengthening of these berms may be required to ensure that they provide suitable ground conditions for tree planting. They shall also be of a minimum height of two metres. The numbers and types of trees to be planted shall be specified, and a timetable for the strengthening of the berms and the planting of these trees shall be stated.

Reason: In order to screen the quarry in the interest of visual amenity and in order to promote biodiversity.

5. Within six months of the date of this order a comprehensive restoration plan for the site shall be submitted to and agreed in writing with the planning authority. This plan shall state the timetable proposed for all restoration works. **Reason:** In the interests of visual amenity, public safety, and biodiversity.

Within three months of the date of this order, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or such other security as may be acceptable to the planning authority, to secure the satisfactory reinstatement of the site, coupled with an agreement empowering the planning authority to apply such security or part thereof to such reinstatement. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to the Board for determination.

Reason: To ensure the satisfactory restoration of the site.

Mick Long

Member of An Bord Pleanála

duly authorised to authenticate

O TO

the seal of the Board.

Dated this 22 day of mont

2024.