

# Commission Order ABP-319116-24

Planning and Development Act 2000, as amended

**Planning Authority: Sligo County Council** 

Planning Register Reference Number: 2360189

**Appeal** by Beauparc HQ care of Tom Phillips and Associates of 80 Harcourt Street, Dublin against the decision made on the 26<sup>th</sup> day of January 2024, by Sligo County Council to grant, subject to conditions, a permission to Barna Recycling care of Enviroplan Consulting Limited of Suite 3, Third Floor, Ross House, Victoria Place, Eyre Square, Galway in accordance with plans and particulars lodged with the said Council.

Proposed Development: Change of use from a coal yard to a recycling facility. This includes the demolition of an existing storage building (287 square metres) and the construction of a proposed recycling facility (1124 square metres). The proposed development also include the construction of a maintenance shed (287 square metres), three number storage containers (26.5 square metres each), skip storage areas, 15 number car parking spaces including one number EV charging space and one number accessible parking space, eight number truck parking spaces, covered bicycle stand for five number bicycles, one number new weighbridge and associated weighbridge office, security fencing on part of north western boundary, connections to all existing services, and all ancillary site works at Deepwater Quay, County Sligo

as amended by the further public notices received by An Coimisiún Pleanála on the 2<sup>nd</sup> day of May 2024.

### Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

### **Reasons and Considerations**

Having regard to the recent use of the site as a bulk storage facility for coal/fuel, the pattern and character of existing development in the area, the design and scale of the development proposed, a shared view between the developer, appellant, planning authority and the Commission's Inspector that the site would be accepting waste, to Section 33.2.8 of the Sligo County Development Plan 2024 - 2030, which supports the sustainable management of waste and the circular economy, it is considered that the proposed development is a waste facility. Furthermore, the proposed development would meet the principle of special circumstances as described in the abovementioned Development Plan for the purposes of zoning, it being a brownfield site, its recent history of use, and its compatibility with existing uses in the immediate area including a nearby waste facility.

In addition, having regard to the zoning objective 'TU – transport and utilities-related infrastructure' and other provisions of the Sligo County Development Plan 2024-2030, and subject to compliance with the conditions set out below, the proposed development would not detract from the visual amenity of the area and would not endanger public safety or convenience by reason of traffic generation or otherwise. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

## **Appropriate Assessment: Stage 1:**

The Commission considered the documents submitted with the application, and all the other relevant submissions on file, and carried out an appropriate assessment screening exercise in relation to the potential effects of the proposed development on designated European sites. The Commission agreed with the screening assessment and conclusion carried out in the Inspector's Report that Cummeen Strand/Drumcliff Bay (Sligo Bay) Special Area of Conservation (Site Code: 000627) and Cummeen Strand Special Protection Area (Site Code: 004035) are the only European Sites in respect of which the proposed development has the potential to have a significant effect, in view of the Conservation Objectives for the sites, and that Stage 2 Appropriate Assessment is, therefore, required.

### **Appropriate Assessment: Stage 2:**

The Commission considered the Natura Impact Statement, and all the other relevant submissions on file, and carried out an Appropriate Assessment of the implications of the proposed development on Cummeen Strand/Drumcliff Bay (Sligo Bay) Special Area of Conservation (Site Code: 000627) and Cummeen Strand Special Protection Area (Site Code: 004035) in view of these sites' Conservation Objectives. The Commission considered that the information before it was sufficient to undertake a complete assessment of all aspects of the proposed development in relation to the sites' Conservation Objectives using the best scientific knowledge in the field. In completing the assessment, the Commission considered, in particular, the following:

- (i) the site-specific Conservation Objectives for the European Sites,
- the likely direct and indirect impacts arising from the proposed development, both individually or in combination with other plans or projects, and
- (iii) mitigation measures which are included as part of the current proposal.

In completing the Appropriate Assessment, the Commission accepted and adopted the Appropriate Assessment carried out in the Inspector's Report in respect of the potential effects of the proposed development on the aforementioned European Sites. In overall conclusion, the Commission were satisfied that the proposed development would not adversely affect the integrity of the European Sites, in view of the sites' Conservation Objectives and that there is no reasonable scientific doubt as to the absence of such effects.

## **Environmental Impact Assessment Screening**

### Having regard to:

- (a) The criteria set out in Schedule 7, in particular
  - the nature and scale of the proposed waste recycling depot development, in an established industrial/commercial area served by public infrastructure,
  - the absence of any significant environmental sensitivity in the vicinity, and the location of the proposed development outside of the designated archaeological protection zone,
  - (iii) the location of the development outside of any sensitive location specified in article 109(4)(a) of the Planning and Development Regulations 2001 (as amended).
- (b) The results of other relevant assessments of the effects on the environment submitted by the developer, including:
  - (i) EIA Screening Report (updated July 2025).
  - (ii) AA Screening Report (updated November 2023).
  - (iii) Natura Impact Statement (updated November 2023).

- (iv) Preliminary Construction Environmental and Demolition Waste Management Plan.
- (v) Construction & Environmental Management Plan.
- (vi) Civil Engineering Report and drainage drawings.
- (vii) Preliminary Fire Risk Assessment.
- (viii) Noise Assessment Report.
- (ix) Bat Roost Inspection Report.
- (x) Traffic Report (updated July 2025).
- (c) The features and measures proposed by the developer envisaged to avoid or prevent what might otherwise have been significant effects on the environment, and in particular the proposal with respect to fire risk.

The Commission concluded that the proposed development would not be likely to have significant effects on the environment, and that an Environmental Impact Assessment Report is, therefore, not required.

## **Conditions**

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars received by the planning authority on the 24th day of November 2023, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The mitigation measures contained in the submitted Natura Impact Statement (NIS), shall be fully implemented.

Reason: To protect the integrity of European Sites.

3. The maximum quantities of waste to be accepted at the site shall not exceed 24,336 tonnes in total in any one year, no increase to the annual maximum intake amount shall take place or be carried out without a prior grant of planning permission.

Reason: In the interests of clarity and proper waste management.

4. The facility, approved by this Order, shall not operate until the appropriate authorisation has been obtained from the planning authority for a waste facility permit, as required.

Reason: In the interests of clarity and proper waste management.

5. Hours of operation shall be between 0700 to 1900 hours Monday to Friday, 0700 to 1300 hours on Saturdays and not at all on Sundays, unless otherwise agreed in writing with the planning authority.

Reason: To safeguard the amenity of property in the vicinity.

- 6. The road layout and vehicular entrance details shall comply with the requirements of the planning authority for such works and services. Prior to the commencement of development, the developer shall submit the following, for the written agreement of the planning authority:
  - (a) details for road construction tie-in, including exact alignment with the existing road surface at the entrance to the proposed development.
  - (b) A photographic road condition survey on the adjacent public footways and roadways.

Reason: In the interest of public health.

7. The attenuation and disposal of surface water shall comply with the requirements of the planning authority for such works and services. Prior to the commencement of development, the developer shall submit details for the disposal of surface water from the site for the written agreement of the planning authority.

Reason: In the interest of public health.

8. Prior to the commencement of development, the developer shall enter into a connection agreement(s) with Uisce Éireann to provide for a service connection(s) to the public water supply and/or wastewater collection network.

**Reason**: In the interest of public health and to ensure adequate water/wastewater facilities.

9. A detailed Construction Traffic Management Plan shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. The plan shall include details of arrangements for routes for construction traffic, parking during the construction phase, the location of the compound for storage of plant and machinery and the location for storage of deliveries to the site.

Reason: In the interests of sustainable transport and safety.

10. Prior to the commencement of development, the developer or any agent acting on its behalf, shall prepare a Resource Waste Management Plan (RWMP) as set out in the Environmental Protection Agency's Best Practice Guidelines for the Preparation of Resource and Waste Management Plans for Construction and Demolition Projects (2021) including demonstration of proposals to adhere to best practice and protocols. The RWMP shall include specific proposals as to how the RWMP will be measured and monitored for effectiveness; these details shall be placed on the file and retained as part of the public record. The RWMP must be submitted to the planning authority for written agreement prior to the commencement of development. All records (including for waste and all resources) pursuant to the agreed RWMP shall be made available for inspection at the site office at all times.

Reason: In the interest of proper planning and sustainable development.

11. Site development and building works shall be carried out only between the hours of 0700 to 1900 Mondays to Friday inclusive, between 0800 to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

**Reason**: In order to safeguard the residential amenities of property in the vicinity.

- 12. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
  - (a) the location of the site and materials compound(s) including area(s)identified for the storage of construction refuse;
  - (b) the location of areas for construction site offices and staff facilities;
  - (c) details of site security fencing and hoardings;
  - (d) details of on-site car parking facilities for site workers during the course of construction;
  - details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site;
  - (f) measures to obviate queuing of construction traffic on the adjoining road network;

- (g) measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network;
- (h) alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works;
- (i) provision of parking for existing properties during the construction period;
- (j) details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels;
- (k) the containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater:
- the off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil; and
- (m) the means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.

A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be available for inspection by the planning authority.

**Reason**: In the interests of amenities, public health and safety and environmental protection

13. Silt traps shall be provided on all surface water drainage channels.
Details in this regard shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To prevent water pollution.

- 14. A comprehensive boundary treatment and landscaping scheme shall be submitted to, and agreed in writing with, the planning authority, prior to commencement of development. This scheme shall include the following:
  - (a) details of all proposed hard surface and/or permeable surface finishes, including samples of proposed paving slabs/materials for footpaths, kerbing and road surfaces within and at the boundary of the development,
  - (b) proposed locations of trees and other landscape planting in the development, including details of proposed species and settings,
  - (c) details of proposed street furniture, including bollards, lighting fixtures and seating if any,
  - (d) details of proposed boundary treatments at the perimeter of the site, including heights, materials and finishes.

The boundary treatment and landscaping shall be carried out in accordance with the agreed scheme.

Reason: In the interest of visual amenity.

15. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or such other security as may be acceptable to the planning authority, to secure the reinstatement of public roads which may be damaged by the transport of materials to the site, coupled with an agreement empowering the planning authority to apply such security or part thereof to the satisfactory reinstatement of the public road. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Coimisiún Pleanála for determination.

**Reason**: In the interests of traffic safety and the proper planning and sustainable development of the area.

16. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Coimisiún Pleanála to determine the proper application of the terms of the Scheme.

**Reason**: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Declan Moore

Planning Commissioner of An Coimisiún

Pleanála duly authorised to authenticate the seal of the Commission.

Dated this 10th day of November 2025.