

# Board Order ABP-320326-24

Planning and Development Acts 2000 to 2022

**Planning Authority: Limerick City and County Council** 

Planning Register Reference Number: 2360703

**Appeal** by the Residents of Courtfields care of Marston Planning Consultancy of 23 Grange Park, Foxrock, Dublin and by Can 2 Investments Limited care of MKO of Tuam Road, Galway and by Others against the decision made on the 9<sup>th</sup> day of July, 2024 by Limerick City Council to grant permission, subject to conditions to Can 2 Investments Limited for the proposed development in accordance with the plans and particulars submitted to the said Council.

Proposed Development: Development that will consist of: (1) the partial demolition of 1895 square metres of a building currently in use as the South Court Hotel and the construction of a seven storey, two number basement (a total of nine levels) mixed-use development on a 0.935 hectares site, which will comprise of the following: (a) 104 number residential apartments comprised of: (i) 51 number one-bed apartments; (ii) 49 number two-bed apartments; (iii) four number three-bed apartments; (b) one number childcare facility (139 square metres) and as well as dedicated secure open space (111.35 square metres); (c) the provision of internal residential amenity areas (330 square metres) at first floor level which includes a gym and library; (d) two number retail units (Unit A: 1602 square metres, Unit B: 45 square

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metres) with customer and staff carparking (2687 square metres); (2) the development of a new one storey and one number basement 'Hotel Link' between the South Court Hotel and the proposed mixed-use development (870 square metres) to include hotel reception, café and seating area. commercial kitchen, staff welfare facilities and an extension to the existing 'Cream Room' Bar (107 square metres); (3) the provision of 149 number car parking spaces (79 number residential spaces at basement level with 70 number customer spaces provided at lower ground floor level); (4) the provision of bike parking for 170 number residential and customer bicycles with additional secured staff bicycle parking facilities located at lower ground floor level; (5) the provision of site landscaping (1343 square metres) which includes communal open space and play equipment; (6) road upgrades to the existing site entrance and upgrades to the footpath along the R510, R526 and upgrades to the existing surface car parking on the northern portion of the subject site; (7) erection of signage on building façade (43.2 square metres); and (8) all ancillary site development works all at Southcourt, Raheen, Dooradoyle, County Limerick.

## Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.



### **Reasons and Considerations**

# Appropriate Assessment: Stage 1:

The Board considered the Natura Impact Statement submitted with the application, and all the other relevant submissions on file, and carried out an Appropriate Assessment screening exercise in relation to the potential effects of the proposed development on neighbouring European Sites. The Board agreed with the screening assessment and conclusion carried out in the Inspector's Report that the Lower River Shannon Special Area of Conservation (Site Code 002165) and the River Shannon and River Fergus Special Protection Area (Site Code 004077) are the only European Sites in respect of which the proposed development has the potential to have a significant effect in view of the Conservation Objectives for the sites' and that Stage 2 Appropriate Assessment is, therefore, required.

#### **Appropriate Assessment: Stage 2:**

The Board considered the Natura Impact Statement, and all the other relevant submissions on file, and carried out an appropriate assessment of the implications of the proposed development on the Lower River Shannon Special Area of Conservation (Site Code 002165) and the River Shannon and River Fergus Special Protection Area (Site Code 004077) in view of these sites' Conservation Objectives. The Board considered that the information before it was adequate to allow the carrying out of an Appropriate Assessment. In completing the Appropriate Assessment, the Board considered, in particular, the following:

(i) the site-specific Conservation Objectives for the European Sites,



- the likely direct and indirect impacts arising from the proposed development, both individually or in combination with other plans or projects, and
- (iii) mitigation measures which are included as part of the current proposal.

In completing the Appropriate Assessment, the Board accepted and adopted the Appropriate Assessment carried out in the Inspector's Report in respect of the potential effects of the proposed development on the aforementioned European Sites.

In overall conclusion, the Board was satisfied that the proposed development would not adversely affect the integrity of these European Sites in view of the sites' Conservation Objectives. This conclusion is based on:

- (a) A full and detailed assessment of all aspects of the proposed project including proposed mitigation measures in relation to the Conservation Objectives of the identified sites.
- (b) Detailed assessment of in combination effects with other plans and projects including historical projects, current proposals and future plans.
- (c) The Appropriate Assessment undertaken by the planning authority.
- (d) No reasonable scientific doubt as to the absence of adverse effects on the integrity of these European Sites.



## **Proper Planning and Sustainable Development**

Having regard to the zoning objective for the site as set out in the Limerick City Development Plan 2022-2028, the National Planning Framework, 2018-2040, Sustainable Residential Development and Compact Settlements – Guidelines for Planning Authorities (2024), Urban Development and Building Heights, Guidelines for Planning Authorities, (2018), Sustainable Urban Housing: Design Standards for New Apartments, (2023), and the overall scale, design and height of the proposed development, it is considered that, subject to compliance with the conditions set out below, the proposed development would achieve an acceptable standard of urban design and would not seriously injure the residential or visual amenities of the area or of property in the vicinity, would respect the existing character of the area and would be acceptable in terms of traffic and pedestrian safety and convenience. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

# **Conditions**

The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars received by the planning authority on the 12<sup>th</sup> day of June 2024, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

**Reason:** In the interest of clarity.

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 Prior to the commencement of any development on site, the developer shall submit a revised design and layout removing the fourth floor from the building. This revision shall be submitted to and agreed in writing with the planning authority.

**Reason:** To protect the visual amenities of the area in the interest of proper planning and sustainable development.

3. This grant of permission allows for the construction of 84 apartments only.

**Reason:** In the interest of clarity.

4. The mitigation measures and monitoring commitments identified in the Natura Impact Statement shall be implemented in full.

**Reason:** In the interest of protection of the environment.

5. The mitigation measures and monitoring commitments identified in the Construction and Environmental Management Plan and other plans and particulars submitted with the application shall be carried out in full except as may otherwise be required in order to comply with other conditions. Prior to the commencement of development, the developer shall submit a schedule of mitigation measures and monitoring commitments in a single document, as identified in the submitted documents and details of a time schedule for implementation of the mitigation measures and associated monitoring, to the planning authority for written agreement

**Reason:** In the interest of clarity and protection of the environment during the construction and operational phases of the proposed development.



6. Prior to the commencement of any development on site, the developer shall submit to the planning authority, for their written agreement, revised drawings showing the provision of an additional pedestrian crossing along Courtfield Road between the R510 junction and the Courtfields mini roundabout.

Reason: In the interest of traffic and pedestrian safety.

7. The access from the site onto the R526 shall be opened prior to the occupation of any part of the development to allow traffic to be split for entry and exit to the overall site.

**Reason:** In the interest of the proper planning and sustainable development of the area, road safety and to protect the amenity of the area.

- 8. The following requirements in terms of traffic, transportation and mobility shall be incorporated into the development and, where required, revised plans and particulars demonstrating compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development:
  - (a) The details and the extent of all road markings and signage requirements on surrounding roads, shall be submitted to and agreed in writing with the planning authority prior to the commencement of development.
  - (b) The roads and traffic arrangements serving the site (including signage) shall be in accordance with the detailed requirements of the planning authority for such works and shall be carried out at the developer's expense.



- (c) The internal road network serving the proposed development including turning bays, junctions, parking areas, footpaths, cycle paths, kerbs, pedestrian crossings and car parking bays shall comply with the requirements of the Design Manual for Roads and Streets and with any requirements of the planning authority for such road works.
- (d) Cycle tracks within the development shall be in accordance with the guidance provided in the National Cycle Manual.
- (e) The materials used on roads and footpaths shall comply with the detailed standards of the planning authority for such road works.
- (f) The developer shall carry out a Stage 3 Road Safety Audit of the constructed development on completion of the works and submit to the planning authority for approval and shall carry out and cover all costs of all agreed recommendations contained in the audit.

**Reason:** In the interests of traffic, cyclist and pedestrian safety and sustainable travel.

9. Details of the materials, colours and textures of all the external finishes to the proposed buildings shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Render shall not be used as an external finish.

Reason: In the interest of visual amenity.

 Drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

**Reason:** In the interest of public health and surface water management.

11. Prior to the commencement of development the developer shall enter into a connection agreement(s) with Uisce Éireann to provide for a service connection(s) to the public water supply and/or wastewater collection network.

**Reason:** In the interest of public health and to ensure adequate water/wastewater facilities.

12. Site development and building works shall be carried out only between the hours of 0700 to 1900 on Mondays to Fridays inclusive, between 0800 to 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

**Reason:** In order to safeguard the residential amenities of property in the vicinity.

13. The proposed convenience retail unit shall not be open to the public outside the hours of 0800 to 2200. Deliveries shall not take place before the hour of 0700 Monday to Saturday inclusive, nor before the hour of 0800 on Sundays and public holidays, nor after 2200 hours on any day.

Reason: In the interest of residential amenity.

14. The site shall be landscaped in accordance with the detailed, comprehensive scheme of landscaping which accompanied the application submitted, unless otherwise agreed in writing with the planning authority prior to commencement of development. The developer shall retain the services of a suitably qualified Landscape Architect throughout the life of the site development works. The approved landscaping scheme shall be implemented fully in the first

planting season following completion of the development, or following each phase of the development, and any plant materials that die or are removed within three years of planting shall be replaced in the first planting season thereafter.

**Reason:** To ensure a satisfactory completion and maintenance of the development in the interests of residential amenity and in the interests of protecting the environment.

- 15. (a) Swift/bat bricks shall be incorporated into the development construction.
  - (b) A bat survey during the bat activity period (May to September) shall be carried out to confirm if there is any bat usage of the structure for demolition or trees for removal. No works shall commence until such time as these results have been agreed in writing with the planning authority.
  - (c) The demolition works, close to the trees that are being retained, shall be supervised by an arborist.
  - (d) Vegetation clearance shall take place outside the bird nesting season (during the period 1<sup>st</sup> day of September to 1<sup>st</sup> day of March).
  - (e) The bat friendly lighting proposed in the Ecological Assessment Report submitted on file shall be put in place on site.
  - (f) The mitigation measures mentioned in the Ecological Assessment Report shall be implemented in full.

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**Reason**: To ensure the conservation of the swifts and bats and minimise possible wildlife disturbance during the breeding season.

16. The proposed development shall make provision for the charging of electrical vehicles. All car parking spaces serving the development shall be provided with electrical connections, to allow for the provision of future charging points and in the case of 10% of each of these spaces, shall be provided with electrical charging points by the developer. Details of how it is proposed to comply with these requirements, including details of design of, and signage for, the electrical charging points and the provision for the operation and maintenance of the charging points shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason:** in the interest of sustainable transportation.

17. Proposals for the development name, apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all signs, and apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

**Reason:** In the interest of urban legibility and to ensure the use of locally appropriate placenames for new residential areas.

18. No additional development shall take place above roof parapet level, including lift motor enclosures, air handling equipment, storage tanks, ducts or other external plant, telecommunication aerials, antennas or equipment, unless authorised by a further grant of planning permission.

**Reason:** To protect the residential amenities of property in the vicinity and the visual amenities of the area.

19. Prior to commencement of development, the developer shall prepare a Resource Waste Management Plan (RWMP) as set out in the Environmental Protection Agency's Best Practice Guidelines for the Preparation of Resource and Waste Management Plans for Construction and Demolition Projects (2021), including demonstration of proposals to adhere to best practice and protocols. The RWMP shall include specific proposals as to how the RWMP will be measured and monitored for effectiveness; these details shall be placed on file and retained as part of the public record. The RWMP shall be submitted to the planning authority for written agreement prior to commencement of development. All records (including for waste and all resources) pursuant to the agreed RWMP shall be made available for inspection at the site office at all times.

**Reason:** In the interest of sustainable waste management.

20. Details of the childcare management and operational model to include days and hours of operation, staff and children numbers shall be submitted to the planning authority, for written agreement, prior to occupation of the residential element of this development.

**Reason:** In the interest of residential amenity.

21. All service cables associated with the proposed development (such as electrical, communal television, telephone and public lighting cables) shall be run underground within the site. In this regard, ducting shall be provided to facilitate the provision of broadband infrastructure within the proposed development.

**Reason:** In the interest of orderly development and the visual amenities of the area.

22. Public lighting shall be provided in accordance with a scheme which shall be submitted to, and agreed in writing with, the planning authority prior to the commencement of development. The scheme shall include lighting along pedestrian routes through open spaces and shall take account of trees within the drawing. Such lighting shall be provided prior to the making available for occupation of any residential unit.

**Reason:** In the interest of amenity and public safety.

23. A plan containing details for the management of waste within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the waste shall be managed in accordance with the agreed plan.

**Reason:** To provide for the appropriate management of waste and recyclable materials, in the interest of protecting the environment.

- 24. The developer shall facilitate the archaeological appraisal of the site and shall provide for the preservation, recording and protection of archaeological materials or features which may exist within the site. In this regard, the developer shall:
  - (a) notify the planning authority in writing at least four weeks prior to the commencement of any site operation (including hydrological and geotechnical investigations) relating to the proposed development, and
  - (b) employ a suitably-qualified archaeologist prior to the commencement of development. The archaeologist shall assess the site and monitor all site development works. The assessment shall address the following issues:
    - (i) the nature and location of archaeological material on the site, and
    - (ii) the impact of the proposed development on such archaeological material.

A report, containing the results of the assessment, shall be submitted to the planning authority and, arising from this assessment, the developer shall agree in writing with the planning authority details regarding any further archaeological requirements (including, if necessary, archaeological excavation) prior to commencement of construction works.

**Reason:** In order to conserve the archaeological heritage of the area and to secure the preservation (in-situ or by record) and protection of any archaeological remains that may exist within the site.



25. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company. A management scheme providing adequate measures for the future maintenance of public open spaces, roads and communal areas shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

**Reason:** To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

26. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the provision of housing in accordance with the requirements of section 94(4) and section 96(2) and (3) (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate shall have been applied for and been granted under section 97 of the Act, as amended. Where such an agreement is not reached within eight weeks from the date of this Order, the matter in dispute (other than a matter to which section 96(7) applies) may be referred by the planning authority or any other prospective party to the agreement to An Bord Pleanála for determination.

**Reason:** To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan of the area.



27. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion of roads, footpaths, watermains, drains, open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion of the development.

28. The developer shall pay a financial contribution to the planning authority as a special contribution under Section 48(2)(c) of the Planning and Development Act 2000, as amended, in respect of the zebra crossings at Raheen Roundabout, which benefits the proposed development. The amount of the contribution shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála for determination. The contribution shall be paid prior to commencement of development or in such phased payments as may be agreed prior to the commencement of the development, and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the terms of payment of this financial contribution shall be agreed in writing between the planning authority and the developer.

**Reason:** It is considered reasonable that the developer should contribute towards the specific exceptional costs which are incurred by the planning authority in respect of public services, which are not covered in the Development Contribution Scheme or the Supplementary

Development Contribution Scheme and which will benefit the proposed development.

29. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

**Reason:** It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Chris McGarry

Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this ₩ \bigwidth \da

2025.