

Board Order ABP-321164-24

Planning and Development Acts 2000 to 2022

Planning Authority: Dún Laoghaire-Rathdown County Council

Planning Register Reference Number: D23A/0743

Appeal by Natasha Haugh of 20 Grange Hill, Dublin on behalf of the Grange Hill Residents Association and by Paul Dowling and Helen Bennett of 281 Harold's Grange Road, Dublin against the decision made on the 8th day of October, 2024 by Dún Laoghaire-Rathdown County Council to grant subject to conditions a permission to Deerfield Properties Limited care of Kiaran O'Malley and Company Limited of 2 Priory Office Park, Stillorgan Road, Blackrock, County Dublin in accordance with plans and particulars lodged with the said Council:

Proposed Development: Demolition of a two-storey dwelling house and outbuildings/stables and for the construction of 73 number residential units (22 number one beds, 34 number two beds and 17 number three beds) and a childcare facility in seven apartment blocks as follows:

Blocks A1 and A2 (six storeys) and Block A3 (five storeys over undercroft carpark (1,715.90 square metres) consisting of circa 6,369.8 square metres total floor area comprising 14 number one bed apartments (ranging in size from 47.8 square metres to 57.8 square metres), 33 number two bed apartments (ranging in size from 67.9 square metres to 92.4 square metres), one number two bed duplex unit (101.1 square

metres), four number three bed apartments (103.4 square metres) and five number three bed duplex units (ranging in size from 108 square metres to 120.4 square metres), childcare facility (193.7 square metres) and external play area, communal room (152 square metres) and plant rooms. Blocks B1, B2, B3 and B4 (three storeys) each consist of circa 383.3 square metres total floor area comprising four number apartments (that is, two number three bed duplex units (110.5 square metres) and two number one bed apartments (53.5 square metres) in each block on a circa 0.93 hectares site at "Deerfield House". Access is at the existing access at Harold's Grange Road authorised under register reference D11A/0191 via the phase 2 development authorised under register reference D20A/0746. Access for pedestrians and cyclists is proposed at Harold's Grange Road. The site layout includes a footpath and cycleway up to the west site boundary to provide for a potential access for pedestrians and cyclists only at Silverton (subject to agreement). The proposed development also consists of 107 number car parking spaces comprising 49 number surface car parking spaces including 14 number visitor spaces and three number disabled spaces and 58 number undercroft car parking spaces including 19 number EV charging spaces and three number disabled spaces, 180 number bicycle parking spaces and two number motorcycle parking spaces, bin stores, Solar PV panels on Blocks A1 to A3, internal roads, cycleways and foothpaths. landscaping and boundary treatment works, site services and all ancillary and associated site works, all on a 0.93 hectare site at Deerfield House, Harold's Grange Road, Dublin. The proposed development was revised by further public notices received by the planning authority on the 11th day of September, 2024.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Reasons and Considerations

Having regard to the residential zoning of the site under the Dún Laoghaire-Rathdown County Development Plan 2022-2028, national planning policy including the Sustainable Residential Development and Compact Settlement Guidelines 2024 and the Urban Development and Building Height Guidelines 2018, and the pattern of development in the area, including existing and permitted development, it is considered that, subject to compliance with the conditions set out below, the proposed development would not seriously injure the amenities of property in the vicinity, would not lead to the creation of a traffic hazard or obstruction of road users, would improve pedestrian permeability within the area, and would not be prejudicial to public health. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

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Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars received by the planning authority on the 11th day of September 2024, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. Unless otherwise agreed in writing with the planning authority, the developer shall carry out works at their own expense, to provide a minimum four metre wide shared surface along the roadside boundary of the site and a toucan crossing on Harolds Grange Road. Final drawings and details of these works shall be submitted for the written agreement of the planning authority prior to commencement of development.

Reason: In the interest of traffic, pedestrian and cyclist safety.

3. All roads and footpaths and cycleways shown to adjoining lands at 'Silverton' and the undeveloped lands to the south of 'Silverton', as well as the residential property to the east of the subject site ('Ancrum'), shall be constructed up to the boundaries to provide access to adjoining lands with no obstruction, including the erection of any structure which would otherwise constitute exempted

development under the Planning and Development Regulations 2001, as amended. These areas shall be shown in a drawing which shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

Reason: In the interest of permeability and proper planning and sustainable development.

- 4. Prior to commencement of development, the developer shall submit to the planning authority for written agreement:
 - (a) Details (plans, sections and elevations at an appropriate scale) of proposed boundary treatments including retaining walls to include height, form and finish. All blockwork walls shall be suitably capped and rendered.
 - (b) Details of the connection in the western boundary of the site to 'Silverton'.
 - (c) Details of the connection in the western boundary of the site at the south-western corner of the development to the adjoining undeveloped lands.
 - (d) Details showing the location of the 'B' blocks including wall and ramp/steps, which shall not encroach on future plans for the improvement of the public road.
 - (e) Details of the play equipment within public open space areas.

Reason: In the interests of clarity and the proper planning and sustainable development of the area, and for sustainable transport and permeability.

5. The internal road network serving the proposed development including turning bays, junctions, parking areas, footpaths, and kerbs, access road and the underground car park shall comply with the detailed construction standards of the planning authority for such works and design standards outlined in Design Manual for Urban Roads and Streets (DMURS).

Reason: In the interest of amenity and of traffic and pedestrian safety.

6. The attenuation and disposal of surface water shall comply with the requirements of the planning authority for such works and services. Prior to commencement of development, the developer shall submit details for the disposal of surface water from the site for the written agreement of the planning authority.

Reason: In the interest of public health.

7. Prior to commencement of development, the developer shall enter into a Connection Agreement with Uisce Éireann (Irish Water) to provide for a service connection to the public water supply and wastewater collection network.

Reason: In the interest of public health and to ensure adequate water/wastewater facilities.

8. (a) 165 number safe and secure bicycle parking spaces shall be provided within the site. Provision shall be made for a mix of bicycle types, including cargo bicycles, and individual lockers. Final details of the layout, design of the storage facilities and marking demarcation of these spaces shall be submitted to,

and agreed in writing with, the planning authority prior to commencement of development.

(b) Electric charging points to be provided at an accessible location for charging cycles/scooters/mobility scooters. Details in this regard shall be submitted to and agreed in writing with the planning authority prior to commencement of development.

Reason: To ensure that adequate bicycle parking provision is available to serve the proposed development, in the interest of sustainable transportation.

9. All the communal parking areas serving the residential units shall be provided with functional electric vehicle charging points. Details of how it is proposed to comply with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of sustainable transportation.

10. All service cables associated with the proposed development (such as electrical, telecommunications and communal television) shall be located underground. Ducting shall be provided by the developer to facilitate the provision of broadband infrastructure within the proposed development.

Reason: In the interests of visual and residential amenity.

11. Public lighting shall be provided in accordance with a scheme which shall be submitted to, and agreed in writing with, the planning authority prior to the commencement of development. The scheme shall include lighting along pedestrian routes through open spaces and shall take account of trees within the landscape plan drawing number 1907_PL_P_02 received by the planning authority on the 23rd day of November, 2023. Such lighting shall be provided prior to the making available for occupation of any residential unit.

Reason: In the interest of amenity and public safety.

12. Details of the materials, colours and textures of all the external finishes to the proposed development shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of visual amenity and to ensure an appropriate high standard of development.

13. The landscaping scheme shown on drawing number 1907_PL_P_02, as submitted to the planning authority on the 23rd day of November, 2023 shall be carried out within the first planting season following substantial completion of external construction works. All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from the completion of the development or until the development is taken in charge by the local authority, whichever is the sooner, shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interest of residential and visual amenity.

14. Prior to commencement of development, an arborist report shall be submitted to and agreed in writing with the planning authority outlining measures for the protection of existing trees along the boundary of the site to the M50 road which may be impacted by the development.

Reason: To facilitate the identification and protection of trees along the site boundary in the interest of visual amenity.

15. The mitigation measures contained in the submitted Ecological Impact Assessment Report, submitted to the planning authority on the 11th day of September 2024, shall be implemented.

Reason: To protect ecology and biodiversity

16. Prior to the operation/occupation of the proposed development, any noise mitigation measures specified in the submitted Planning Stage Acoustic Design Statement prepared by Amplitude Acoustics, submitted to the planning authority on the 11th of September 2024, shall be constructed and completed in accordance with the proposed scheme.

Reason: In order to protect the residential amenities of property in the vicinity.

17. A plan containing details for the management of waste (and, in particular, recyclable materials) within the development, including the provision of facilities for the storage, separation and collection of the waste and, in particular, recyclable materials for each apartment unit shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, the agreed waste facilities shall be maintained, and waste shall be managed in accordance with the agreed plan.

Reason: To provide for the appropriate management of waste and, in particular recyclable materials, in the interest of protecting the environment.

18. Site development and building works shall be carried out between the hours of 0700 to 1900 Mondays to Fridays inclusive, between 0800 to 1400 on Saturdays and not at all on Sundays and public holidays. Deviation from these times shall only be allowed in exceptional circumstances where prior written agreement has been received from the planning authority.

Reason: To safeguard the amenity of property in the vicinity.

- 19. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
 - (a) Location of the site and materials compound(s) including area(s) identified for the storage of construction refuse;

- (b) Location of areas for construction site offices and staff facilities;
- (c) Details of site security fencing and hoardings;
- (d) Details of on-site car parking facilities for site workers during the course of construction;
- (e) Details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site;
- (f) Measures to obviate queuing of construction traffic on the adjoining road network;
- (g) Measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network;
- (h) Alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works;
- (i) Provision of parking for existing properties during the construction period;
- (j) Details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels;
- (k) Containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are

fully contained. Such bunds shall be roofed to exclude rainwater:

- Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil;
- (m) Means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.
- (n) A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be available for inspection by the planning authority.

Reason: In the interest of amenities, public health and safety and environmental protection.

20. Not more than 75% of residential units shall be made available for occupation before completion of the childcare facility, unless the developer can demonstrate to the written satisfaction of the planning authority that a childcare facility is not needed (at this time).

Reason: To ensure that childcare facilities are provided in association with residential units, in the interest of residential amenity.

21. Proposals for an estate/street name, apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all estate and street signs, and apartment numbers, shall be provided in accordance with the agreed scheme. No advertisements/marketing signage relating to the name(s) of the

development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility.

22. The management and maintenance of the proposed development following its completion shall be the responsibility of a legally constituted management company, or by the local authority in the event of the development being taken in charge. Detailed proposals in this regard shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To ensure the satisfactory completion and maintenance of this development.

23. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the transfer of a percentage of the land, to be agreed with the planning authority, in accordance with the requirements of section 94(4) and section 96(2) and 96(3)(a), (Part V) of the Planning and Development Act 2000, as amended, and/or the provision of housing on lands in accordance with the requirements of section 94(4) and section 96(2) and 96(3) (b), (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate has been granted under section 97 of the Act, as amended. Where such an agreement cannot be reached between the parties, the matter in dispute (other than a matter to which section 96(7) applies) shall be referred by the planning authority or any other prospective party to the agreement, to An Bord Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the development plan for the area.

- 24. (a) Prior to the commencement of any duplex unit in the development as permitted, the applicant or any person with an interest in the land shall enter into an agreement with the planning authority (such agreement must specify the number and location of each duplex unit), pursuant to Section 47 of the Planning and Development Act 2000, that restricts all duplex units permitted, to first occupation by individual purchasers i.e. those not being a corporate entity, and/or by those eligible for the occupation of social and/or affordable housing, including cost rental housing.
 - (b) An agreement pursuant to Section 47 shall be applicable for the period of duration of the planning permission, except where after not less than two years from the date of completion of each specified duplex unit, it is demonstrated to the satisfaction of the planning authority that it has not been possible to transact each specified house or duplex unit for use by individual purchasers and/or to those eligible for the occupation of social and/or affordable housing, including cost rental housing.
 - (c) The determination of the planning authority as required in (b) shall be subject to receipt by the planning and housing authority of satisfactory documentary evidence from the applicant or any person with an interest in the land regarding the sales and marketing of the specified duplex units, in which case the planning authority shall confirm in writing to the

applicant or any person with an interest in the land that the Section 47 agreement has been terminated and that the requirement of this planning condition has been discharged in respect of each specified housing unit.

Reason: To restrict new housing development to use by persons of a particular class or description in order to ensure an adequate choice and supply of housing, including affordable housing, in the common good.

25. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion and maintenance until taken in charge by the local authority of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion or maintenance of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Bord Pleanála for determination.

Reason: To ensure the satisfactory completion and maintenance of the development until taken in charge.

26. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by or on behalf of the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer or, in default of such agreement, the matter shall be referred to An Bord Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

Liam McGree

Member of An Bord Pleanála duly authorised to authenticate the seal of the Board.

Dated this 24 day of february 2025.