

An
Coimisiún
Pleanála

Commission Order
PL-500172-CN

Planning and Development Act 2000, as amended

Planning Authority: Cavan County Council

Planning Register Reference Number: 25/60017

Appeal by Gerard and Kathleen Drumm and by Kildallan GAA against the decision made on the 10th day of October, 2025 by Cavan County Council to grant, subject to conditions, a permission to Galetch Sustainable Living Limited in accordance with plans and particulars lodged with the said Council.

Proposed Development: Development consisting of: (i) the demolition of two single storey outbuildings; (ii) the proposed development seeks to provide 46 number residential units consisting of: - 15 number two-storey houses (comprising seven number four bed units detached; eight number three-bed units detached/semi-detached); - seven number bungalow two-bed units; - 24 number own door apartments within four number two-storey blocks (Block A comprising three number one-bed units and three number two-bed units; Block B comprising two number one-bed units and two number two-bed units; Block C comprising three number one-bed units and three number two-bed units; Block D comprising four number one-bed units and four number two-bed units); (iii) connection to public sewers and mains water supply; (iv) proposed access roads from the public carriageway and all ancillary site

works necessary to facilitate the development inclusive of road/footpath revisions, boundary treatments, vehicular parking arrangements, cycle parking, SuDS drainage and landscaping.

Revisions to the development comprise of:

- (a) alterations to the configuration of the proposed access roads, including an enhanced two-way junction with Main Street and traffic calming measures; amended parking layouts, surface treatments, cycle parking and landscaping;
- (b) amended boundary treatments;
- (c) all Type F units amended from one number two bed and one number one bed unit to two number two bed units;
- (d) Block B reduced from two number Type F units to one number Type G unit comprising two number two bed units;
- (e) Unit 27 (Type D) and Unit 28 (Type C) are replaced with two number Type F units, resulting in Block A increasing from three number Type F units to five number Type F units.
- (f) With the above unit and block amendments [items (c) to (e) inclusive] the revised development now seeks to provide a total of 46 number residential units consisting of:
 - 13 number two-storey houses (comprising seven number four-bed units detached; six number three-bed units semi-detached);
 - seven number bungalow two-bed units;
 - 26 number own door apartments within four number two-storey blocks (Block A comprising 10 number two-bed units; Block B comprising two number two-bed units; Block C comprising six number two-bed units; Block D comprising eight number two-bed units; all at Preaching House Lane and Main Street, Doon, Ballyconnell, County Cavan, as amended by the revised public notice received on the 16th day of September, 2025.

Decision

GRANT permission for the above proposed development in accordance with the said plans and particulars based on the reasons and considerations under and subject to the conditions set out below.

Reasons and Considerations

The Commission made its decision consistent with:

- the Climate Action and Low Carbon Development Act 2015, as amended; and
- the Climate Action Plan 2024 and Climate Action Plan 2025.

Having regard to

- (a) the location of the site within the centre of Ballyconnell, County Cavan, and
- (b) the zoning objectives that apply to these lands and which allow for residential development of the nature proposed under the Cavan County Development Plan 2022 – 2028,

it is considered that the proposed development, subject to compliance with the conditions set out below, would provide of an acceptable quantum and mix of development at this location which would be served by an appropriate level of social and community infrastructure; would provide for an acceptable form of residential amenity for future occupants; would not seriously injure the residential amenities of property in the vicinity or the visual amenities of the area; would be acceptable in terms of built heritage impacts, urban design, height and scale of development; would be acceptable in terms of traffic safety and convenience; would not be at risk of flooding or increase the risk of

flooding to other lands; would not result in any unacceptable ecological or biodiversity impacts; and would be capable of being adequately served by wastewater, surface water, and water supply networks. The proposed development would, therefore, be in accordance with the proper planning and sustainable development of the area.

The proposed development would contravene Section 13.4 of the Cavan County Development Plan 2022 – 2028 which indicates that the density for 'Residential Development' for 'Medium Towns' such as Ballyconnell shall be:

- Density in town/ Village Core – 20-25; proposed density here is 49.7 dph
- Density in Proposed Low Density Residential – 8-10; proposed density here on these lands is 18.5 dph.

A footnote states, 'Density ranges are targets and should not be read as maxima'. In addition, Table 2.8.1 – 'Fact Table' of the Cavan County Development Plan recommends a density of 12–16 dph for Ballyconnell.

The proposed development of 46 units on 1.6 hectares exceeds the sated density.

The Commission considered that the footnote is clear, that the density range is not to be interpreted as a limit and, therefore, the appropriateness of the design and layout has to be considered in the wider context of the provisions of the Development Plan and not just density. In this case the Commission considered that the proposed development would be in accordance with the core strategy that identifies Ballyconnell as a Medium Growth town with potential for residential development, would be in accordance with the settlement strategy that encourages the growth of towns and villages, and would be in accordance with Development Plan objectives including; BC02, housing mix and unit size, B06, redevelopment of underutilized lands, and that the layout, which proposes the higher density housing closer to the town core,

would be in accordance with the graduation of density as provided for in the different land use zones. The Commission considered that the proposed development would be in accordance with the provisions of the Development Plan in so far as they relate to this site and that while the density ranges are contravened, this is not material when considered in the context of the wider provisions of the Plan.

Conditions

1. The development shall be carried out and completed in accordance with the plans and particulars lodged with the application, as amended by the further plans and particulars received by the planning authority on the 16th day of September 2025, except as may otherwise be required in order to comply with the following conditions. Where such conditions require details to be agreed with the planning authority, the developer shall agree such details in writing with the planning authority prior to commencement of development and the development shall be carried out and completed in accordance with the agreed particulars.

Reason: In the interest of clarity.

2. The development authorises 46 number dwellings only. Each residential unit shall be occupied as a single residential unit only and shall not be used, sold, let or otherwise transferred or conveyed, save as part of the dwelling.

Reason: In the interests of clarity and residential amenity.

3. The proposed development shall be amended as follows:
- (a) the boundary between the subject site and the Kildallan GAA lands which adjoin the site shall consist of a boundary wall of two metres in height suitably capped and rendered. In the absence of agreement about this boundary, the wall shall be constructed on the developer's side of the site boundary,
 - (b) the developer shall provide revised drawings demonstrating that units 17E, 20E, 21/22F, 29/30F, 33/34F, 37/38F, 39/40F, 45/46F and 07A include a dual frontage design allowing for passive surveillance to the front/side of these units.

Revised drawings showing compliance with these requirements shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interests of visual and residential amenity.

4. Details of the materials, colours and textures of all the external finishes to the proposed dwellings, apartments, duplexes, and structures shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: In the interest of visual amenity and to ensure an appropriate high standard of development.

5. Proposals for an estate/street name, house/apartment numbering scheme and associated signage shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. Thereafter, all estate and street signs, and house/apartment numbers, shall be provided in accordance with the agreed scheme. The proposed name(s) shall be based on local historical or topographical features, or other alternatives acceptable to the planning authority. No advertisements/marketing signage relating to the name(s) of the development shall be erected until the developer has obtained the planning authority's written agreement to the proposed name(s).

Reason: In the interest of urban legibility and to ensure the use of locally appropriate placenames for new residential areas.

6. The internal road network serving the proposed development including turning bays, junctions, parking areas, footpaths and kerbs shall be in accordance with the detailed construction standards of the planning authority for such works and design standards outlined in the Design Manual for Urban Roads and Streets (DMURS) issued by the Department of Transport, Tourism and Sport and the Department of the Environment, Community and Local Government in March 2019, as amended.

Reason: In the interest of traffic safety.

7. (a) A minimum of 10% of all car parking spaces shall be provided with functioning EV charging stations/points, and ducting shall be provided for all remaining car parking spaces. Where proposals relating to the installation of EV ducting and charging stations/points have not been submitted with the application, in accordance with the above noted requirements, such proposals shall be submitted to, and agreed in writing with, the planning authority prior to the occupation of the development.
- (b) Revised plans shall be submitted for the written agreement of the planning authority demonstrating the revision of one of the EV Charging Point parking spaces such that it is fully accessible and allows for EV Charging.

Reason: To provide for and/or future proof the development such as would facilitate the use of Electric Vehicles and allow for accessible charging on site.

8. Drainage arrangements, including the attenuation and disposal of surface water, shall comply with the requirements of the planning authority for such works and services.

Reason: In the interests of public health and surface water management.

9. Prior to the commencement of development, the developer shall enter into Connection Agreement(s) with Uisce Éireann (Irish Water) to provide for service connection(s) to the public water supply and wastewater collection network.

Reason: In the interest of public health and to ensure adequate water/wastewater facilities.

10. Public lighting shall be provided in accordance with a scheme which shall be submitted to, and agreed in writing with, the planning authority prior to the commencement of development. The scheme shall include lighting along pedestrian routes through open spaces and shall take account of trees within the site. Such lighting shall be provided prior to the making available for occupation of any residential unit.

Reason: In the interests of amenity and public safety.

11. All service cables associated with the proposed development (such as electrical, telecommunications and communal television) shall be located underground. Ducting shall be provided by the developer to facilitate the provision of broadband infrastructure within the proposed development. All existing overground cables shall be relocated underground as part of the site development works.

Reason: In the interests of visual and residential amenity.

12. The site shall be landscaped in accordance with a comprehensive scheme of landscaping, details of which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. All planting shall be adequately protected from damage until established. Any plants which die, are removed or become seriously damaged or diseased, within a period of five years from the completion of the development or until the development is taken in charge by the local authority, whichever is the sooner, shall be replaced within the next planting season with others of similar size and species, unless otherwise agreed in writing with the planning authority.

Reason: In the interests of residential and visual amenity.

13. The area shown as public open space on the lodged plans shall be reserved for such use. The public open space shall be completed and fully landscaped before any of the dwellings are made available for occupation and shall be maintained as public open space by the developer.

Reason: In the interest of the amenities of the occupants of the proposed housing

14. The management and maintenance of the proposed development following its completion, shall be the responsibility of a legally constituted management company. A management scheme providing adequate measures for the future maintenance of public open spaces, roads and communal areas shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development.

Reason: To provide for the satisfactory future maintenance of this development in the interest of residential amenity.

15. (a) All ground works associated with the proposed development shall be monitored under licence by a suitably qualified archaeologist.
- (b) Should archaeological material be found during the course of works, the work on the site shall be stopped pending a decision as to how best to deal with the archaeology. The developer shall be prepared to be advised by National Monuments Service of the Department of Housing, Local Government and Heritage with regard to any necessary mitigating action (for example, preservation in situ, or excavation) and should facilitate the archaeologist in recording any material found.
- (c) The planning authority and the Monuments Service of this Department of Housing, Local Government and Heritage shall be furnished with a report describing the results of the monitoring.

Reason: To ensure the continued preservation (either in situ or by record) of places sites, features or other objects of archaeological interest.

16. Prior to the commencement of development, the developer or any agent acting on its behalf, shall prepare a Resource Waste Management Plan (RWMP), as set out in the EPA's Best Practice Guidelines for the Preparation of Resource and Waste Management Plans for Construction and Demolition Projects (2021) including demonstration of proposals to adhere to best practice and protocols. The RWMP shall include specific proposals as to how the RWMP will be measured and monitored for effectiveness; these details shall be placed on the file and retained as part of the public record. The RWMP must be submitted to the planning authority for written agreement prior to the commencement of development. All records (including for waste and all resources) pursuant to the agreed RWMP shall be made available for inspection at the site office at all times.

Reason: In the interests of proper planning and sustainable development.

17. Site development and building works shall be carried out only between the hours of 0700 and 1800 from Mondays to Fridays inclusive, between 0800 and 1400 hours on Saturdays and not at all on Sundays and public holidays. Deviation from these times will only be allowed in exceptional circumstances where prior written approval has been received from the planning authority.

Reason: In order to safeguard the residential amenities of properties in the vicinity.

18. The construction of the development shall be managed in accordance with a Construction Management Plan, which shall be submitted to, and agreed in writing with, the planning authority prior to commencement of development. This plan shall provide details of intended construction practice for the development, including:
- (a) Location of the site and materials compound(s) including area(s) identified for the storage of construction refuse;
 - (b) Location of areas for construction site offices and staff facilities;
 - (c) Details of site security fencing and hoardings;
 - (d) Details of on-site car parking facilities for site workers during the course of construction;
 - (e) Details of the timing and routing of construction traffic to and from the construction site and associated directional signage, to include proposals to facilitate the delivery of abnormal loads to the site;
 - (f) Measures to obviate queuing of construction traffic on the adjoining road network;
 - (g) Measures to prevent the spillage or deposit of clay, rubble or other debris on the public road network;
 - (h) Alternative arrangements to be put in place for pedestrians and vehicles in the case of the closure of any public road or footpath during the course of site development works;
 - (i) Details of appropriate mitigation measures for noise, dust and vibration, and monitoring of such levels;

- (j) Containment of all construction-related fuel and oil within specially constructed bunds to ensure that fuel spillages are fully contained. Such bunds shall be roofed to exclude rainwater;
- (k) Off-site disposal of construction/demolition waste and details of how it is proposed to manage excavated soil;
- (l) Means to ensure that surface water run-off is controlled such that no silt or other pollutants enter local surface water sewers or drains.

A record of daily checks that the works are being undertaken in accordance with the Construction Management Plan shall be kept for inspection by the planning authority.

Reason: In the interests of amenities, public health and safety.

19. Prior to commencement of development, the applicant or other person with an interest in the land to which the application relates shall enter into an agreement in writing with the planning authority in relation to the transfer of a percentage of the land, to be agreed with the planning authority, in accordance with the requirements of section 94(4) and section 96(2) and 96(3)(a), (Part V) of the Planning and Development Act 2000, as amended, and/or the provision of housing on lands in accordance with the requirements of section 94(4) and section 96(2) and 96(3)(b), (Part V) of the Planning and Development Act 2000, as amended, unless an exemption certificate has been granted under section 97 of the Act, as amended. Where such an agreement cannot be reached between the parties, the matter in dispute (other than a matter to which section 96(7) applies) shall be referred by the planning authority or any other prospective party to the agreement, to An Coimisiún Pleanála for determination.

Reason: To comply with the requirements of Part V of the Planning and Development Act 2000, as amended, and of the housing strategy in the Development Plan for the area.

20. (a) Prior to the commencement of development, as permitted, the applicant or any person with an interest in the land shall enter into an agreement with the planning authority (such agreement must specify the number and location of each housing unit) pursuant to Section 47 of the Planning and Development Act 2000, that restricts all residential units permitted to first occupation by individual purchasers, that is, those not being a corporate entity and/or by those eligible for the occupation of social and/or affordable housing, including cost rental housing.
- (b) An agreement pursuant to Section 47 shall be applicable for the period of duration of the planning permission, except where after not less than two years from the date of completion of each housing unit, it is demonstrated to the satisfaction of the planning authority that it has not been possible to transact each of the residential units for use by individual purchasers and/or to those eligible for the occupation of social and/or affordable housing including cost rental housing.
- (c) The determination of the planning authority as required in (b) be subject to receipt by the planning and housing authority of satisfactory documentary evidence from the applicant or any person with an interest in the land regarding the sales and marketing of the verified residential units, in which case the planning authority shall confirm in writing to the developer or any person with an interest in the land, that the Section 47 agreement has been terminated and that the requirement of this planning condition has been discharged in respect of each housing unit.

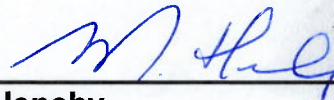
Reason: To restrict new housing development to use by persons of a particular class description in order to ensure an adequate choice of housing, including affordable housing, in the common good.

21. The developer shall pay to the planning authority a financial contribution in respect of public infrastructure and facilities benefiting development in the area of the planning authority that is provided or intended to be provided by, or on behalf of, the authority in accordance with the terms of the Development Contribution Scheme made under section 48 of the Planning and Development Act 2000, as amended. The contribution shall be paid prior to commencement of development or in such phased payments as the planning authority may facilitate and shall be subject to any applicable indexation provisions of the Scheme at the time of payment. Details of the application of the terms of the Scheme shall be agreed between the planning authority and the developer, or, in default of such agreement, the matter shall be referred to An Coimisiún Pleanála to determine the proper application of the terms of the Scheme.

Reason: It is a requirement of the Planning and Development Act 2000, as amended, that a condition requiring a contribution in accordance with the Development Contribution Scheme made under section 48 of the Act be applied to the permission.

22. Prior to commencement of development, the developer shall lodge with the planning authority a cash deposit, a bond of an insurance company, or other security to secure the provision and satisfactory completion and maintenance until taken in charge by the local authority of roads, footpaths, watermains, drains, public open space and other services required in connection with the development, coupled with an agreement empowering the local authority to apply such security or part thereof to the satisfactory completion or maintenance of any part of the development. The form and amount of the security shall be as agreed between the planning authority and the developer or, in default of agreement, shall be referred to An Coimisiún Pleanála for determination.

Reason: To ensure the satisfactory completion and maintenance of the development until taken in charge.



Mary Henchy

Planning Commissioner of An Coimisiún

**Pleanála duly authorised to authenticate
the seal of the Commission.**

Dated this *12th* day of *March* 2026

