

Inspector's Report ABP-317969-23

Nature of Application	Application for consent for compulsory acquisition of a derelict site in accordance with Section 14 of the Derelict Sites Act 1990, as amended
Location	No. 4 Oliver Plunkett Street, 'Kitty Crowley's Bar' Bandon, Co. Cork
Local Authority	Cork County Council
Notice Party	Mary Tyner Dr. Michael Grimes (Grimes and Company)
Date of Site Inspection	3 rd May 2024
Inspector	Ian Campbell

1.0 Introduction

1.1. This case relates to a request by Cork County Council (CCC) for the consent of An Bord Pleanála to the compulsory acquisition of the subject site at No. 4, Oliver Plunkett Street, 'Kitty Crowley's Bar' Bandon, Co. Cork, in accordance with the provisions of the Derelict Sites Act, 1990, as amended.

2.0 Site Location and Description

- 2.1. The property which is the subject of this proposed compulsory acquisition (referred to hereafter as the 'subject property') is located on the northern side of Oliver Plunkett Street in the centre of Bandon. The subject property is vacant, three storey, midterrace building which previously accommodated a public house. The property includes lands to the rear extending northwards towards Glasslyn Road and with frontage to Brady's Lane.
- 2.2. The subject property is not a Protected Structure and is not listed on the National Inventory of Architectural Heritage.
- 2.3. Adjoining properties, with the exception of the properties to the immediate west, appear to be occupied and are in reasonable condition.
- 2.4. On the date of my site inspection the property was secure. The ground floor window ope was boarded up. There was a 'for sale' sign attached to the property.
- 2.5. The front façade of the building is in a poor state of repair and is in need of painting. The red brick at ground level is dirty and stained. The front door is dirty and in need of repainting/replacement. The fan light above the front door is boarded up. The ground floor window is also boarded up and there is loose wiring on the front façade of the building. The downpipe is missing and guttering is missing, or where it exists is damaged. Upper floor windows and cills are in need of repainting. Vegetation is growing from the guttering and the chimney and weeds are evident along the front of the building.

3.0 Application for Consent for Acquisition

3.1. Cork County Council (CCC) has applied to the Board for consent to compulsorily acquire the site under section 14/16 of the Derelict Sites Act, 1990, as amended. I note that this application is subsequent to the serving of notices under Section 8(2), (i.e. advising of the Local Authority's intention to enter the site on the register of derelict sites) on the 30th of November 2022, and under Section 8(7) (i.e. advising of the Local Authority's decision to enter the site on the register of derelict sites) on the 30th of November 2022, and under Section 8(7) (i.e. advising of the Local Authority's decision to enter the site on the register of derelict sites) on the 30th of November 2022.

4.0 **Application and Objection**

4.1. Notice of Intention to Acquire

- 4.1.1. Notice of CCC's intention to acquire the site compulsorily was served on the owners/occupiers of the property on the 3rd July 2023, and was published in the Irish Examiner newspaper on the 7th July 2023. The site was described as follows in the notices:
 - Mid-terrace, three storey, former public house at No. 4 Oliver Plunkett Street, Bandon, County Cork.

The said derelict site is more particularly shown outlined in red on map bearing reference BK-23-005-S15-03 in the Derelict Sites Register established and maintained by Cork County Council under Section 8 of the Derelict Sites Act 1990.

4.1.2. I consider that the notices were in accordance with the requirements of section 15(1)(a) and (b) of the Derelict Sites Act 1990, as amended.

4.2. **Objection to Acquisition**

- 4.2.1. 2 no. objections were submitted to CCC in respect of the proposed acquisition of the property and can be summarised as follows;
- 4.2.2. Mary Tyner dated the 25th July 2023 and received by CCC on the 27th July 2023 -
 - Notes that the property is not owned by Mary Tyner but is owned by the Estate of Mary Tyner's late father, Cornelius Gerald O' Donovan. Mary Tyner notes

that she is one of three executors in the estate following a grant of probate in 2007.

- Notes that there is conflict in the estate, that the property is not yet vested in the beneficiaries of Cornelius Gerald O' Donovan's will. There is also a dispute with a bank in relation to a debt.
- Notes that she objects to the compulsory purchase of the property.
- Notes that the site is large, has significant development potential and the parties concerned would be amenable to the Council acquiring the property by agreement.
- 4.2.3. Dr. Michael Grimes (Grimes and Company) dated the 17th July 2023 and received by CCC on the 27th July 2023 -
 - Notes that the site is on the Derelict Sites Register.
 - Notes that clients of Grimes and Company, Ecuador Investments Limited, lent money to the owners of the property by way of mortgage, with the property as security, and the borrowers defaulted on their payments. Ecuador Investments Limited, in pursuance of the mortgage agreement, have realised their security and have taken possession of the property.
 - Ecuador Investments Limited propose to remove the dereliction and contend that there is no need for the site to remain on the Derelict Sites Register.
 - Notes that the property is being renovated immediately, and as there are no external change proposed planning permission is not required.
 - Notes that the property is for sale and that the new owners will then take over the renovation.
 - Refers to Section 16 of the Derelict Sites Act 1990 which states:

16.—(1) Any of the persons upon whom notices of the proposed compulsory acquisition of a derelict site have been served may, within the time and in the manner specified in the notices, submit to the Local Authority an objection to the proposed compulsory acquisition referred to in the notice.

2 An objection to the proposed compulsory acquisition of any derelict site may be withdrawn by the person who made it, by notice in writing sent to the Local Authority.

3 Where in relation to the proposed compulsory acquisition of any derelict site by a Local Authority an objection is made to the Local Authority in accordance with subsection (1) and is not withdrawn, the derelict site shall not be acquired compulsorily by the Local Authority without the consent of the Minister.

- This letter is a formal objection under the said section.
- Acknowledges the scale of the works but is committed to addressing the issue.

4.3. Local Authority's Application for Consent

- 4.3.1. The Local Authority requests the consent of the Board to the compulsory acquisition of the derelict site. The application for consent was submitted on 7th September 2023 and was accompanied by the following:
 - Local Authority Compulsory Acquisition Report which sets out the Local Authority's strategic approach to derelict sites in the county, a description of the site, the background to the case and the details of the objection.
 - Photographs of subject property.
 - Derelict site location map.
 - Copy of the notices served on the owners/occupiers of the site (dated 3rd of July 2023).
 - Copy of the newspaper notice (dated 7th of July 2023).
 - Copy of objections made by Dr. Michael Grimes (Grimes & Company) dated 17th July 2023 and submitted to the Local Authority on the 27th July 2023 and Mary Tyner dated 25th July 2023 and submitted to the Local Authority on the 27th July 2023 (and acknowledged responses from CCC).
- 4.3.2. The **Derelict Site Report** can be summarised as follows:

- Cork County Council have established a specialised 'Property Activation and Regeneration Unit' to take an area-based collaborative approach to addressing vacancy and dereliction in the towns and villages in the County. The team focuses on bringing derelict and vacant sites back into use for residential, economic, community and leisure purposes. They seek to work proactively with property owners, with timely actions and improvement of sites through positive engagement. It is stated that the powers under the Derelict Sites Act, 1990 are used only where necessary, where all reasonable alternatives have been exhausted.
- Matters that are taken into account include,
 - planning history and outstanding planning permissions,
 - evidence of efforts to address vacancy and dereliction,
 - security, safety to the public and condition of the site,
 - the conservation value of the building and requirement for remedial restoration works, and
 - the feasibility of various actions to make good the site and find viable uses for the site.
- The significant history of dereliction has resulted in CCC concluding that the only feasible action to resolve the dereliction on this site is to compulsory acquire it.
- The subject property is derelict and vacant. The adjoining building to the west No.3 Oliver Plunkett Street is also derelict. Cork County Council have also served a Section 15 Notice on that property and it also has been objected to by the same parties as this property and is being referred for decision to An Bord Pleanála concurrently with this property.
- The subject property consists of a former public house with rear yard on an overall site of approx. 0.0722 hectares. The property comprises a mid-terraced three storey former public house of masonry construction with rendered and painted façade incorporating timber-frame sash windows beneath a pitched slated roof. There is a two-storey extension to the rear. The weather-proof wrapping on the gable wall has deteriorated, exposing it to the elements. The

property includes a sizeable garden site to the rear extending to approx. 0.06 ha. (0.165 acres) and fronting onto both Brady's Lane and Glasslyn Road. A small lean-to shed adjoins the Glasslyn Road. A mix of high boundary walls surround the site and access is provided onto both frontages.

• The site is deemed to be derelict by definition under section 3 of the Derelict Sites Act, 1990 (as amended), for the following reasons:

The existence on the lands of structures which are in a ruinous, derelict and dangerous condition, and;

The neglected unsightly or objectionable condition of the land or any structures on the land in question.

- The structure is in very poor condition. The front elevation has missing/broken rainwater goods, the window is boarded up and the façade is dirty with peeling paint. There is vegetation growing from the chimneys and gutters. To the rear, the roof has loose and missing slates, the rainwater goods are overgrown with vegetation. The two-storey rear extension has rotten windows, the facia and soffits are in poor condition and the walls are dirty with peeling paint. The rear yard has a number of ruinous outbuildings and is overgrown and unsightly.
- This site is located in an Architectural Conservation Area.
- The title to this property is not registered on the Land Direct System of the Property Registration Authority of Ireland. No. 4 Oliver Plunkett Street is reputedly in the ownership of the O'Donovan/Tyner family. The following have confirmed their ownership of the property to Cork County Council:
 - Mary Tyner, Shippool, Kinsale, Co. Cork (has confirmed that the property is owned by the Estate of her late father, Cornelius Gerald O' Donovan. Mary Tyner is one of three executors in the estate following a grant of probate in 2007. It is noted that there is conflict in the estate, that the property is not yet vested in the beneficiaries of Cornelius Gerald O' Donovan's will. Mary Tyner acts on behalf of the estate in objecting to the proposed compulsory acquisition.
 - An objection to the Section 15 Notice was submitted by Grimes and Company in which it is stated that clients of Grimes and Company

had taken over the property, that it was being renovated and will no longer be derelict. No details of who the owners are, or evidence of ownership was provided. Grimes and Company do not represent the known ownership interests of Mary Tyner and Cornelius O' Donovan.

- Regarding the history of the Derelict Site Case -
 - <u>December 2018</u> No. 4 Oliver Plunkett Street noted as being vacant and in a derelict condition.
 - <u>25th October 2022</u> following the partial collapse of adjoining property, No. 2 and 3 Oliver Plunkett Street the property was inspected but was found not be in imminent danger of collapse. Given the condition of the property CCC decided to proceed under the Derelict Sites Act
 - <u>11th November 2022</u> the property was identified as a Derelict Site under Section 3 of the Derelict Sites Act, 1990 (as amended).
 - <u>30th November 2022</u> and <u>30th December 2022</u> Section 8(2)¹ and
 Section 8 (7)² Notices were issued on;
 - Mary Tyner, Shippool, Kinsale, Co. Cork.
 - Cornelius O'Donovan, Ballinadee Co. Cork c/o of Mary Tyner listed above.

CCC engagements with each of these parties is summarised as follows;

Mary Tyner and Corneilius O' Donovan-

 <u>17th October 2022</u> - CCC contacted Mary Tyner by telephone and requested access to properties she had an ownership interest in at No.3 and No.4 Oliver Plunkett Street so that they could be surveyed

¹ Notice of intention to enter land in Derelict Sites Register.

² Notice of Entry of Land in Derelict Sites Register.

and checked to see if they were in danger of collapse. Mary Tyner confirmed her family owned the properties and that No. 4 was jointly owned by her and her siblings.

- <u>25th October 2022</u> Mary Tyner met with CCC onsite to facilitate access for surveys. Ownership of No. 4 was acknowledged but it was stated that there were no plans to redevelop or renovate the site to remove dereliction in the immediate future as major works were required which could not be undertaken.
- <u>29th November 2022</u> CCC phoned Mary Tyner and informed her that survey results did not show any immediate danger of the buildings collapsing but that they were derelict and that Notices to that effect were being served. Mary Tyner confirmed that no other persons, including Grimes and Company, were acting on their behalf in relation to No. 4 Oliver Plunkett Street.
- <u>30th November 2022</u> Section 8(2) Notice served by CCC on Mary Tyner and Cornelius O' Donovan. No response was submitted from Mary Tyner and Cornelius O' Donovan in relation to this notice.
- <u>30th December 2022</u> Section 8(7) Notice served by CCC on Mary Tyner and Cornelius O' Donovan. No response was submitted from Mary Tyner and Cornelius O' Donovan in relation to this notice.
- <u>10th July 2023</u> Following serving of the Section 15 Notice CCC spoke by phone to Mary Tyner where she acknowledged receipt of the Section 15 Notice. Mary Tyner stated the family were considering their options with regard to either selling the property or renovating it but noted that there was a family dispute ongoing in relation to the properties and that they were not likely to agree a way forward. CCC explained the compulsory acquisition process and advised that CCC intended to proceed with the Section 15 Notice and compulsorily acquire the site as the owners could not provide any assurances that dereliction would be removed. CCC also provided the family with an independent valuation of No. 4 Oliver Plunkett Street.

 <u>25th July 2023</u> - Mary Tyner submitted an objection to the Section 15 Notice.

Dr. Michael Grimes (Grimes and Company) -

- <u>27th July 2023</u> Objection from Grimes and Company to Section 15 Notice (see below).
- The timeline for the serving of notices under the Derelict Sites Act, 1990 by CCC is set out as follows;
 - Section 8(2) Notice of intention to enter land in Derelict Sites Register: 30th November 2022.
 - Section 8(7) Notice of Entry of Land in Derelict Sites Register: 30th
 December 2022.
 - Section 15(1)a Notice of Intention to Acquire Derelict Site Compulsorily: 3rd July 2023.
- An objection (dated 17th July 2023) to the Section 15 Notice was submitted on the 27th July 2023 by Grimes and Company. Grimes and Company are not known by CCC to have any legal interest in the title of this property however the letter of objection states they act on behalf of Ecuador Investments who held the property as security for a loan and they have now taken possession of the property. The objection states that Ecuador investments propose to remove the dereliction and are immediately starting to redevelop the site and that it is now for sale. CCC have confirmed with Mary Tyner that no one is acting on their behalf. CCC note that as of the 5th of September 2023 no development works were evident, and that no evidence of ownership of the property/or names of the owners whom it is claimed to represent have been provided. CCC also note the same letter of objection submitted by Grimes and Company on three other buildings in Bandon where derelict sites notices were issued in July 2023.
- An objection (dated 25th July 2023) to the Section 15 Notice was submitted on the 27th July 2023 by Mary Tyner. The objection notes that Mary Tyner is one

of three executors of her father's will, along with her two siblings, and that the property remains registered to her deceased father, and that probate was granted in 2007. It is noted that there is conflict in the estate, that the property is not yet vested in the beneficiaries of her father's will. The objection notes that there is disagreement between the estate and a bank regarding outstanding debt. CCC note that the letter does not set out a grounds for objection but notes that the site is valuable and that she is willing to sell it to CCC. CCC wrote to Mary Tyner stating that it would enter negotiations in relation to potential purchase by agreement of No.4 Oliver Plunkett Street from her if she could provide details of the full title to the property within 2 months however no response was been received to that letter. CCC also stated that given the extensive history on the site and failure of the owners to agree to either sell or develop the property since probate was granted in 2007 that CCC would proceed with the proposed compulsory acquisition process during any negotiations with regard to a purchase by agreement and subject to providing a reasonable valuation in line with CCC's independent valuation report.

 CCC contend that the inaction of property owners and failure in their duties under the Derelict Sites Act, 1990 (as amended), jeopardises the future use of properties in the area due to their continued neglected and derelict state and that the property continues to deteriorate and attract negative attention in a key area of Bandon Town. CCC note that the only option is to compulsorily acquire the property.

4.4. **Objector's Submission**

4.4.1. 3 no. submissions were made to the Board in response to the application for compulsory acquisition and are summariesd as follows –

Dr. Michael Grimes (Grimes & Company) – 2 no. submissions:

The <u>first</u> submission (dated 6th September 2023 and received by the Board on the 11th September 2023) objects to the compulsory acquisition of the property, requests that the Board hold an oral hearing, and states that the site is owned by a company in the

ownership of Grimes and Company, that the site is to be restored and enquires if the Council have any objection, and what conditions, if any, they wish to put on its restoration. The <u>second</u> submission (dated 26th September 2023 and received by the Board on the 27th September 2023) requests that the Board hold an oral hearing.

4.4.2. Mary Tyner

The submission (dated 18th September 2023 and received by the Board on the 20th September 2023) notes that she is engaging an engineer to explain why each property should not be compulsory acquired by the Council; that the submission from Dr. Michael Grimes is fictitious and that there are no other owners of the 2 properties other than Mary Tyner, and her family members and the Estate of our father Cornelious O' Donovan. The submission notes that there is also no existing solicitor, accountant or engineering firm in Cork called 'Grimes and Co'. nor is there an existing company in the name of "Ecuador Investments" registered in Ireland.

5.0 **Planning History**

5.1. Subject Property

There is no planning history relevant to the subject property.

6.0 Policy Context

6.1. Cork County Development Plan 2022-2028

- 6.1.1. The subject property is zoned 'Town Centre/Neighbourhood Centre' in the Cork County Development Plan 2022-2028.
- 6.1.2. The subject property is located within an Architectural Conservation Area (Irish Town Conservation Area) in the Cork County Development Plan 2022-2028.
- 6.1.3. In relation to brownfield land and regeneration Paragraph 4.9.13, Volume 1 of the Cork County Development Plan 2022-2028 notes that 'the Council will use various mechanisms to resolve issues of title including Compulsory Purchase Orders to

resolve long standing vacancy/ dereliction, however, it must be recognised that such powers are less efficient to progressing redevelopments than on a willing partnership basis'. Paragraph 4.11.4 also notes that land activation measures including the use of statutory powers will be used to address vacancy and dereliction.

- 6.1.4. Regarding vacancy Objective PL 3-2 'Encouraging Sustainable and Resilient Places' provides that as part of the Council's commitment to deliver compact growth and resilient places, the Plan supports addressing vacancy within the existing building stock.
- 6.1.5. In respect of Architectural Conservation areas Objective HE 16-18 'Architectural Conservation Areas' states 'conserve and enhance the special character of the Architectural Conservation Areas included in this Plan. The special character of an area includes its traditional building stock, material finishes, spaces, streetscape, shopfronts, landscape and setting...'.

6.2. **Derelict Sites Act 1990 (as amended)**

- 6.2.1. The Derelict Sites Act 1990, as amended, makes provisions to prevent land being or becoming a derelict site. Amongst other things, it enables Local Authorities to require landowners or occupiers to take measures on derelict sites and, in certain circumstances, to acquire derelict sites compulsorily.
- 6.2.2. <u>Section 3</u> of the Act defines 'derelict site' as:

"Any land...which detracts, or is likely to detract, to a material degree from the amenity, character or appearance of land in the neighbourhood of the land in question because of—

(a) the existence on the land in question of structures which are in a ruinous, derelict or dangerous condition, or

(b) the neglected, unsightly or objectionable condition of the land or any structures on the land in question, or

(c) the presence, deposit or collection on the land in question of any litter, rubbish, debris or waste, except where the presence, deposit or collection of

such litter, rubbish, debris or waste results from the exercise of a right conferred by or under statute or by common law."

- 6.2.3. <u>Section 8</u> of the Act requires Local Authorities to establish a register of derelict sites in their functional area and to serve notices on occupiers/owners of their intention to do so.
- 6.2.4. <u>Section 9</u> of the Act places a duty on every owner and occupier of land, to take all reasonable steps to ensure that the land does not become or does not continue to be a derelict site.
- 6.2.5. <u>Section 10</u> of the Act places a similar duty on Local Authorities to take all reasonable steps, including the exercise of any appropriate statutory powers, to ensure that any land in their functional area does not become or continue to be a derelict site.
- 6.2.6. <u>Section 11</u> of the Act enables Local Authorities to serve a notice on an owner or occupier of land, requiring them to take specified measures to prevent land becoming or continuing to be a derelict site.
- 6.2.7. <u>Section 14</u> of the Act provides that a Local Authority may acquire by agreement or compulsorily any derelict site situated in their functional area.
- 6.2.8. <u>Section 15</u> of the Act sets out arrangements for giving notice, if the Local Authority intend to acquire a derelict site compulsorily.
- 6.2.9. <u>Section 16</u> of the Act sets out arrangements if the owner/occupier wish to object to the acquisition. Specifically, section 16, as amended, provides that where an objection is made, the derelict site shall not be acquired compulsorily by the Local Authority without the consent of the Board.

7.0 Assessment

7.1. Request for Oral Hearing

7.1.1. The objector, Dr. Michael Grimes (Grimes and Company) has requested that the Board convene an Oral Hearing in relation to CCC's application to the Board for consent to compulsorily acquire the site under section 14/16 of the Derelict Sites Act, 1990, as amended. I have considered this request and on the basis of the information contained on the file I am satisfied that the information is sufficient to facilitate an

assessment of the application and the preparation of a recommendation to the Board, and I do not consider that an Oral Hearing is required in this instance.

7.2. <u>Site Inspection</u>

- 7.2.1. Internal access to the property was not possible on the date of my site inspection and I carried out my site inspection from the public road (Oliver Plunkett Street, Brady's Lane and Glasslyn Road). The subject property is located in the centre of Bandon. Neighbouring properties, with the exception of the adjoining properties to the west, appear to be well maintained and are in good condition. The area has an attractive appearance.
- 7.2.2. The property has a neglected, unsightly and objectionable appearance from the public road and surrounding area. The front façade of the building is in a poor state of repair. The front door is dirty and in need of repainting/replacement. The fan light above the front door is boarded up. The ground floor window is also boarded up and there is loose wiring on the front façade of the building. The downpipe and guttering are missing, or where they exists are damaged. Upper floor windows and cills are in need of repainting. Vegetation is growing from the guttering and the chimney and weeds are evident along the front of the building. The subject property detracts significantly from the character and appearance of the street.

7.3. Category of Dereliction

- 7.3.1. Based on the condition of the subject property which I observed during my site inspection I consider that the site falls within category (b) of Section 3 of the Derelict Sites Act, 1990, due to the land and structure being in a neglected, unsightly and objectionable condition. I particularly note subject property is located at a prominent location in the centre of Bandon, within an Architectural Conservation Area and alongside buildings which are for the most part attractive and well maintained.
- 7.3.2. Regarding category (a) of Section 3 of the Derelict Sites Act, 1990, which relates to structures which are in a ruinous, derelict or dangerous condition, having inspected the site I do not consider that the structure is likely to be in a dangerous condition, nor do I consider that the building could be considered ruinous. Whilst I note the condition

of the adjoining property, No. 3 Oliver Plunkett Street, I note that No. 4 itself is structurally intact.

- 7.3.3. Whilst I observed that there was some debris to the front of the property there was no evidence of a significant presence of litter, debris, rubbish or waste within the areas which I observed during my site inspection. I consider therefore that the site does not fall within category (c) of Section 3 of the Act.
- 7.3.4. In conclusion, I consider that the property demonstrably detracts from the amenity, character and appearance of land in the vicinity of the site, which in my view, renders it derelict under Section 3 of the Act.

7.4. Action of the Local Authority

- 7.4.1. From reviewing the documentation on the file I note that dereliction has been an issue at the subject property dating back to 2018. The owners of the property were notified by CCC that the property was considered derelict on the 29th November 2022. CCC subsequently served Section 8(2) Notices on the 30th of November 2022. The property was then added to the Derelict Sites Register on the 30th of December 2022 with Section 8(7) Notices served on the known owners of the property. Section 15 Notices were subsequently served by CCC on the 3rd of July 2023. CCC liaised with Mary Tyner on the 10th of July 2023 where she advised CCC that the family were considering their options but that consensus was unlikely to be achieved within the family and as such the owners could not provide any assurances that the dereliction at the property would be addressed. Separately, Dr. Michael Grimes submitted an objection to CCC in respect of the Section 15 Notice. CCC note that Dr. Michael Grimes was unknown to them and that no details of ownership were provided by this party in relation to the property. The objection from Dr. Michael Grimes notes that clients of Grimes and Company were now in possession of the property and that works to address the condition of the property were imminent.
- 7.4.2. I note that Local Authorities have a duty (under section 10) "to take all reasonable steps (including the exercise of any appropriate statutory powers) to ensure that any such land does not become/continue to be a derelict site." The policy of the Local Authority, as expressed in CCC's submission to the Board seeking confirmation of the

proposed compulsory acquisition, is to acquire properties compulsorily as a last resort, in circumstances where efforts to secure the carrying out of improvement works by the owner and attempts to acquire by agreement have been unsuccessful. Based on the information on the file I note that CCC have gone to considerable lengths in attempting to have the site rendered non-derelict and have liaised with the owners of the property. I note Mary Tyner's admission that agreement within the family, who are the purported owners of the property, as to whether the property should be sold or redeveloped is unlikely to be resolved, and that no commitment could be given to taking the site out of dereliction. It is clear that CCC have attempted to address the issue of dereliction at the property with the owners over a considerable period of time. Regarding Dr. Michael Grimes objection, I note that the objection submitted did not include any details of the ownership of the property, and that commitments made in the objection to carry out works at the property have not been undertaken to date. Having regard to the forgoing I am satisfied that the Local Authority gave the property owner(s) sufficient time and opportunity to address the dereliction and have explored other means of achieving the aim of rendering the property non-derelict. Therefore, I am satisfied that the efforts of the Local Authority have been fair and reasonable.

7.5. Compliance with Development Plan

7.5.1. I note that the Cork County Development Plan 2022-2028, and specifically Objective PL 3-2 which seeks to deliver compact growth and resilient places by measures which include addressing vacancy within the existing building stock, and Section/Paragraph 4.11.4 which provides that land activation measures including the use of statutory powers will be used to address vacancy and dereliction. I also note that the property is within an Architectural Conservation Area, and that Objective HE 16-18 seeks to 'conserve and enhance the special character of the Architectural Conservation Areas.' The property has been in a derelict state for approximately six years. Therefore, I consider that the proposed compulsory acquisition of the property would be consistent with the policies and objectives of the Development Plan and will ensure that the lands do not continue to be in a derelict condition.

7.6. Action of the Owner to Address Dereliction

- 7.6.1. As addressed above, CCC have spent considerable time and effort attempting to address the condition of the property. I note a degree of inertia in relation to family in deciding whether to sell or redevelop the property, a situation which Mary Tyner notes is unlikely to be resolved. I also note that in communication between CCC and Mary Tyner it was intimated that the condition of the property and scale of work required would be such to render addressing the derelict condition of the property beyond the capabilities of the owners.
- 7.6.2. I note the objection of Dr. Michael Grimes (Grime and Company) submitted in respect of CCC's Notification to Acquire the property, and in particular I note that in July 2023 it was stated that renovation works would be undertaken immediately to address the condition of the property.
- 7.6.3. Based on my observations of the property no substantive works have taken place to the subject property to render it non-derelict and it remains that the continuing dereliction of the property is having a significant adverse effect on the amenities and appearance of the area. I note that owner/occupiers have obligations (under section 9 of the Act) to "take all reasonable steps to ensure that the land does not become or does not continue to be a derelict site". It is now approximately six years since the derelict condition of the property came to the Local Authority's attention and approximately a year and a half since Section 8 Notices were served. It has also been 10 months since the Local Authority served the Section 15 notice of intention to acquire the site compulsorily. Having inspected the site, there is no evidence of any further attempt to render the site non-derelict and the property remains in a neglected and unsightly condition. I therefore consider that the site remains in a derelict condition.
- 7.6.4. Having regard, therefore, to all of the information available on the file and the continued appearance and condition of the property, which as stated constitutes a derelict site, I consider that it is appropriate that the Local Authority's application for consent to compulsorily acquire the site at No. 4, Oliver Plunkett Street, Bandon, Co. Cork, is granted.

8.0 Conclusion

- 8.1. I am satisfied that the process and procedures undertaken by Cork County Council have been fair and reasonable, that the Local Authority has demonstrated the need for the lands and that all the lands being acquired are both necessary and suitable to ensure that the lands do not continue to be a derelict site.
- 8.2. Having regard to the Constitutional and Convention protection afforded to property rights, I consider that the acquisition of the Derelict Site, No. 4, Oliver Plunkett Street, Bandon, County Cork, as set out in the Derelict Site Notice issued under Section 15(1)(b) of the Derelict sites Act 1990, (as amended) and dated 3rd of July 2023 and on the deposit map (Ref. BK-23-005-S15-03), pursues, and is rationally connected to, a legitimate objective in the public interest, namely, to ensure that the lands do not continue to be in a derelict condition.
- 8.3. I am also satisfied that the acquiring authority has demonstrated that the means chosen to achieve that objective impair the property rights of affected landowners as little as possible. In this respect, I have considered alternative means of achieving the objective referred to in submissions to the Board, and am satisfied that the acquiring authority has established that none of the alternatives are such as to render the means chosen and the proposed compulsory acquisition of the property made by the acquiring authority unreasonable or disproportionate.
- 8.4. The effects of the proposed compulsory acquisition on the rights of the affected landowner(s) are proportionate to the objective being pursued. I am further satisfied that the proposed acquisition of these lands would be consistent with the policies and objectives of the Cork County Development Plan 2022-2028, and specifically Objective PL 3-2 which seeks to deliver compact growth and resilient places by measures which include addressing vacancy within the existing building stock, and Section/Paragraph 4.11.4 which provides that land activation measures including the use of statutory powers will be used to address vacancy and dereliction. Accordingly, I am satisfied that that the confirmation of the proposed compulsory acquisition is clearly justified by the exigencies of the common good.

9.0 **Recommendation**

- 9.1. Having regard to the observed condition of the application site, in particular the neglected, unsightly and objectionable state of the land and the structure thereon, I consider that the site materially detracts from the amenity, character and appearance of land in the neighbourhood and is therefore a derelict site within the meaning of Section 3 of the Derelict Sites Act, 1990, as amended.
- 9.2. I consider that it is reasonable that the Local Authority seeks to compulsorily acquire the land, as provided by Section 14 of the Act. I recommend that the Board grant consent to Cork County Council to compulsorily acquire the site.

10.0 Reasons and Considerations

- 10.1. Having regard to the neglected, unsightly and objectionable condition of the site, evidenced by the condition of the front façade of the property, the boarded up window on the front façade, the condition of rain goods and the presence of weeds, and also:
 - (a) the Constitutional and Convention protection afforded to property rights,
 - (b) the public interest, and,
 - (c) the provisions of the Cork County Development Plan 2022 2028,

it is considered that the site detracts to a material degree from the amenity, character and appearance of land in the neighbourhood and, therefore, comes within the definition of a derelict site as defined in Section 3 (b) of the Derelict Sites Act, 1990, as amended, and that the acquisition of the site by the Local Authority is necessary in order to render the site non-derelict and to prevent it continuing to be a derelict site. It is also considered that the objections made cannot be sustained having regard to that said necessity and that the compulsory acquisition and its effects on the property rights of affected landowners are proportionate to that objective and justified by the exigencies of the common good.

I confirm that this report represents my professional planning assessment, judgement and opinion on the matter assigned to me and that no person has influenced or sought to influence, directly or indirectly, the exercise of my professional judgement in an improper or inappropriate way.

Ian Campbell Planning Inspector

30th May 2024