

Planning Appeal

LDG-	AN BORD PLEANÁLA
Fee: €	1 6 JUN 2025 220-20 Type:
For	

Your details

1.	Appellant's details Your full details:	(person making the appeal)
	(a) Name	Mubin Merchant
	(b) Address	8 Clonmore, Kilteragh, Dooradoyle, Limerick, V94 NH5F

Agent's details

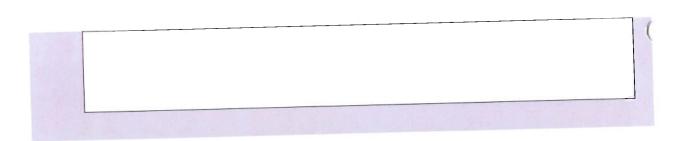
2.		applicable) g for you, please also provide their details below. If you gent, please write "Not applicable" below.
	(a) Agent's name	Adam Kearney (AK Planning)
	(b) Agent's addre	Millside, Mill Road, Corbally,Limerick, V94 46X5

Postal address for letters

3.		rmation and items to you or to your we write to? (Please tick ✓ one box	
	You (the appellant) at the address in Part 1	The agent at the address in Part 2	

Details about the proposed development

4.	Please provide details about the planning authority decision you wish to appeal. If you want, you can include a copy of the planning authority's decision as the appeal details.
(a)	Planning authority
	(for example: Ballytown City Council)
	Limerick City & County Council
0.1	
(b)	Planning authority register reference number
	(for example: 18/0123)
	EC/107/25 (Section 5)
(0)	Location of many and death
(c)	Location of proposed development
	(for example: 1 Main Street, Baile Fearainn, Co Ballytown)
	8 Clonmore, Kilteragh,
	Dooradoyle,
	Limerick, V94 NH5F



Appeal details

- 5. Please describe the grounds of your appeal (planning reasons and arguments). You can type or write them in the space below or you can attach them separately.
 - I respectfully submit that Limerick City and County Council have incorrectly interpreted the exemption criteria as applied to extensions (Schedule 2 Part 1, Class1 - Development within the curtilage of a house)
 - 2. The PA in their determination are only calculating the area of rear garden (POS) <u>directly</u> behind the house and maintain as a result that the applicant has less than 25m2 residual area remaining.
 - 3. The accepted practise for calculating rear garden area includes all space behind the line of the back wall of the house inclusive of all space directly to the rear but which also includes any space to the side protruding beyond the gable line but also behind the line of the back wall, an area which LCCC are refusing to include.
 - 4. To better explain/illustrate the LCCC position, I include a notional site layout figure below under **Appendix A**.
 - 5. We are satisfied that the 'Section 5' we submitted to the Planning Authority is fully compliant with the exemption criteria and in terms of residual open space to the rear there is a core area of 26m2 remaining behind the line of the rear wall of the main dwelling but if we are to calculate the strip between the proposed extension and the rear fence and the area around the link section then the open space remaining behind the house is closer to 40m2. For ease of reference we have enclosed a more detailed Site Layout that specifies all of the residual open areas to the rear.

- 5. Please describe the grounds of your appeal (planning reasons and arguments). You can type or write them in the space below or you can attach them separately.
 - 6. We ask the board to consider this referral and to overturn the PA deliberation and declare the proposed works 'Development and Exempt Development' which will allow my client to add much needed floor area to his dwelling.

NOTE: In email correspondence with the PA after the decision that sought a discussion to resolve the impasse, we cited a similar referral in Cork County (now in the City Area) ABP-301363-18 that was referred to the Board and considered exempt (Board Order Enclosed)

That precedent offered however was not accepted by LCCC and a referral 'RL2506' from 2008 that was related to development at 38 Rahoon Road, Shantalla, Galway was cited, as it was in the body of the response to the Section 5.

I believe the PA has misinterpreted the 2008 referral that they used to support their argument, and I do not understand how **RL2506** has any bearing on the Subject Section 5.

5.	Please describe the grounds of your appeal (planning reasons and arguments). You can type or write them in the space below or you can attach them separately.

Supporting material

- 6. If you wish you can include supporting materials with your appeal.
 Supporting materials include:
 - photographs,
 - plans,
 - surveys,
 - drawings,
 - digital videos or DVDs,
 - technical guidance, or
 - other supporting materials.

Acknowledgement from planning authority (third party appeals)

7. If you are making a third party appeal, you **must** include the acknowledgment document that the planning authority gave to you to confirm you made a submission to it.

Fee

8. You must make sure that the correct fee is included with your appeal.
You can find out the correct fee to include in our Fees and Charges Guide on our website.

Oral hearing request

9.	If you wish to request the Board to hold an oral hearing on your appeal,
	please tick the "yes, I wish to request an oral hearing" box below.
	Please note you will have to pay an additional non-refundable fee of
	€50. You can find information on how to make this request on our
	website or by contacting us.
	If you do not wish to request an oral hearing, please tick the "No, I do not
	wish to request an oral hearing" box.

No, I do not wish to request an oral hearing

Yes, I wish to request an oral hearing

_	/	
	V	

NALA has awarded this document its Plain English Mark Last updated: April 2019.





Appendix A

Notional Site Layout of a Semi-detached Dwelling (Figure 1) as Explainer

Give the reasoning offered in the Section 5 response. We have mocked up a layout to explain the LCCC interpretation of the exemption.

NB The PA from what I understand consider that the garden space in Fig 1 to be 60m2 and not 85m2 because they only consider the area that projects directly behind the main dwelling and will not consider any garden space to the side and rear that projects beyond the gable line as viewed from the front elevation. In Fig 1 the area marked 25m2 would not be allowable.

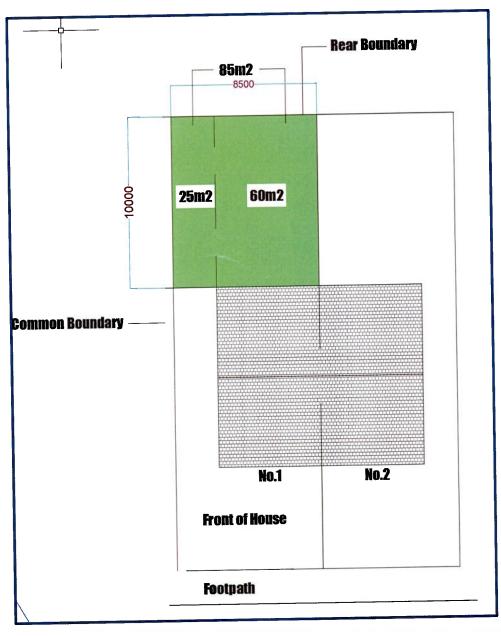
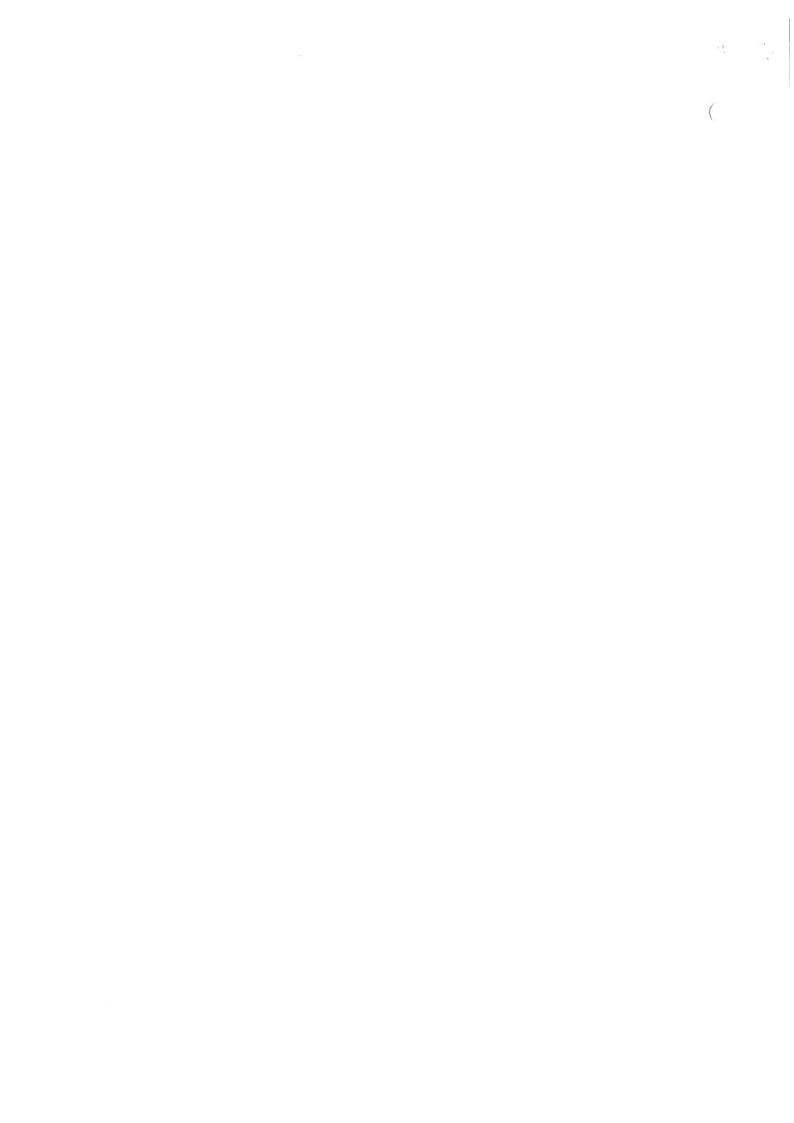
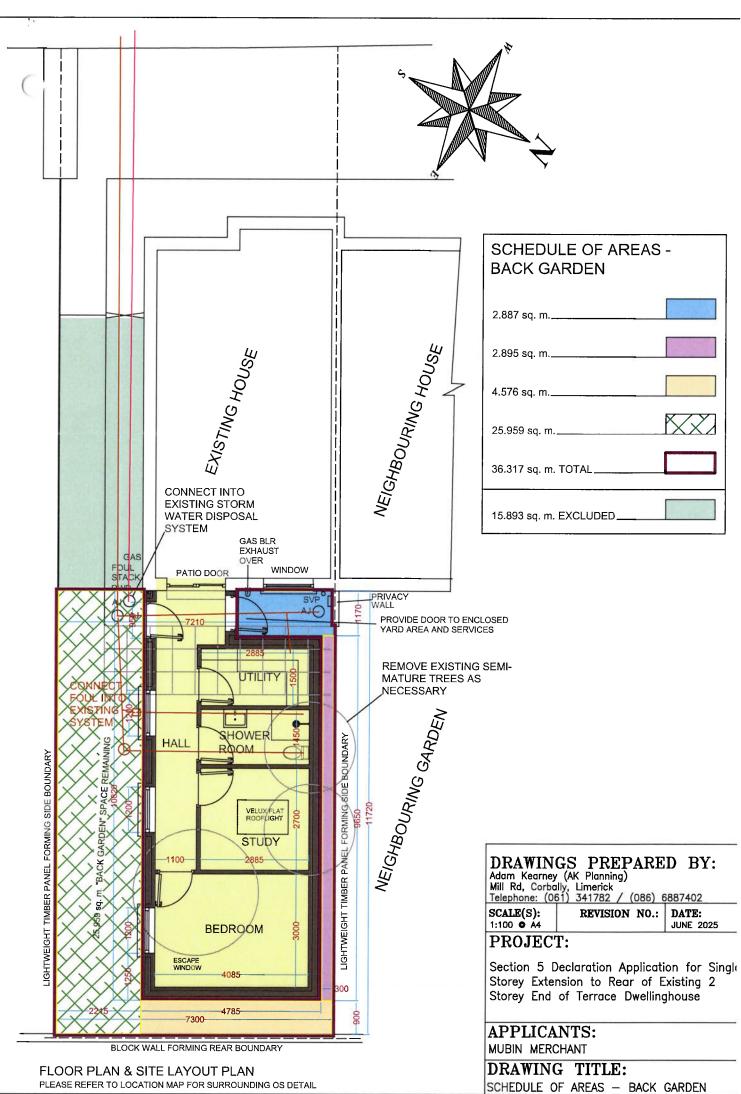


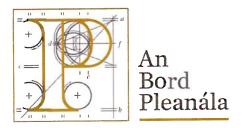
Figure 1





PLEASE REFER TO LOCATION MAP FOR SURROUNDING OS DETAIL





Board Order ABP-301363-18

Planning and Development Acts 2000 to 2018

Planning Authority: Cork County Council

Planning Register Reference Number: D/228/18

WHEREAS a question has arisen as to whether the proposed single storey extension to the rear of an existing dwelling at 80 Woodview, Pinecroft, Grange, County Cork is or is not development and is or is not exempted development:

AND WHEREAS Noel Quinlan of 78 Woodview, Pinecroft, Grange, County Cork requested a declaration on this question from Cork County Council and the Council issued a declaration on the 12th day of March, 2018 stating that the matter was development and was exempted development:

AND WHEREAS Noel Quinlan referred the declaration for review to An Bord Pleanála on the 6th day of April, 2018:

AND WHEREAS An Bord Pleanála, in considering this referral, had regard particularly to –

- (a) Section 2(1) of the Planning and Development Act, 2000, as amended,
- (b) Section 3(1) of the Planning and Development Act, 2000,

ABP-301363-18 An Bord Pleanála Page 1 of 3

- (c) Section 4(1)(a) of the Planning and Development Act, 2000, as amended,
- (d) article 6(1) and article 9(1) of the Planning and Development Regulations, 2001, as amended,
- (e) Part 1 of Schedule 2 to the Planning and Development Regulations, 2001, as amended:

AND WHEREAS An Bord Pleanála has concluded that -

- (a) The development is connected to the house and is an extension.
- (b) The extension does not include above ground habitable space and is a single storey extension.
- (c) The floor area of the extension does not exceed 40 square metres or reduce the area of garden remaining to less than 25 square metres.
- (d) The height of the extension does not exceed the height of the rear wall of the main house.
- (e) The glazed panel closest to the rear wall of the main house, and which is less than one metre from the shared boundary, is neither capable of being opened nor does it allow people to see through.
- (f) All windows are over one metre from the shared boundary.
- (g) The extension, therefore, comes within the scope of Class 1 of Part 1 of Schedule 2 to the Planning and Development Regulations, 2001, as amended, and all Conditions and Limitations attached to this Class.

NOW THEREFORE An Bord Pleanála, in exercise of the powers conferred on it by section 5 (3) (a) of the 2000 Act, hereby decides that the proposed single storey extension to the rear of an existing dwelling at 80 Woodview, Pinecroft, Grange, County Cork is development and is exempted development

Matters Considered

In making its decision, the Board had regard to those matters to which, by virtue of the Planning and Development Acts and Regulations made thereunder, it was required to have regard. Such matters included any submissions and observations received by it in accordance with statutory provisions.

John Connolly

Member of An Bord Pleanála

duly authorised to authenticate
the seal of the Board.

Dated this

day of

2018.





Pleanáil, agus Cruthú Áite Comhairle Cathrach agus Contae Luimnigh Bothar Thuar an Daill Tuar an Daill, Luimneach V94 WV78

> Planning and Place-Making Limerick City and County Council Dooradoyle Road Dooradoyle, Limerick V94 WV78

PLANNING & PLACE-MAKING

REG POST:

Mubin Merchant, c/o Adam Kearney, Millside, Mill Road, Corbally, Limerick.

EC/107/25

28 May 2025

Re: Declaration under Section 5

Dear Sir/Madam,

I refer to the above application for Section 5 Declaration on Development and Exempted Development.

Please find herewith a copy of Council's decision on same.

Yours faithfully,

(for) Senior Planner,

Development Management

Tuar an Daill, Luimneach Dooradoyle, Limerick 



Pleanáil, agus Cruthú Áite Comhairle Cathrach agus Contae Luimnigh Bothar Thuar an Daill Tuar an Daill, Luimneach V94 WV78

> Planning and Place-Making Limerick City and County Council Dooradoyle Road Dooradoyle, Limerick V94 WV78

SECTION 5 - DECLARATION ON DEVELOPMENT AND EXEMPTED DEVELOPMENT

DECLARATION NO.

EC/107/25

Name and Address of Applicant: Mubin Merchant, 8 Clonmore, Kilteragh, Dooradoyle, Limerick.

V94 NH5F

Agent: Adam Kearney, Millside, Mill Road, Corbally, Limerick

Whether the extension to the rear at 8 Clonmore, Kilteragh, Dooradoyle, Limerick is or is not Development or is or is not Exempted Development. The works as described on the plans submitted with the application on the 2^{nd} of May 2025.

AND WHEREAS the Planning Authority has concluded that the extension to the rear at 8 Clonmore, Kilteragh, Dooradoyle, Limerick **DOES NOT** come within the scope of exempted development under Class 1, Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as amended). See Report attached.

NOW THEREFORE the Planning Authority in exercise of the powers conferred on it by Section 5(2) (a) of the Planning and Development Act 2000 (as amended) hereby decides that the said development as described above is **Development and is NOT Exempt Development**.

Signed on behalf of the said Council Aculu

Date:

NOTE: A Declaration on Development or Exemption issued by Limerick City & County Council may be referred to An Bord Pleanála on payment of €220 for review within 4 weeks after the issuing of the declaration.



Report on application under Section 5 of the Planning and Development Act 2000 (as amended)

Reference no.

EC-107-25

Name and Address of Applicant:

Mubin Merchant 8 Clonmore Kilteragh Dooradoyle Limerick V94 NH5F

Agent:

Adam Kearney

Millside Mill Road Corbally Limerick

Location:

8 Clonmore Kilteragh Dooradoyle Limerick V94 NH5F

Description of Site and Surroundings:

The site is a two storey semi-detached dwelling at 8 Clonmore, Kilteragh, Dooradoyle, Limerick. There is access from the front of the property with access to the rear via a side gate.

Zoning:

The site is zoned Existing Residential under the provisions of the Limerick Development Plan 2022-2028

Proposal:

This is an application requesting a Section 5 Declaration on whether the following works are or are not development or are or not exempted development:

Proposed extension to the rear of the property

This Section 5 declaration includes the following:

- Application Form
- Site location map
- Site Layout Plan
- Elevations & Floor Plans

Planning History:

None

Enforcement History

N/A

An Bord Pleanála referrals

<u>RL 2506</u> - Whether a single storey, rear extension with a projection of 1.95 metres to the side, beyond the gable of the house is or is not exempted development.

Assessment

Consideration as to whether a development constitutes exempted development or not is governed by Sections 4 and 5 of the Planning and Development Act 2000 (as amended) and Articles 5, 6, 7, 8, 9, 10 and 11 of the Planning and Development Regulations 2001 (as amended).

Is the proposal development?

Section 2(1) in this Act, except where otherwise requires -

'works' includes any act or operation of construction, excavation, demolition, extension, alteration, repair or renewal.

'structure' as any building, structure, excavation, or other thing constructed or made on, in or under any land, or part of a structure so defined, and —

(a) Where the context so admits, includes the land on, in or under which the structure is situated.

Section 3(1) defines 'development' as 'the carrying out of any works on, in, over or under land or the making of any material change in the use of any structures or other land'.

The proposed development on site, comprising an extension to the rear constitutes 'works' and 'development'.

Is the proposal exempted development?

An assessment of the proposed development will be carried out under Class 1 of Part 1 of Schedule 2 of the Planning & Development Regulations 2001 (as amended)

Is the development within the curtilage of a house? Yes, the extension is within the curtilage.

Class 1

The extension of a house, by the construction or erection of an extension (including a conservatory) to the rear of the house or by the conversion for use as part of the house of any garage, store, shed or other similar structure attached to the rear or to the side of the house is considered Exempted Development, subject to the following Conditions and Limitations:

1. (a) Where the house has not been extended previously, the floor area of any such extension shall not exceed 40 square metres.

The house has not been extended previously and stated floor area is 39.978sqm.

(b) Subject to paragraph (a), where the house is terraced or semi-detached, the floor area of any extension above ground level shall not exceed 12 square metres.

N/A No development proposed above ground.

(c) Subject to paragraph (a), where the house is detached, the floor area of any extension above ground level shall not exceed 20 square metres.

N/A No development proposed above ground

2. (a) Where the house has been extended previously, the floor area of any such extension, taken together with the floor area of any previous extension or extensions constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 40 square metres.

House has not been extended previously.

(b) Subject to paragraph (a), where the house is terraced or semi-detached and has been extended previously, the floor area of any extension above ground level taken together with the floor area of any previous extension or extensions above ground level constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 12 square metres.

N/A no works proposed above ground floor.

(c) Subject to paragraph (a), where the house is detached and has been extended previously, the floor area of any extension above ground level, taken together with the floor area of any previous extension or extensions above ground level constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 20 square metres.

N/A no works proposed above ground floor.

3. Any above ground floor extension shall be a distance of not less than 2 metres from any party boundary.

N/A no works proposed above ground floor.

4. (a) Where the rear wall of the house does not include a gable, the height of the walls of any such extension shall not exceed the height of the rear wall of the house.

The rear wall does not include a gable. The height of the walls of the extension would not exceed the height of the rear wall of the house.

(b) Where the rear wall of the house includes a gable, the height of the walls of any such extension shall not exceed the height of the side walls of the house.

N/A

(c) The height of the highest part of the roof of any such extension shall not exceed, in the case of a flat roofed extension, the height of the eaves or parapet, as may be appropriate, or, in any other case, shall not exceed the height of the highest part of the roof of the dwelling.

Height would not exceed height of eaves or parapet or height of highest part of the roof of the dwelling.

5. The construction or erection of any such extension to the rear of the house shall not reduce the area of private open space, reserved exclusively for the use of the occupants of the house, to the rear of the house to less than 25 square metres.

I note that the amount of remaining open space is stated as 26sqm. However, it is considered that the extension has taken over the majority of the rear garden while the remaining open space is now considered to the side of the dwelling/extension. In assessing this declaration regard has been had to ABP referral RL 2506 which considered what was classified as being to the 'rear' of the house. The Inspector's report stated that:

"rear of the house" is confined to the area beyond the rear wall of the main house

In this case the proposed extension would be located to the rear of the house leaving an area of only 4.3sqm of amenity space behind the proposed extension. The key wording in Class 1 (1)(5) is that the extension shall not reduce the area of private open space reserved exclusively for the use of the occupants of the house, to the *rear of the house* to less than 25 square metres (**our emphasis added**). The remaining space would be located to the side of the house with only 4.3sqm left to the rear which is not considered to comply with this condition/limitation.

6. (a) Any window proposed at ground level in any such extension shall not be less than 1 metre from the boundary it faces.

No windows are proposed less than 1 metre from the boundary.

(b) Any window proposed above ground level in any such extension shall not be less than 11 metres from the boundary it faces.

N/A no above ground floor extension

(c) Where the house is detached and the floor area of the extension above ground level exceeds 12 square metres, any window proposed at above ground level shall not be less than 11 metres from the boundary it faces.

N/A the house is semi detached.

7. The roof of any extension shall not be used as a balcony or roof garden.

The submitted plans do not show a balcony or roof garden.

Article 9 Restrictions

The proposed development is not restricted by any of the restrictions in Article 9 of the Planning and Development Regulations 2001 (as amended).

Appropriate Assessment

The site is located approximately 2km from the Lower River Shannon SAC (002165) and approximately 2km from the River Shannon and River Fergus Estuaries SPA (004077). The site is located within an established urban area and is not hydrologically connected to either of the Natura 2000 sites mentioned above.

On the basis of the information submitted, which is considered adequate to undertake a screening determination and having regard to:

- · the nature and scale of the proposed development,
- the intervening land uses and distance from European sites,
- the lack of direct connections with regard to the Source-Pathway-Receptor model,

it is concluded that the proposed development, individually or in-combination with other plans or projects, would not be likely to have a significant effect on the above listed European sites or any other European site, in view of the said sites' conservation objectives. An appropriate assessment is not, therefore, required.

Environmental Impact Assessment

The proposal does not meet any of the thresholds that would require mandatory EIA. Based on the nature of the development, its location in an established urban area and a preliminary examination of the proposal there is no real likelihood of significant effects on the environment and EIA is not required.

The development would result in the amount of private open space, reserved exclusively for the use of the occupants of the house, to the rear of the house, being less than 25 square metres.

The development is therefore contrary to Condition/Limitation (1)(5) of Class 1, Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as amended).

Regard has been had to -

(a) Section 2, 3 and 4 of the Planning and Development Act 2000 (as amended)

- (b) Class 1 of Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as
- (c) The plans & particulars submitted with the application received on 2nd May 2025.

(d) An Bord Pleanála referral RL 2506

It is therefore considered that the said works are development and not exempted development.

Aine Leland **Executive Planner**

Date 07/05/2025

Agreed

Senior Executive Planner

Date: 27/05/2025

Appendix 1: AA PN01 Screening Form

(a) File Reference No:	proposal and local site characteristics:
(h) Priof de la companya de la compa	EC/107/25
(b) Brief description of the project or plan:	Whether the construction of a rear extension to an existing dwelling is not
c) Brief description of site characteristics:	The site is occupied by a two storey se detached dwelling within an existing boust
d) Relevant prescribed bodies consulted: e.g. DHLGH (NPWS), EPA, OPW	estate N/A

STEP 2: Identification of relevant Natura 2000 sites using Source-Pathway-Receptor model and compilation of information on Qualifying Interests and conservation objectives.	
	J

European Site (code)	List of Qualifying Interest/Special Conservation Interest ¹	Distance from proposed development ² (km)	Connections (Source- Pathway- Receptors)	Considered further in screening Y/N
Lower River Shannon SAC 004077 —	Lower River Shannon SAC National Parks & Wildlife Service (npws.ie) River Shannon and River	1.6km	Yes	Υ
River Shannon and River Fergus Estuaries SPA	Fergus Estuaries SPA National Parks & Wildlife Service (npws.ie)	2.3km	Yes	Υ

(a) Identify all potential direct and indirect conservation objectives of a Europea of the project under the following head Impacts: Construction phase e.g - Vegetation clearance - Demolition - Surface water runoff from soil excavation/infill/landscaping (including borrow pits) - Dust, noise, vibration - Lighting disturbance - Impact on groundwater/dewatering - Storage of excavated/construction materials - Access to site	rect impacts that may have an effect on the an site, taking into account the size and scale adings: Possible Significance of Impacts: (duration/Magnitude etc) The rear of the site backs onto the Ballynaclogh River which connects to the Barnakyle River and which in turn connects to the Lower River Shannon SAC and River Shannon and River Fergus Estuaries SPA. There is potential for surface water runoff from soil and impact on groundwater. However, given the scale of works proposed and the fact that a boundary wall is located between the water body and development area it is not considered that there would be a harmful impact.
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Pests The rear of the site backs onto the Operation phase e.g. Ballynaclogh River which connects to the Direct emission to air and water Barnakyle River and which in turn connects Surface water runoff containing to the Lower River Shannon SAC and River contaminant or sediment Shannon and River Fergus Estuaries SPA. Lighting disturbance There is potential for surface water runoff Noise/vibration However, given the existing infrastructure in Changes to water/groundwater due place and the boundary wall it is not to drainage or abstraction considered there would be a harmful impact Presence of people, vehicles and during this phase. activities Physical presence of structures (e.g collision risk) Potential for accidents or incidents None. There is no large scale development In-combination/Other within the surrounding area.

(b) Describe any likely changes to the European site: Given the size of the development it is not Examples of the type of changes to give considered that it would pose risk of habitat consideration to include: loss or fragmentation or any effects on QI Reduction or fragmentation of species directly or ex-situ. habitat area Disturbance to QI species Habitat or species fragmentation Reduction or fragmentation in species density Changes in key indicators of conservation status value (water or air quality etc) Changes to areas of sensitivity or

(c) (Are 'mitigation' measures necessary to reach a conclusion that likely significant effects can be ruled out at screening?

☑ Yes ☑ No

STEP 4: Screening Determination Statement

The assessment of significance of effects:

threats to QI

the site

Interference with the key relationships that define the structure or ecological function of

Describe how the proposed development (alone or in-combination is/is not likely to have significant effects on European site (s) in view of its conservation objectives

On the basis of the information submitted, which is considered adequate to undertake a screening determination and having regard to:

- the nature and scale of the proposed development,
- the intervening land uses and distance from European sites,
- the lack of direct connections with regard to the Source-Pathway-Receptor model,

it is complyed that the				
it is concluded that the proposed development, individually or in-combination with other plans or projects, would not be likely to have a significant effect on the above listed European sites or any other European site, in view of the said sites' conservation objectives. An appropriate assessment is not, therefore, required.				
Conclusion:				
	Tick as appropriate:	Recommendation:		
(i) It is clear that there is no likelihood of significant effects on a European Site		The proposal can be screened out: Appropriate Assessment not required.		
(ii) It is uncertain whether the proposal will have a significant effect on a European Site		☐ Request further information to complete screening☐ Request NIS		
		☐ Refuse planning permission		
(iii) Significant effects are likely		□ Request NIS		
		□ Refuse planning permission		
Signature and Date of Recommending Officer:	Aine Leland, Executive Planner 07/05/2025			
Signature and Date of the Decision Maker:	B. Houn Barry Henn, SEP			
	27/05/2025			

Appendix 2 – EIA Screening

Establishi	ng if the proposal is a 'sub-thresho	old development':
Planning Register Reference:	EC-107-25	
Development Summary:	Whether the construction of a rear extension to an existing dwelling is not exempted development.	
Was a Screening Determination carried out under Section 176A-C?	Yes. no further action requi	red
	I - Does the development comprise a ing and Development Regulations 20	
Yes. specify	class: [insert here]_	EIA is mandatory
		No Screening required
x No		Proceed to Part B
Schedule 5, Part 2,	2 - Does the development comprise of the Planning and Development R it meet/exceed the thresholds?	e a project listed in degulations 2001 (as
X No. the dev	relopment is not a project listed in , Part 2	No Screening required
Yes the project is listed in Schedule 5. Part 2 and meets/exceeds the threshold, specify class		EIA is mandatory
(including threshold):		No Screening required
[specify class & threshold here]_ Yes the project is of a type listed but is <i>sub-threshold</i> :		Proceed to Part C
[insert here		
c. If Yes, has Sched been submitted?	ule 7A information/screening report	4
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	le 7A information/screening report omitted by the applicant	Screening Determination required
1 1 '	e 7A information/screening report submitted by the applicant	
		Preliminary Examination required

Signature and Date of Recommending Officer:	Aine Leland, Executive Planner 07/05/2025
Signature and Date of the Decision Maker:	Barry Henn, SEP 27/05/2025